

**UNITED STATES DISTRICT COURT  
MIDDLE DISTRICT OF FLORIDA  
JACKSONVILLE DIVISION**

JACKSONVILLE BRANCH OF THE  
NAACP; NORTHSIDE COALITION  
OF JACKSONVILLE, INC.; ACLU OF  
FLORIDA NORTHEAST CHAPTER;  
FLORIDA RISING TOGETHER, INC.;  
MARCELLA WASHINGTON;  
INGRID MONTGOMERY; AYESHA  
FRANKLIN; TIFFANIE ROBERTS;  
ROSEMARY McCOY; SHELIA  
SINGLETON; EUNICE BARNUM;  
JANINE WILLIAMS; HAKAKA  
CARSWELL; and DENNIS BARNUM

Plaintiffs,

Case No.: 3:22-cv-493-MMH-LLL

v.

CITY OF JACKSONVILLE and  
MIKE HOGAN, in his official capacity  
as Duval County Supervisor of Elections,

Defendants.

\_\_\_\_\_ /

**NOTICE OF FILING DOCUMENTARY MATERIALS FROM  
REMEDIAL INTERIM PLAN PROCESS**

Defendants, City of Jacksonville, and Mike Hogan in his official capacity as Duval County Supervisor of Elections, in compliance with the Court's Order of October 12, 2022 (Doc. 53), hereby file Exhibits 1-11, comprising "all files, data, correspondence, transcripts, and analyses relating to the [interim remedial plan] enactment process, not otherwise

exempt from disclosure pursuant to Florida's Public Records Law, Florida Statutes § 119, et seq.” Doc. 53 at 138.<sup>1</sup> Defendants will also hand deliver to the Court two courtesy copies of the electronically filed documents, as well as a poster size copy of the Interim Remedial Plan.

Defendants further request oral argument before the Court on this matter. Defendants respectfully reserve the right to request an evidentiary hearing after reviewing Plaintiffs' further submissions and arguments to the Court.

<i><b>Exhibit</b></i>	<i><b>Description</b></i>	<i><b>Pages</b></i>
<i><b>Special Council Meeting, 10/14/2022</b></i>		
Ex. 1	Notice	Ex. 1, pp. 1-2
	Agenda	Ex. 1, p. 3
	Minutes	Ex. 1, pp. 4-5
	Attachments	
	CM Randy DeFoor Excusal	Ex. 1, p. 6
	CM LeAnna Cumber Excusal	Ex. 1, p. 7
	CM Sam Newby Excusal	Ex. 1, p. 8
	CM Pittman Late Arrival Excusal	Ex. 1, p. 9
<i><b>Council President Memorandum Regarding Special Committee on Redistricting, 10/18/2022</b></i>		
Ex. 2	Memorandum	Ex. 2, pp. 1-2

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<sup>1</sup> Exhibits 1-10 should also be available on the Jacksonville City Council's website at <https://www.coj.net/city-council/standing-committees/redistricting-special-committee>.



<b><i>Special Committee on Redistricting, 10/20/22</i></b>		
Ex. 3	Notice (for 10/20, 11/1, 11/2, and 11/3 Special Committee on Redistricting meetings)	Ex. 3, pp. 1-2
	Agenda	Ex. 3, p. 3
	Minutes	Ex. 3, pp. 4-7
	Video <sup>2</sup>	See Thumb Drive
	Attachments	
	Speaker Cards	Ex. 3, pp. 8-11
	Sign-in Sheet	Ex. 3, p. 12
	Meeting Transcript	Ex. 3, pp. 13-55
<b><i>Council Meeting, 10/25/2022</i></b>		
Ex. 4	Public Comments (Video)	See Thumb Drive
	Public Comments Transcript	Ex. 4, pp. 1-54
	Plaintiffs' Unity Map	Ex. 4, p. 55
	Ordinance 2022-800-E	Ex. 4, pp. 56-90
	2022-800 Legislative Fact Sheet	Ex. 4, pp. 91-95
	2022-800 Bill Summary	Ex. 4, p. 96
<b><i>Special Committee on Redistricting, 11/1/22</i></b>		
Ex. 5	Notice	Ex. 5, pp. 1-2
	Agenda	Ex. 5, pp. 3-4
	Minutes	Ex. 5, pp. 5-8
	Video	See Thumb Drive
	Attachments	
	Ord. 2022-0800-E	See Ex. 10
	OGC Redistricting Legal Memorandum	Ex. 5, pp. 9-11

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<sup>2</sup> Defendants will hand deliver to the Court a thumb drive containing video recordings of all of the Special Committee on Redistricting meetings as well as that of the Council.

	Maps <sup>3</sup>	
	Lime Map	Ex. 5, p. 12
	Maroon Map	Ex. 5, p. 13
	Orange Map <sup>4</sup>	Ex. 5, p. 14
	Plaintiffs' Map	Ex. 5, p. 15
	Redistricting emails 1-12	Ex. 5, pp. 16-27
	Speaker Cards	Ex. 5, pp. 28-43
	Sign-in Sheet	Ex. 5, p. 44
	Meeting Transcript	Ex. 5, pp. 45-123
<b><i>Special Committee on Redistricting, 11/2/22</i></b>		
Ex. 6	Notice	Ex. 6, pp. 1-2
	Agenda	Ex. 6, pp. 3-4
	Minutes	Ex. 6, pp. 5-16
	Video	See Thumb Drive
	Attachments	
	Ord. 2022-0800-E	See Ex. 10

<sup>3</sup>All maps considered by the Special Redistricting Committee and Council are provided electronically in a PDF format, and allow the reader to zoom in on the image for closer examination. Shapefiles containing the relevant data supporting all the maps listed herein are also stored on the thumb drive hand delivered to the Court. Please note, GIS Mapping Software is needed to fully access the shapefile data. *See e.g.*, [https://www.caliper.com/maptitude/gis\\_software/default.htm#:~:text=A%20Geographic%20Information%20System%20\(GIS,information%20for%20analysis%20and%20presentation](https://www.caliper.com/maptitude/gis_software/default.htm#:~:text=A%20Geographic%20Information%20System%20(GIS,information%20for%20analysis%20and%20presentation) (discussing one available GIS system—Maptitude—and how to use it).

<sup>4</sup> Due to technical challenges associated with data exchanges between the City's GIS mapping software, and that of the mapping expert, Dr. Doug Johnson, some data on the Orange Map was mislabeled. The population numbers provided on the Orange Map for District 10 should have been designated as data for District 7; the population numbers provided for District 7 should have been designated as data for District 8; and the population numbers provided for District 8 should have been designated as data for District 10. Likewise, any references in the meeting minutes and meeting transcript by Dr. Johnson to Districts 10, 7, and 8, should actually be references to Districts 7, 8, and 10, respectively.

	Maps	
	Lime Map	Ex. 6, p.17
	Maroon Map	Ex. 6, p. 18
	CM Pittman Late Arrival Excusal	Ex. 6, p. 19
	CM Newby Late Arrival Excusal	Ex. 6, p. 20
	Duval County by Neighborhood (submitted by CM DeFoor)	Ex. 6, p. 21
	Maroon-Lime Map Graph (party demographic comparison)	Ex. 6, pp. 21-22
	Redistricting emails 13-49	Ex. 6, pp. 23-52
	Speaker Cards	Ex. 6, pp. 53-74
	Sign-in Sheet	Ex. 6, pp. 75-76
	Meeting Transcript	Ex. 6, pp. 77-153
<b><i>Special Committee on Redistricting, 11/3/22</i></b>		
Ex. 7	Notice	Ex. 7, pp. 1-2
	Agenda	Ex. 7, pp. 3-4
	Minutes	Ex. 7, pp. 5-20
	Video	See Thumb Drive
	Attachments	
	Ord. 2022-0800-E: Special Committee on Redistricting Amendment & Revised Exhibits	Ex. 7, pp. 21-109
	Maps	
	Maroon IIA	Ex. 7, p. 103
	Maroon IIB	Ex. 7, p. 104
	Maroon IIC	Ex. 7, p. 105
	CM Brenda Priestly Jackson Communication, 11/3/22	Ex. 7, pp. 106-107

	Duval County by Residential N'Hood and Legend	Ex. 7, pp. 108-109
	Redistricting emails 50-122	Ex. 7, pp. 110-195
	Speaker Cards	Ex. 7, pp. 196-241
	Sign-in Sheet	Ex. 7, pp. 242-244
	Meeting Transcript	Ex. 7, pp. 245-366
<b><i>Special Committee on Redistricting – Map Chat Town Hall, 11/3/22</i></b>		
Ex. 8	Notice	Ex. 8, pp. 1-2
	Agenda	Ex. 8, p. 3
	Minutes	Ex. 8, pp. 4-7
	Video	See Thumb Drive
	Speaker Cards	Ex. 8, pp. 8-39
	Sign-in Sheet	Ex. 8, pp. 40-42
	Meeting Transcript	Ex. 8, pp. 43-106
<b><i>Special Council Meeting, 11/4/2022</i></b>		
Ex. 9	Notice	Ex. 9, pp. 1-2
	Agenda	Ex. 9, pp. 3-5
	Minutes	Ex. 9, pp. 6-17
	Video	See Thumb Drive
	Attachments	
	CP Freeman Memorandum on Redistricting	Ex. 9, p. 18
	OGC Memorandum re Analysis of Participation via Communications Media Technology	Ex. 9, pp. 19-20
	CM Newby Excusal	Ex. 9, p. 21
	CM Matt Carlucci Excusal	Ex. 9, p. 22

	CM Michael Boylan Excusal	Ex. 9, pp. 23-24
	CM Diamond Excusal	Ex. 9, p. 25
	Redistricting emails 123-249	Ex. 9, pp. 26-151
	Special Committee on Redistricting Amendment & Revised Exhibits	Ex. 9, pp. 152-232
	Maps	
	Maroon IIIA	Ex. 9, p. 233
	Maroon IIIB	Ex. 9, p. 234
	Maroon IIIC	Ex. 9, p. 235
	Maroon IIID	Ex. 9, p. 236
	Maroon IIIE	Ex. 9, p. 237
	Maroon IIIF	Ex. 9, p. 238
	Maroon IIIA Fix	Ex. 9, p. 239
	Maroon IIIE Fix	Ex. 9, p. 240
	Maroon IIIF Fix	Ex. 9, p. 241
	Maroon III Series Changes Matrix	Ex. 9, p. 242
	2022-800 Floor Amendment Table	Ex. 9, p. 243
	20221104 Amendments and Substitutions	Ex. 9, p. 244
	Speaker Cards	Ex. 9, pp. 245-270
	Sign-in Sheet	Ex. 9, pp. 271-272
	Meeting Transcript	Ex. 9, pp. 273-497
<b><i>Ord. 2022-0800-E</i></b>		
Ex. 10	Ordinance 2022-8088-E	Ex. 10, pp. 1-101
<b><i>Legislative File for Ord. 2022-0800-E</i></b>		
Ex. 11	Legislative File	Ex. 11, pp. 1-870

Respectfully submitted,

**OFFICE OF GENERAL COUNSEL  
CITY OF JACKSONVILLE**

/s/ Mary Margaret Giannini

**Mary Margaret Giannini**

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*Attorneys for Defendants, City of  
Jacksonville and Mike Hogan, in his  
official capacity as Duval County  
Supervisor of Elections*

**CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this 10<sup>th</sup> day of November, 2022, a copy of this document was filed electronically through the CM/ECF system and furnished by email to all counsel of record.

/s/ Mary Margaret Giannini

*Counsel for Defendant*



**OFFICE OF THE CITY  
COUNCIL**

**TERRANCE EDWARD FREEMAN**  
COUNCIL PRESIDENT  
COUNCIL MEMBER  
AT-LARGE GROUP 1  
OFFICE (904) 255-5215  
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SUITE 425, CITY HALL  
117 WEST DUVAL STREET

JACKSONVILLE, FLORIDA 32202  
E-MAIL: [TFREEMAN@COJ.NET](mailto:TFREEMAN@COJ.NET)

**NOTICE**

**TO: Redistricting Special Committee Members**  
Honorable Council Member Aaron Bowman, Co-Vice Chair  
Honorable Council Member Rory Diamond, Co-Vice Chair  
Honorable Council Member Nick Howland  
Honorable Council Member Sam Newby  
Honorable Council Member Ju'Coby Pittman  
Honorable Council Member Randy White

**FROM:** Honorable Council President Terrance Freeman, Chair

**RE:** Notice Special Committee on Redistricting Meetings

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Notice is hereby given that the **Special Committee on Redistricting** will meet on **the dates and times noted below in the Council Chamber**, located on the 1<sup>st</sup> floor, City Hall - St. James Building, 117 W. Duval Street, Jacksonville, FL 32202. The purpose of these meetings will be to address redistricting as noted in the Charge Memo dated October 18, 2022.

<b>Date:</b>	<b>Time:</b>
Thursday, October 20, 2022	11:00 a.m. – 12:00 p.m.
Tuesday, November 1, 2022	12:00 p.m. – 1:30 p.m.
Wednesday, November 2, 2022	12:00 p.m. – 1:30 p.m.
Thursday, November 3, 2022	12:00 p.m. – 1:30 p.m.

All interested parties are invited to attend. For general meeting information or questions please contact the Legislative Services Division at (904) 255-5122.

**ADA Accommodation Notice:**

Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days' notification to process; last-minute requests will be accepted but may not be possible to fulfill. Please contact Disabled Services Division at: V (904) 255-5466, TTY (904) 255-5476, or email your request to [KaraT@coj.net](mailto:KaraT@coj.net).

Noticed on: October 18, 2022, at 4:55 p.m. pursuant to 15.103 (c), *Ordinance Code*.

TF/mgl

cc: Council Members and Staff  
Margaret “Peggy” Sidman, Director/Council Secretary  
Merriane Lahmeur, Chief, Legislative Services Division  
Yvonne Mitchell, Chief, Administrative Services Division  
Jeff Clements, Chief, Research Division  
[CITYC@COJ.NET](mailto:CITYC@COJ.NET)  
Electronic Notice Kiosk – 1st Floor City Hall  
Public Notice System – City Council Web Page  
Media Box  
File Copy



# City of Jacksonville

117 W. Duval Street  
Jacksonville, FL 32202



## Agenda - Marked

**Tuesday, November 1, 2022**

**12:00 PM**

**Council Chamber, 1st Floor, City Hall**

### **Special Committee on Redistricting**

**Terrance Freeman, Chair**

**Aaron Bowman, Co-Vice Chair**

**Rory Diamond, Co-Vice Chair**

**Nick Howland**

**Sam Newby**

**Ju'Coby Pittman**

**Randy White**

**Merriane Lahmeur, Chief, Legislative Services**

**Sharonda Davis, Manager, Legislative Services**

**Kim Taylor, Council Auditor**

**Paige Johnston, OGC**

**Jeff Clements, Chief, Research**

**Meeting Convened:**

**Meeting Adjourned:**

1. [2022-0800](#) ORD-MC re Redistricting of Jax City Council Districts & Group At-Large Residence Areas; Adopting an Interim Remedial Plan Pursuant to the Order Dated 10/12/22, in Jacksonville Branch of the NAACP, et al. v. COJ, Case No. 3:22-CV-493-MMH-LLL, (M. D. FLA); Providing Legislative Findings & Recitals; Adopting & Enacting an Interim Remedial Plan re City Council Districts, City Council Group At-Large Residence Areas, & School Board Districts Based on the 2020 Census Data, Pending Final Approval by the Appropriate Court of Law; Amending the City Charter to Attach District Boundary Descriptions for 14 City Council District Boundaries & for 5 City Council Group At-Large Residence Area Boundaries Pursuant to Sec 5.01 (Council Membership, Residence Areas & Districts), City Charter, Pending Final Approval by the Appropriate Court of Law; Amending the City Charter to Designate the 7 School Board Districts Pursuant to Sec 13.02 (School Board Districts), City Charter, Pending Final Approval by the Appropriate Court of Law; Providing for an Index of Exhibits; Directing OGC to File the Interim Remedial Plan Consistent with the Court Order; Directing the Chief of Legislative Services to send a copy of this Legislation to Municode, Pending Final Approval by the Appropriate Court of Law; Req 1 Cycle Emergency Passage (Johnston) (Introduced by CP at Request of OGC)  
10/25/22 CO Introduced: Spec Comm on Redistricting  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 – 11/4/22
  - A. **Introduction - Council President Freeman**
  - B. **Legal Overview - Jason Teal, General Counsel**
  - C. **Map Presentation - Dr. Doug Johnson, President, National Demographics Corp. & Bill Killingsworth, Director, Planning & Development Dept.**
  - D. **Questions - Council Members Only**
  - E. **Public Comment**

The next Special Committee on Redistricting meeting will be held on Wednesday, November 2, 2022 at 12:00 p.m. in the Council Chamber.



**OFFICE OF THE CITY COUNCIL  
RESEARCH DIVISION**

117 WEST DUVAL STREET, SUITE 425  
4<sup>TH</sup> FLOOR, CITY HALL  
JACKSONVILLE, FLORIDA 32202  
904-255-5137

**SPECIAL COMMITTEE ON REDISTRICTING**

**Meeting minutes**

**November 1, 2022  
12:00 p.m.**

**Location:** City Council Chamber

**In attendance:** Council Members Terrance Freeman (Chair), Aaron Bowman, Rory Diamond, Nick Howland, Sam Newby, Ju'Coby Pittman, Randy White

**Also:** Council Members Ron Salem, Randy DeFoor, Al Ferraro, Reggie Gaffney, Michael Boylan, Tyrona Clark-Murray; School Board Members Daryl Willie, Kelly Coker; Jason Teal, Mary Margaret Giannini, Helen Roberson, Paige Johnston, Mary Staffopoulos – Office of General Counsel; Peggy Sidman – Council Secretary/Director; Merriane Lahmeur, Sharonda Davis - Legislative Services Division; Jeff Clements – Council Research Division; Steve Cassada – Public Information Division; Kim Taylor – Council Auditor's Office; Bill Killingsworth – Planning and Development Department

**Meeting Convened:** 12:02 p.m.

President Freeman convened the meeting and the attendees introduced themselves for the record. Mr. Freeman noted the court's deadline of November 8<sup>th</sup> to file an interim remedial redistricting plan to the federal judge. General Counsel Jason Teal will describe the legal parameters for the redistricting process and then Planning and Development Director Bill Killingsworth and Dr. Doug Johnson, President of National Demographics Corp., the City's expert redistricting consultant, will present several map options. Mr. Freeman described the meeting schedule and the public input options at 2 additional special committee meetings, a "map chat" town hall meeting on Thursday, and a special council meeting at which a new plan will be adopted on Friday, November 4<sup>th</sup>. He urged a spirit of cooperation, transparency and good will during the process on a difficult and potentially contentious issue.

General Counsel Jason Teal said the short time frame imposed by the federal court judge has caused some of the usual redistricting procedures and timetables to be waived to meet the deadline. The City's expert consultant has produced 3 map proposals and the Council also has the plaintiff's proposed map for consideration. He described Dr. Doug Johnson's academic credentials and several decades of practical

experience in redistricting nationwide at the state and local level. Mr. Teal reviewed the judge's instructions regarding the new districts and referenced a legal memorandum released by the General Counsel's Office earlier today with guidance for complying with the federal court's order. He noted that Dr. Johnson has advised that the City does not have sufficient time to perform the demographic and voting pattern analysis that would be required to use race as a factor in drawing districts in a legally defensible manner.

President Freeman said his hope is that the special committee will be able to narrow the 4 proposed maps down to 2 today, and discuss those two at tomorrow's meeting to review at one final map that will be discussed and perfected at the Thursday meeting for recommendation to the City Council at its special meeting on Friday.

Dr. Doug Johnson said that since none of the districts south and east of the river were challenged in court, they have not been changed in any of the new proposals. He said that race was not used at all in crafting his 3 proposals (Lime, Maroon and Orange maps) but the demographics were analyzed afterward. All of the maps, including the plaintiff's map, show a reduction from 4 to 3 districts with a majority Black population allowing for a Black representative on the Council. Dr. Johnson reviewed and described the differences in each of 4 proposed maps from the version originally adopted by the Council. He said that whether or not protection of incumbent council members is used as a factor makes a substantial difference in several districts, as would considering only current incumbents who are eligible to run for another term. The consultant's maps were drawn with strong consideration given to physical boundaries (major roads, water bodies) and the CPAC boundaries which are long-standing representations of established communities of interest. There are different ways to craft proposals that meet the court's order and constitutional requirements.

President Freeman said that any additional maps being proposed for consideration must also have the demographic data that supports the lines contained therein.

CM DeFoor asked about how the historic connection between neighborhoods can be considered. Dr. Johnson said that Jacksonville has a large number of neighborhoods that are generally understood by their residents, but many don't have specifically defined and mapped boundaries. Ms. DeFoor suggested using plat data for definitive neighborhood boundaries. Mr. Killingsworth noted that plat boundaries go back to the founding of Jacksonville.

In response to a question from CM Salem about whether he gave consideration to announced candidates seeking office, Dr. Johnson said he did not. Mr. Salem asked if the at-large residence areas had changed; they had not. President Freeman noted that no one is an official candidate for office until they file their qualification papers early next year. Mr. Salem clarified that he was referring to persons who had opened campaign accounts and announced their intentions to run for a particular office.

CM Bowman pointed out that on the Orange map the Queen's Harbor area is separated from its natural connected neighborhoods by the border on Atlantic Boulevard and he also sees another gated community separated into 2 different districts.

CM Gaffney asked which one of the 4 traditional majority-minority districts is eliminated in the new proposals. President Freeman cautioned that maps can't be drawn based on race, so the committee needs to be very careful about how this factor is discussed. Jason Teal reiterated that districts can't be drawn based primarily on race, but other factors such party affiliation are allowable. CM Gaffney asked about the political makeup of the districts. Mr. Teal noted that political data was included on the chart appearing at the bottom of each of the maps.

CM Ferraro said the new maps appear to carve up neighborhoods in a way that solves one problem at the expense of creating new ones. Dr. Johnson said that's inevitable when you draw lines – something is always going to be separated from something else. Mr. Ferraro said he had had no input into the development of the maps presented today. President Freeman asked Bill Killingsworth to explain the process by which the proposals were drawn. Mr. Killingsworth said he and the consultant drew the proposals base on geographical features, equality of population, protection of neighborhoods, rural vs. urban character, etc. and by the time the final map version was crafted he had met with a number of council members who had asked to meet with him, which had a minor impact on the outcome. Dr. Johnson said that when the committee refines its discussions down to 2 maps, then requests for adjustments can be made by council members and attempted by staff.

CM Diamond asked Mr. Teal if any of the 4 maps as proposed would pass constitutional muster and be accepted by the court. Mr. Teal said he was confident that any of the 4 would be acceptable. Diamond said constituents like the current Beaches District 13 and urged that it be kept unchanged. He believes that District 12 is a partisan gerrymander that doesn't make sense in terms of keeping like communities together. He prefers the Maroon map with a few changes, which seems to represent a lot of the current map's goals achieved in a more constitutional manner. He would like to see the current incumbent who appears presently to be drawn out of her district on the Maroon map to be accommodated.

CM White said he likes the Maroon map the best and that the Lime map is also acceptable.

CM Howland said he believes the council had the best of intentions when developing the original map and thinks the Maroon map is best and the Lime map a distant second.

CM Pittman said she can't tell much about maps given their very small scale so can't comment on her preferences today. She will study the maps tonight.

CM Newby said he likes Maroon map best and the Lime map second.

CM Bowman said Plaintiff and Orange maps are fundamentally flawed and unacceptable. On the Maroon map Districts 9 and 14 are not compact and communities of interest are lost. He noted that in the previous redistricting effort the Redistricting Committee tried to place the far northeastern corner of District 11 along San Pablo Road into District 3 because of its isolation from the rest of the District 11 and hoped that could be accommodated this time. He prefers the Lime map first and the Maroon map second.

CM Clark-Murray said that on the Maroon map the Woodstock area and Robinson's Addition are split between districts. She likes the Orange map for District 9 but not for District 12. She is leaning toward the Orange and Lime maps.

Dr. Johnson said that any of the maps could be tweaked regarding protection of incumbency to move boundaries.

CM DeFoor said she preferred the Maroon map first and the Lime map second. She asked if the Maroon map is legally defensible and Dr. Johnson said he thinks it is, perhaps with the committee suggesting some changes that would make it more defensible.

CM Gaffney said he prefers the Maroon map first and the Lime map second.

CM Ferraro said he is very concerned about neighborhoods being divided. He is particularly concerned about Oceanway and San Mateo, which he talked about with the Planning Department. He sees the proposed maps solving one problem while creating others.

School Board Chair Daryl Willie said the district will map school locations onto the final 2 selected maps to see the impact. The proposed maps don't seem to particularly impact the School Board members.

School Board member Kelly Coker thanked the Council for allowing the School Board to be involved in the process again. She hopes that School Board members can be permitted to call and talk to Mr. Killingsworth about impacts on their districts. She noted that School Board District 2 has a new member taking office in 3 weeks and her residence needs to be plotted on the maps.

CM Newby pointed out that there will be a new City Council member in a couple of weeks, so that needs to be recognized as well.

President Freeman said the group consensus seems to be that the Maroon and Lime maps are the committee's top two preferences, so the process will work from there. Mr. Teal said the Legislative Services Division has emailed PDF files of the 4 maps to all council members and they can be zoomed down to a very fine level and the demographic data table will be readable. Mr. Freeman said the special committee will refine those two maps at tomorrow's meeting.

#### Public Comment

Essie Howard said all of the maps are practically the same – the committee should be working from the Plaintiff's map and the Maroon map. The public needs to be involved in revising the maps, not just the committee members.

John Draper said he was a council member during the redistricting process in the early 1990s and the process has always been race-based and is getting worse every time. The council needs to give up on race-based districts altogether and start from scratch and get a better result.

Vanessa Cullins Hopkins applauded the committee for having a transparent process. She urged the use of sound logic and critical thinking, and suggested that districts crossing neighborhood boundaries is inevitable and could possibly be positive.

Bill Lewis of the Argyle Civic Council said the 2001 redistricting was bad and produced a "combover" district encompassing a huge rural area. Don't protect incumbents, and his group likes the Orange map.

Eunice Barnum said she has a constitutional right to redress her grievances and shouldn't be time limited in her comments. Why is the City wasting \$1 million on an appeal? Who drew the districts wrong in the first place?

Stanley Scott said the federal judge told the City what to do in the new redistricting and the committee is not doing it. He was a member of previous Charter Revision Commissions and believes the maps should be drawn by the community, not politicians. The city suffers from poor leadership.

Daniel Henry said a racial impact analysis of redistricting was needed all along, which the plaintiffs have proved in court. The judge said race could be used if the proper analysis of need was performed, which the City has failed to do.

Kathleen Beck with the Argyle Area Civic Council said redistricting needs to be about preserving communities and the Argyle has been split between districts for 20 years. The Orange map puts it back together with Chimney Lakes where it belongs.

Ayesha Covington said the redistricting process is disingenuous for not using the racial analysis. The City is wasting \$1 million on a process that wasn't necessary. The Council keeps using the wrong methodology.

Ben Frazier said the entire process is a sham and the people are not being listened to. Does the council want to collaborate with the people and produce fair maps or not? Stop trying to reduce the influence of Black voters.

Kim Pryor said the judge said the council didn't listen to the public's input last time and it isn't doing it again. The committee has chosen maps before any public input was allowed. She likes the Plaintiffs map and the Orange map.

Mike Ludwig said the whole process is ridiculous. The public can't comment without having seen any maps until just now. There has been no discussion of the Plaintiff's map at all. Public input on November 3<sup>rd</sup> will have no impact at all.

Carnell Oliver said the system is broken and the Charter needs to be changed. He and the community will rise up and take power from corrupt politicians.

Shamari Lewis said none of this process makes sense. The plaintiffs challenged "packing" of several districts. There will still be more Democrats in the urban core districts under any plan, so what's the point?

Kevin Kuzel said the Argyle area needs to be kept together and represented by 1 council member, and urged that Riverside and Avondale be kept together no matter what district they're in.

President Freeman reminded everyone about the map chat town hall on Thursday from 5 to 7 p.m. in City Hall. He said the committee has not chosen a map yet, just selected 2 concepts to start from to workshop down to a final plan. The committee is still open to making changes in the next 2 meetings. The public has many more opportunities for input.

**Meeting adjourned:** 1:35 p.m.

Minutes: Jeff Clements, Research Division

[jeffc@coj.net](mailto:jeffc@coj.net) 904-255-5137

11.2.22 Posted 10:00 a.m.



1 Introduced by the Council President at the request of the Office of  
2 General Counsel:

3  
4 **ORDINANCE 2022-800**

5 AN ORDINANCE REGARDING REDISTRICTING OF THE  
6 JACKSONVILLE CITY COUNCIL DISTRICTS AND GROUP  
7 AT-LARGE RESIDENCE AREAS; ADOPTING AN INTERIM  
8 REMEDIAL PLAN PURSUANT TO THE ORDER DATED  
9 OCTOBER 12, 2022, IN *JACKSONVILLE BRANCH OF THE*  
10 *NAACP, ET AL., V. CITY OF JACKSONVILLE*, CASE NO.  
11 3:22-CV-493-MMH-LLL, (M. D. FLA); PROVIDING  
12 LEGISLATIVE FINDINGS AND RECITALS; ADOPTING AND  
13 ENACTING AN INTERIM REMEDIAL PLAN REGARDING CITY  
14 COUNCIL DISTRICTS, CITY COUNCIL GROUP AT-LARGE  
15 RESIDENCE AREAS, AND SCHOOL BOARD DISTRICTS  
16 BASED ON THE 2020 CENSUS DATA, PENDING FINAL  
17 APPROVAL BY THE APPROPRIATE COURT OF LAW;  
18 AMENDING THE *CITY CHARTER* TO ATTACH DISTRICT  
19 BOUNDARY DESCRIPTIONS FOR FOURTEEN CITY COUNCIL  
20 DISTRICT BOUNDARIES AND FOR FIVE CITY COUNCIL  
21 GROUP AT-LARGE RESIDENCE AREA BOUNDARIES  
22 PURSUANT TO SECTION 5.01 (COUNCIL MEMBERSHIP,  
23 RESIDENCE AREAS AND DISTRICTS), *CITY CHARTER*,  
24 PENDING FINAL APPROVAL BY THE APPROPRIATE COURT  
25 OF LAW; AMENDING THE *CITY CHARTER* TO DESIGNATE  
26 THE SEVEN SCHOOL BOARD DISTRICTS PURSUANT TO  
27 SECTION 13.02 (SCHOOL BOARD DISTRICTS), *CITY*  
28 *CHARTER*, PENDING FINAL APPROVAL BY THE  
29 APPROPRIATE COURT OF LAW; PROVIDING FOR AN INDEX  
30 OF EXHIBITS; DIRECTING THE OFFICE OF GENERAL  
31 COUNSEL TO FILE THE INTERIM REMEDIAL PLAN



1           CONSISTENT WITH THE COURT ORDER; DIRECTING THE  
2           CHIEF OF LEGISLATIVE SERVICES TO SEND A COPY OF  
3           THIS LEGISLATION TO MUNICODE, PENDING FINAL  
4           APPROVAL BY THE APPROPRIATE COURT OF LAW;  
5           REQUESTING ONE CYCLE EMERGENCY PASSAGE;  
6           PROVIDING AN EFFECTIVE DATE.

7  
8           **WHEREAS**, following the release of the 2020 United States  
9           decennial census data, the City Council engaged in the redistricting  
10          of council and school board districts as required by Sections 5.02  
11          and 13.03 of the Charter of the City of Jacksonville and enacted  
12          Ordinance 2022-01-E on March 22, 2022; and

13          **WHEREAS**, the Jacksonville Branch of the NAACP and thirteen other  
14          plaintiffs filed suit against the City of Jacksonville and the Duval  
15          County Supervisor of Elections in the Middle District of Florida in  
16          case number 3:22-cv-493-MMH-LLL alleging the City Council violated  
17          the Fourteenth Amendment when it redrew the district lines by  
18          improperly taking race into consideration; and

19          **WHEREAS**, the Plaintiffs also sought a preliminary injunction  
20          preventing the City and the Duval County Supervisor of Elections from  
21          using the district lines in Ordinance 2022-01-E in the March 2023  
22          elections and beyond; and

23          **WHEREAS**, on October 12, 2022, the District Court for the Middle  
24          District of Florida granted Plaintiffs' Motion for Preliminary  
25          Injunction in case number 3:22-cv-493-MMH-LLL and enjoined the City  
26          and the Duval County Supervisor of Elections from conducting any  
27          elections using the districts enacted in Ordinance 2022-01-E; and

28          **WHEREAS**, the Court further ordered the City to enact and file  
29          with the Court no later than November 8, 2022, an interim remedial  
30          redistricting plan for use in all City Council and School Board  
31          elections held pending final judgment in the case; and

1       **WHEREAS**, the Court prohibited the City from using race as a  
2 predominant factor in the design of any district unless the use of  
3 race is narrowly tailored to comply with a constitutionally  
4 permissible compelling government interest; and

5       **WHEREAS**, in creating the interim remedial redistricting plan,  
6 the Council is obligated to ensure that all districts are as nearly  
7 equal in population and are arranged in as logical and compact a  
8 geographical pattern as possible to achieve and to ensure that all  
9 federal and state constitutions, laws, and requirements are complied  
10 with; and

11       **WHEREAS**, while the Council districts are based upon population  
12 with respect to their size, the geographical arrangement and  
13 territorial boundaries of the districts must take into consideration  
14 other factors, particularly compactness and contiguity, so that the  
15 people of the City, and their varied economic, social, and ethnic  
16 interest and objectives are adequately represented within the  
17 Council; and

18       **WHEREAS**, given the short timeframe within which the City must  
19 enact a remedial redistricting plan to comply with the Court's Order,  
20 the City Council developed an expedited process to allow the Council  
21 to deliberate new district boundaries, while also attempting to take  
22 into account public input, as appropriate and feasible; and

23       **WHEREAS**, because of the short timeframe established by the  
24 Court, compliance with the public hearings, public input and  
25 deliberative requirements of Chapter 18, *Ordinance Code* is not  
26 possible; now therefore

27       **BE IT ORDAINED** by the Council of the City of Jacksonville:

28       **Section 1.       Legislative Findings; Recitals.** The City Council  
29 finds as follows:

30       (a) The City Council 2022 Special Committee on Redistricting,  
31 in seeking to comply with the Court's Order, has sought the advice

1 and assistance of Douglas Johnson, President of National Demographics  
2 Corporation, working in conjunction with the City's Planning and  
3 Development Department, to assist the City Council in producing,  
4 analyzing, and assessing territorial and population maps of the City  
5 of Jacksonville based on the 2020 United States census data.

6 (b) The City Council 2022 Special Committee on Redistricting  
7 did, after holding noticed public meetings on October 20, 2022,  
8 November 1, 2022, November 2, 2022, and November 3, 2022, transmit a  
9 proposed plan, dated November 3, 2022 (the "Proposed Plan") to the  
10 City Council. The Proposed Plan was accompanied with a report  
11 attached hereto as **Exhibit 1** containing the following information:

12 (i) A map of the General Services District showing both the  
13 existing district boundaries and the proposed district  
14 boundaries;

15 (ii) A table indicating the population of each proposed district  
16 and the variations of each such population from the  
17 population average for all the districts, with an  
18 explanation of the variation in each district;

19 (iii) A statement of the methodology used in arriving at the  
20 particular plan recommended by the 2022 Special Committee  
21 on Redistricting;

22 (iv) An appendix of any other interim remedial redistricting  
23 plans considered or created by the 2022 Special Committee  
24 on Redistricting in the process of creating the recommended  
25 plan, with the reasons for the rejection of each such  
26 interim remedial redistricting plan; and

27 (v) Comments and recommendations deemed necessary or advisable  
28 by the 2022 Special Committee on Redistricting to explain  
29 or illustrate the interim remedial redistricting plan.

30 (c) The City Council Special Redistricting Committee, after  
31 consideration of redistricting standards, practices and principles

1 and the testimony and evidence received at all of the public meetings  
 2 and hearings, approved and reported the Proposed Plan (with or without  
 3 amendments thereto (the "Amended Plan")) attached hereto as **Exhibit**  
 4 **2**, to the entire City Council for its consideration.

5 (d) Upon recommendation of the Special Committee on  
 6 Redistricting, and following a noticed public hearing, the City  
 7 Council hereby approves the Amended Plan pursuant to the Court Order  
 8 and within the Court's established timeframe.

9 **Section 2. Charter of the City of Jacksonville amended to**  
 10 **approve and enact the City of Jacksonville Redistricting Plan**  
 11 **establishing City Council Districts and City Council Group At-Large**  
 12 **Residence Areas, Pending Final Approval by the Appropriate Court of**  
 13 **Law.**

14 In accordance with the *Charter of the City of Jacksonville*  
 15 ("*Charter*") and Chapter 18, (Redistricting of Council and School  
 16 Board Districts), *Ordinance Code*, and in conjunction with the 2020  
 17 United States Census data, pending final approval by the appropriate  
 18 court of law, the City Council approves, adopts, and enacts the City  
 19 Council District and City Council Group At-Large Residence boundaries  
 20 as set forth in the final (Amended) Plan (the "Council District and  
 21 Group At-Large Residence Area Plan") attached hereto as **Exhibit 3**.

22 (a) **14 City Council Districts.** The *Charter* is hereby amended  
 23 by repealing and removing Appendix 1 of the *Charter*, which defines  
 24 the City Council Districts based on Ordinance 2022-001-E, as described  
 25 by metes and bounds, attached hereto as **Exhibit 4**, and enacting and  
 26 replacing same with a new Appendix 1 of the *Charter* which defines the  
 27 City Council Districts based on the 2020 United States Census data  
 28 and maps presented at the Special Committee on Redistricting, as  
 29 described by metes and bounds, attached hereto as **Exhibit 5**.

30 (b) **5 City Council Group At-Large Residence Areas.** The *Charter*  
 31 is hereby amended by repealing and removing Appendix 1-A, which

1 defines the City Council Group At-Large Residence Areas based on  
 2 Ordinance 2022-001-E, as described by metes and bounds, attached  
 3 hereto as **Exhibit 6**, and enacting and replacing same with Appendix  
 4 1-A which defines the City Council Group At-Large Residence Areas  
 5 based on the 2020 United States Census data and maps presented at the  
 6 Special Committee on Redistricting, as described by metes and bounds,  
 7 attached hereto as **Exhibit 7**.

8 **Section 3. Charter of the City of Jacksonville amended to**  
 9 **designate the seven school board districts pursuant to section 13.02**  
 10 **of the Charter.**

11 Section 18.110, *Ordinance Code*, provides that the redistricting  
 12 of the 14 Council Districts shall automatically reapportion the school  
 13 board districts as provided in Section 13.03, *Charter*, as illustrated  
 14 in **Exhibit 8** attached hereto. Section 13.02, *Charter*, establishes  
 15 that each School Board District shall be comprised of two adjoining  
 16 Council Districts. The *Charter* is hereby amended by repealing and  
 17 removing Section 1 of Appendix 2 of the *Charter*, which defines the  
 18 Duval County School Board Districts based on Ordinance 2022-001-E  
 19 attached hereto as **Exhibit 9** and enacting and replacing same with a  
 20 new Section 1 of Appendix 2 of the *Charter* which defines the School  
 21 Board Districts based on the 2020 United States Census data and maps  
 22 presented at the Special Committee on Redistricting, attached hereto  
 23 as **Exhibit 10**.

24 **Section 4. Index of Exhibits.** An index of the exhibits  
 25 referred to in this ordinance are as follows:

26	Exhibit 1	Proposed Plan/Report (Map)
27	Exhibit 2	Amended Plan (Map)
28	Exhibit 3	Final Amended Plan (Map)
29	Exhibit 4	Appendix 1- Ordinance 2022-001-E City Council
30		Districts (metes and bounds description)
31	Exhibit 5	Appendix 1- Ordinance 2022-800-E City Council

Districts metes and bounds description)

Exhibit 6 Appendix 1A- Ordinance 2022-001-E City Council  
At-Large Residence Areas (metes and bounds  
description)

Exhibit 7 Appendix 1A- Ordinance 2022-800-E City Council  
At-Large Residence Areas (metes and bounds  
description)

Exhibit 8 School Board Districts Map Ordinance 2022-800-E

Exhibit 9 Appendix 2, Section 1- Ordinance 2022-001-E  
School Board District Designations

Exhibit 10 Appendix 2, Section 1- Ordinance 2022-800-E  
School Board District Designations

**Section 5. Rule 4.901 Requesting one cycle emergency passage.** Rule 4.901 one cycle emergency passage is requested. The nature of the emergency is that the Court Order dated October 12, 2022, requires that Council complete the redistricting process to enact an interim remedial plan and submit the plan to the Court on or before November 8, 2022. Accordingly, the Council has created an expedited process, including the creation of a Special Committee and Redistricting to recommend an interim remedial plan and maps, and has noticed a Special Council meeting and public hearing on the interim remedial plan for November 4, 2022, all to comply with the Court Order.

**Section 6. Waiving Rule 2.102, Council Rules, reference to Rules Committee so that the Special Committee on Redistricting can make a recommendation to the Council within time allotted by the Court.** Rule 2.102, Council Rules, provides that legislation on redistricting be referred to the Rules Committee. However, given the expedited process enumerated in the Court's Order dated October 12, 2022, the time allotted by the Court to Council to enact an interim remedial plan, and the creation of the Special Committee on

1 Redistricting, it is necessary to waive Rule 2.102 so that the  
 2 legislation can be assigned upon introduction to the Special Committee  
 3 on Redistricting alone. The report from the Special Committee on  
 4 Redistricted shall be treated as a committee report to the full  
 5 Council without additional waivers or suspension of the Council Rules  
 6 or discharge.

7 **Section 7. Effective Date of the Interim Remedial Plan.**

8 The interim remedial redistricting plan set forth in this ordinance  
 9 shall become effective upon being deemed constitutional by Court  
 10 order in case number 3:22-cv-493-MMH-LLL.

11 **Section 8. Directing the Office of General Counsel to**  
 12 **notify the Chief of Legislative Services of the Effective Date of the**  
 13 **Interim Remedial Plan so that this Legislation is timely forwarded**  
 14 **to Municode.** The Office of General Counsel is directed to notify the  
 15 Chief of Legislative Services in writing as to the Effective Date of  
 16 the Interim Remedial Plan so that this ordinance may be forwarded by  
 17 the Legislative Services Division to the Municipal Code Corporation  
 18 when the Interim Remedial Plan is deemed effective pursuant to Section  
 19 7 above.

20 **Section 9. Effective Date.** This ordinance shall become  
 21 effective upon signature by the Mayor or upon becoming effective  
 22 without the Mayor's signature.

23  
 24  
 25 Form Approved:

26  
 27 /s/ Paige H. Johnston

28 Office of General Counsel

29 Legislation prepared by: Paige H. Johnston

30 GC-#1531604-v2-2022-800\_(Redistricting\_Court\_Order\_Map).docx

**Exhibit 1**

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## **Exhibit 1**

- (i) A map of the General Services District showing both the existing district boundaries and the proposed district boundaries; and
- (ii) A table indicating the population of each proposed district and the variations of each such population from the population average for all the districts, with an explanation of the variation in each district.

## **Exhibit 1**

### **Proposed Map and Table**

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## **Exhibit 1**

- (iii) A statement of methodology used in arriving at the particular plan recommended by the Special Committee on Redistricting.

### **Statement of Methodology**

The methodology used in arriving at the proposed Jacksonville City Council District and Group At-Large Residence Area Plans recommended by the Redistricting Committee is as follows:

## **Exhibit 1**

- (iv) An appendix of any other redistricting plans considered or created by the Special Committee on Redistricting in the process of creating the recommended plan, with the reasons for rejection of each such redistricting plan.

## **Exhibit 1**

- (v) Comments and recommendations deemed necessary or advisable by the Special Committee on Redistricting to explain or illustrate the plan.

## **Exhibit 2 - Amended Plan (Map)**

**[Intentionally Left Blank]**

### **Exhibit 3 - Final Amended Plan (Map)**

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## **Exhibit 4 – Final City Council Districts Based on 2020 U.S. Census Data**

### **2021 CITY COUNCIL DISTRICTS**

#### District 1:

For a point of beginning, begin at the centerline of the St. Johns River and the centerline of the Isaiah D. Hart Bridge; thence north and northeast along the centerline of the St. Johns River to a line south of Exchange Island; thence southeasterly along a line southwest of Exchange Island to the centerline of Dames Point Bridge; thence southerly along the centerline of the Dames Point Bridge and I-295 to the centerline of Southside Connector BLVD; thence southerly along the centerline of Southside Connector BLVD to the centerline of Tredinick PKWY to the centerline of I-295; thence southerly along the centerline of I-295 to the centerline of Atlantic BLVD; thence westerly along the centerline of Atlantic BLVD to the centerline of Isaiah D Hart Bridge; thence northwesterly along the centerline of Isaiah D. Hart Bridge to the centerline of the St. Johns River and the point of beginning.

#### District 2:

For a point of beginning, begin at the centerline of the mouth of the St. Johns River at the Atlantic Ocean; thence westerly along the centerline of the St. Johns River to centerline of the Intercoastal Waterway/Chicopit Bay; thence westerly along the centerline of the Chicopit Bay to the centerline of Mud Flats Creek; thence easterly along the centerline of Chicopit Bay; thence southerly along the centerline of the Intercoastal Waterway to the centerline of Mt. Pleasant Creek; thence southerly along the centerline of Mt. Pleasant Creek to the centerline of Greenfield Creek; thence southeasterly along the centerline of Greenfield Creek to the centerline of Mt. Pleasant RD; thence westerly along the centerline of Mt. Pleasant RD to the centerline of Old Girvin RD; thence southeasterly along the centerline of Old Girvin RD/Girvin RD a distance of 1450 FT to a point; thence NORTH 90°00'00" WEST a distance of 1459 FT to the centerline of Mt. Pleasant Creek; thence southerly along the centerline of Mt. Pleasant Creek to the centerline of Ashley Melisse BLVD; thence northeasterly and easterly along the centerline of Ashley Melisse BLVD to the centerline of Kernan BLVD; thence southerly along the centerline of Kernan BLVD to the centerline of Atlantic BLVD; thence northwesterly along the centerline of Atlantic BLVD a distance of 8226 FT; thence SOUTH 00°00'00" WEST a distance of 6775 FT; thence NORTH 90°00'00" WEST 2900 FT to the centerline of I-295; thence northeasterly along the centerline of I-295 to the centerline of Tredinick PKWY; thence easterly along the centerline of Tredinick PKWY to the centerline of Southside Connector BLVD; thence northerly along the centerline of Southside Connector BLVD to the centerline of I-295; thence northerly along the centerline of I-295 to the centerline of the St. Johns River south of Exchange Island; thence westerly along the centerline of the St. Johns River to the centerline of Broward Creek; thence northerly along the centerline of Broward Creek to the centerline of Zoo PKWY; thence westerly along the centerline of Zoo PKWY to the centerline of CSX RR; thence southwesterly and westerly along the centerline of CSX RR to the centerline of Zoo PKWY; thence westerly along the centerline of Zoo PKWY to the centerline of Busch DR; thence northerly along the centerline of Bush DR to the centerline of Main ST; thence northeasterly along the centerline of Main ST to the centerline of Eastport RD; thence southeasterly along the centerline of Eastport RD to the centerline of Pulaski RD; thence northerly along the centerline of Pulaski RD to the centerline of New Berlin RD; thence southwesterly along the centerline of New Berlin RD to the centerline of Starratt RD; thence



northeasterly along the centerline of Starratt RD to the centerline of Dunn Creek; thence northerly along the centerline of Dunn Creek to a point 3315 FT due east to the centerline of Polk RD; thence NORTH 90°00'00" WEST a distance of 3315 FT to the centerline of Polk RD; thence NORTH 00°00'00" EAST a distance of 2656 FT to the centerline of Wade RD; thence northerly along the centerline of Wade RD to the centerline of Bird RD; thence easterly along the centerline of Bird RD to the centerline of Granddaddy Branch; thence northeast along the centerline of Granddaddy Branch to the centerline of Yellow Bluff RD; thence northwesterly along the centerline of Yellow Bluff RD to the centerline of Main ST; thence northerly along the centerline of Main ST to the Duval County Line/Nassau River; thence easterly and southeasterly along the Duval County Line/Nassau River to the Atlantic Ocean and southerly to the point of origin.

### District 3:

For a point of beginning, begin at the centerline of San Pablo RD and the centerline of J. Turner Butler BLVD; thence westerly along J. Turner Butler BLVD to the centerline of Southside BLVD; thence northerly along the centerline of Southside BLVD to the centerline of Gate PKWY N; thence southeasterly along the centerline of Gate PKWY N to the centerline of Town Center PKWY; thence easterly along the centerline of Town Center PKWY to the centerline of Big Island DR; thence NORTH 18°25'19" WEST a distance of 497 FT; thence NORTH 30°15'24" WEST a distance of 292 FT; thence NORTH 17°00'29" WEST a distance of 1456 FT; thence NORTH 00°04'43" WEST a distance of 1354 FT; thence NORTH 88°44'16" EAST a distance of 1594 FT to the centerline of Town Center PKWY; thence northeasterly along the centerline of Town Center PKWY to the centerline of St Johns Bluff RD S; thence northerly along the centerline of St Johns Bluff RD S to the centerline of Beach BLVD; thence westerly along the centerline of Beach BLVD to the centerline of Kernan BLVD S; thence northerly along the centerline of Kernan BLVD S a distance of 6935 FT to a point; thence due east a distance of 7960 FT to a point; thence due north a distance of 6680 FT to the centerline of Atlantic BLVD; thence easterly along the centerline of Atlantic BLVD to the centerline of Kernan BLVD N; thence northerly along the centerline of Kernan BLVD N to the centerline of Ashley Melisse BLVD; thence easterly and southeasterly along the centerline of Ashley Melisse BLVD to the centerline of Mt. Pleasant Creek; thence northerly and northeasterly along the centerline of Mt. Pleasant Creek; thence northerly and northeasterly along the centerline of Mt. Pleasant Creek to a point 1459 FT due east of the centerline of Girvin RD; thence NORTH 90°00'00" EAST a distance of 1459 FT to the centerline of Girvin RD; thence northwesterly along the centerline of Girvin RD/Old Girvin RD to the centerline of Mt. Pleasant RD; thence easterly along the centerline of Mt. Pleasant RD to the centerline of Greenfield Creek; thence northerly along the centerline of Greenfield Creek to the centerline of Mt. Pleasant Creek; thence northerly along the centerline of Mt. Pleasant Creek to the centerline of Intercoastal Waterway/Chicopit Bay; thence southeasterly and southerly along the centerline of the Intercoastal waterway to the centerline of Hogpen Creek; thence westerly along the centerline of Hogpen Creek to a point 4343 FT due east of the northern terminus of San Pablo RD N; thence NORTH 85°03'32" WEST a distance of 1441 FT; thence SOUTH 85°59'07" WEST a distance of 4128 FT to a point 1225 feet west of the northerly terminus of San Pablo RD N thence due south 3265 feet to a point; thence due west 400 feet to the centerline of Queens Harbor BLVD; thence south along the centerline of Queens Harbor BLVD to the centerline of Atlantic BLVD; thence westerly along the centerline of Atlantic BLVD 386 FT; thence due south a distance of 6609 FT; thence NORTH 83°13'49" EAST a distance of 260 FT; thence NORTH 85°26'41" EAST a distance of 1461 FT; thence due south a distance of 5500 FT to the centerline of Beach BLVD; thence due east along the centerline of Beach BLVD to the centerline of San Pablo RD S; thence southerly along the centerline of San Pablo RD S to the centerline of J. Turner Butler BLVD and the point of origin.

## District 4:

For a point of beginning, begin at the centerline of J. Turner Butler BLVD and the centerline of Southside BLVD; thence westerly along the centerline of J. Turner Butler BLVD to the centerline of I-95; thence northwesterly along the centerline of I-95 to the centerline of University BLVD; thence northeasterly along the centerline of University BLVD to the centerline of Atlantic BLVD; thence easterly along the centerline of Atlantic BLVD to the centerline of I-295; thence southerly along the centerline of I-295 a distance of 6680 FT to a point; thence due east to the centerline of Kernan BLVD; thence southerly along the centerline of Kernan BLVD to the centerline of Beach BLVD; thence westerly along the centerline of Beach BLVD to the centerline of St Johns Bluff RDS; thence southerly along the centerline of St Johns Bluff RD S to the centerline of Town Center PKWY; thence southwestly along the centerline of Town Center PKWY a distance of 1,800 FT; thence SOUTH 88°44'16" WEST a distance of 1594 FT, thence SOUTH 00°04'43" EAST a distance of 1354 FT; thence SOUTH 17°00'29" EAST a distance of 1456 FT; thence SOUTH 29°55'48" EAST a distance of 300 FT; thence SOUTH 18°25'19" EAST a distance of 500 FT to the centerline of Town Center PKWY; thence westerly along the centerline of Town Center PKWY to the centerline of Gate PKWY; thence northwesterly along the Centerline of Gate PKWY to the centerline of Southside BLVD; thence southeasterly along the centerline of Southside BLVD to the centerline of J. Turner Butler BLVD and the point of origin.

## District 5:

For a point of beginning, begin at the centerline of CSX RR and the centerline of Shad RD; thence westerly along the centerline of Shad RD to the centerline of Hood RD; thence westerly along the centerline of Hood RD to the centerline of Old St Augustine RD; thence northwesterly along the centerline of Old St. Augustine RD to the centerline of San Jose BLVD; thence northerly along the centerline of San Jose BLVD to the centerline of Goodby's Creek; thence westerly along the centerline of Goodby's Creek to the centerline of the St. Johns River; thence northerly and easterly along the centerline of the St. Johns River to the centerline of the Isaiah D Hart Bridge; thence southeasterly along the centerline of the Isaiah D Hart Bridge to the centerline of Atlantic BLVD; thence northeasterly along the centerline of Atlantic BLVD to the centerline of University BLVD; thence southerly and southeasterly along the centerline of University BLVD to the centerline of I-95; thence southeasterly along the centerline of I-95 to the centerline of J. Turner Butler BLVD; thence southwestly along the centerline of J. Turner Butler BLVD to the centerline of Philips HWY; thence southeasterly along the centerline of Philips HWY a distance of 466 FT to a point; thence westerly SOUTH 90°00'00" WEST a distance of 1194 FT to CSX RR access road; thence southeasterly along CSX access road to the centerline of CSX RR; thence southeasterly along the centerline of CSX RR to the centerline of Shad RD and the point of origin.

## District 6:

For a point of beginning, begin at the southern line of Section 31, Township 4 South, Range 28 East and the centerline of Durbin Creek; thence westerly along the Duval County Line a distance of 4000 FT to a point; thence due north along the Duval County Line a distance of 5876 FT to a point on the centerline of Durbin Creek; thence westerly along the centerline of Durbin Creek to the centerline of Julington Creek; thence southwestly and westerly along the centerline of Julington Creek to the centerline of the St. Johns River; thence northerly along the centerline of the St. Johns River to the centerline of Goodby's Creek; thence easterly along the centerline of Goodby's Creek to the centerline of San Jose BLVD; thence southerly along the centerline of San Jose

BLVD to the centerline of Old St. Augustine BLVD; thence southeasterly along the centerline of Old St. Augustine BLVD to the centerline of Hood RD; thence easterly along Hood RD to the centerline of Shad RD; thence easterly along the centerline of Shad RD to the centerline CSX RR; thence southeasterly along the centerline of CSX RR to the centerline of I-95; thence southerly and southeasterly along the centerline of I-95 to the centerline of Corklan Branch; thence southwesterly along the centerline of Corklan Branch to the centerline of Durbin Creek; thence southeasterly along the centerline of Durbin Creek to the Duval County Line and the point of origin.

#### District 7:

For a point of beginning, begin at the centerline of the St. Johns River and the centerline of the Isaiah D. Hart Bridge; thence southwesterly, northwesterly, and southwesterly along the centerline of the St. Johns River to the centerline of the John T. Aslop Bridge; thence westerly and southwesterly along the centerline of the St. Johns River to the centerline of I-95; thence northwesterly, northeasterly and northerly along the centerline of I-95 to the centerline of CSX RR; thence northeasterly and easterly along the centerline of CSX RR to the centerline of Main ST; thence northeasterly, northwesterly and northerly along the centerline of Main ST to the centerline of Clark RD; thence easterly along the centerline of Clark RD to the centerline of I-95; thence northeasterly along the centerline of I-95 to the centerline of Dunn AVE; thence westerly, northwesterly and westerly along the centerline of Dunn AVE; to the centerline of I-295; thence northeasterly around a curve to the centerline of Lem Turner RD; thence northwesterly along the centerline of Lem Turner RD to the Duval County Line; thence northeasterly around a curve of the Duval County Line to the centerline of Main ST; thence southwesterly and southerly along the centerline of Main ST to the centerline of Yellow Bluff RD; thence southeasterly along the centerline of Yellow Bluff RD to the centerline of Granddaddy Branch; thence southwesterly along the centerline of Granddaddy Branch to the centerline of Bird RD; thence westerly along the centerline of Bird RD to the centerline of Wade RD; thence southerly along the centerline of Wade RD to the centerline of Polk RD; thence due east a distance of 3315 FT more or less to a point; thence SOUTH 25°00'00" WEST a distance of 3108 FT; thence SOUTH 30°00'00" EAST a distance of 1123 FT; thence SOUTH 20°00'00" EAST a distance of 1240 FT to the centerline of Starratt RD; thence westerly and southwesterly along the centerline of Starratt RD to the centerline of New Berlin RD; thence northeasterly along the centerline of New Berlin RD to the centerline of Pulaski RD; thence southerly, southeasterly, and southerly along the centerline of Pulaski RD to the centerline of Eastport RD; thence northwesterly, westerly, and southwesterly along the centerline of Eastport RD to the centerline of Main ST; thence southwesterly along the centerline of Main ST to the centerline of Busch DR; thence easterly, southerly, southwesterly, and southerly along the centerline of Busch DR to the centerline of Zoo PKWY; thence easterly along the centerline of Zoo PKWY to the centerline of CSX RR; thence southeasterly, easterly, and northeasterly along the centerline of CSX RR to the centerline of Zoo PKWY; thence easterly and northeasterly along Zoo PKWY to the centerline of Broward Creek; thence southeasterly and southerly along the channel to the centerline of the St. Johns River; thence southwesterly and southerly along the centerline of the St. Johns River to the centerline of the Isaiah D. Hart Bridge and the point of beginning.

## District 8:

For a point of beginning, begin at the centerline of I-95 and the centerline of Kings RD; thence northwesterly along the centerline of Kings RD to the centerline of Myrtle AVE; thence northerly along the centerline of Myrtle AVE; to the centerline of 6<sup>th</sup> ST; thence westerly along the centerline of 6<sup>th</sup> ST to the centerline of Grunthal ST; thence northerly along the centerline of Grunthal ST to the centerline of 12<sup>th</sup> ST; thence westerly, northerly, and westerly along 12<sup>th</sup> ST to the centerline of Fairfax ST; thence northerly along the centerline of Fairfax ST to the centerline of MLKJR PKWY; thence westerly along the centerline of MLKJR PKWY to the centerline of Canal ST; thence northerly along Canal ST N to the centerline of 33<sup>rd</sup> ST W; thence westerly along the centerline of 33<sup>rd</sup> ST W to the centerline of Avenue "B"; thence northerly along the centerline of Avenue "B" to the centerline of Moncrief RD W; thence westerly along the centerline of Moncrief RD W to the centerline of Owen AVE; thence northeasterly along the centerline of Owen AVE; to the centerline of McMillan AVE; thence northwesterly along the centerline of McMillan AVE; to the centerline on Winton DR; thence northeasterly along the centerline of Winton DR to the centerline of Ribault Scenic DR; thence northwesterly along the centerline of Ribault Scenic Drive to the centerline of Howell Dr; thence northwesterly along the centerline of Howell DR to the northern shore of the Ribault River; thence northeasterly along the northern shore of the Ribault River to a point just south of Ribault AVE; thence northerly along the centerline of Ribault AVE; to the centerline of Soutel DR; thence southwesterly and westerly along the centerline of Soutel DR to the centerline of Gibson AVE; thence northerly along the centerline of Gibson AVE; to the centerline of Trout River BLVD; thence easterly along the centerline of Trout River BLVD to the centerline of Nine Mile Creek; thence southerly and southeasterly along the southern shore of Nine Mile Creek to the centerline of Wagner RD; thence NORTH 40°00'00" WEST a distance of 459 FT to the centerline of NK.NGEIT95RP; thence southerly along the centerline of NK.NGEIT95RP to the centerline of New Kings RD; thence NORTH 40°00'00" WEST a distance of 250 FT; thence SOUTH 50°00'00" WEST to the centerline of Moncrief-Dinsmore RD; thence SOUTH 12°00'00" WEST to the centerline of CSX RR; thence southeasterly along the centerline of CSX RR to the centerline of Moncrief RD; thence westerly along the centerline of Moncrief RD to the centerline of I-295; thence southwesterly and southerly along the centerline of I-295 to the centerline of Pritchard RD; thence westerly along the centerline of Pritchard RD to the centerline of Bulls Bay HWY thence southerly along the centerline of Bulls Bay HWY to the centerline of Old Plank RD; thence westerly along the centerline of Old Plank RD to the centerline of Halsema RD; thence southerly along the centerline of Halsema RD to the centerline of Beaver ST; thence southwesterly and westerly along the centerline of Beaver ST to the centerline of Otis RD; thence northerly and northeasterly along the centerline of Otis RD to the Duval County Line; thence northeasterly along the Duval County Line to the centerline of Lem Turner RD; thence southeasterly and southerly along the centerline of Lem Turner RD to the centerline of I-295; thence southwesterly along the centerline of I-295 to the centerline of Dunn AVE; thence easterly, southeasterly, and easterly along the centerline of Dunn AVE; to the centerline of I-95; thence southerly along the centerline of I-95 to the centerline of Clark RD; thence easterly along the centerline of Clark RD to the centerline of Main ST; thence southeasterly and southwesterly along the centerline of Main ST to the centerline of CSX RR; thence westerly and southwesterly along the centerline of CSX RR to the centerline of I-95; thence southerly along the centerline of I-95 to the centerline of Kings RD and the point of origin.



## District 9:

For a point of beginning, begin at the centerline of I-95 and Kings RD; thence southerly along the centerline of I-95 to the centerline of I-10; thence westerly along the centerline of I-10 to the centerline of Stockton ST; thence southerly along the centerline of Stockton ST to the centerline of Phyllis ST; thence westerly along the centerline of Phyllis ST to the centerline of CSX RR; thence southwesterly along the centerline of CSX RR to the centerline of Roselle ST; thence westerly along the centerline of Roselle ST to the centerline of King ST; thence southerly along the centerline of King ST to the centerline of CSX RR; thence southwesterly along the centerline of CSX RR to the centerline of Willow Branch AVE; thence southerly along the centerline of Willow Branch AVE; to the centerline of Old Roosevelt BLVD; thence southwesterly along the centerline of Old Roosevelt BLVD to the centerline of Roosevelt BLVD; thence southerly along the centerline of Roosevelt BLVD to the centerline of Post ST; thence westerly along the centerline of Post ST to the centerline of Plymouth ST; thence southwesterly along the centerline of Plymouth ST to the centerline of Day AVE; thence northwesterly and northerly along the centerline of Day AVE; to the centerline of Corby ST; thence westerly and southwesterly along the centerline of Corby ST to the centerline of Owen AVE; thence northerly along the centerline of Owen AVE; to the centerline of Brierfield DR; thence along the centerline of Brierfield DR around a curve to the left to the centerline of Post ST; thence west and southwest along the centerline of Post ST to the centerline of Melba ST; thence north along the centerline of Melba ST to the centerline of College ST; thence westerly along the centerline of College ST to the centerline of Edgewood AVE S; thence northwesterly along the centerline of Edgewood AVE S to the centerline of Hamilton ST; thence southerly along the centerline of Hamilton ST to the centerline of Royal AVE; thence westerly along the centerline of Royal AVE; to the centerline of Murray DR; thence southerly along the centerline of Murray DR to the centerline of Ulmer ST; thence westerly along the centerline of Ulmer ST to the centerline of Cassat AVE; thence southerly along the centerline of Cassat AVE; to the centerline of Quan DR; thence westerly along the centerline of Quan DR to the centerline of Royce AVE; thence northerly and westerly along the centerline of Royce AVE; to the centerline of Lake Shore BLVD; thence northerly along the centerline of Lake Shore BLVD to the centerline of Royce AVE; thence westerly along the centerline of Royce AVE; to the centerline of Ellis RD S; thence southerly and southwesterly along the centerline of Ellis RD S to the centerline of Park ST; thence southerly along the centerline of Park ST to the centerline of Snug Harbour LN; thence southerly along the centerline of Snug Harbour LN to the centerline of Cedar River; thence southerly along the centerline of Cedar River to the centerline of Fishing Creek; thence southerly along the centerline of Fishing Creek to the centerline of Timuquana RD; thence easterly along centerline of Timuquana RD to the centerline of Catoma ST; thence north along the centerline of Catoma ST to the centerline of Ortega Farms BLVD; thence southeasterly along the centerline of Ortega Farms BLVD to the centerline of 107<sup>th</sup> ST thence west along the centerline of 107<sup>th</sup> ST to the centerline of Catoma ST; thence south along the centerline of Catoma ST to the centerline of 110<sup>th</sup> ST; thence west along the centerline of 110<sup>th</sup> ST to the centerline of Wesconnett BLVD; thence south along the centerline of Wesconnett BLVD to the centerline of 118<sup>th</sup> ST; thence easterly along the centerline of 118<sup>th</sup> ST to the centerline of Aline ST; thence southerly along the centerline of Aline ST to the centerline of Morse AVE; thence west along the centerline of Morse AVE; to the centerline of Ednaray RD; thence south along the centerline of Ednaray RD to the centerline of Hurdia RD; thence easterly along the centerline of Hurdia RD to the centerline of Seaboard AVE; thence south along the centerline of Seaboard AVE; to a point; thence SOUTH 37°00'00" WEST a distance 190 FT; thence SOUTH 47°00'00" WEST a distance of 100 FT; thence SOUTH 71°30'00" WEST a distance of 845 FT; thence SOUTH 35°00'00" EAST a distance of 750 FT; thence SOUTH 22°30'00" east a distance of 3410 FT more or less to the centerline of Ortega River; thence southerly along the centerline of Ortega River to the centerline of Collins RD; thence westerly along the centerline of Collins RD to the centerline of Blanding

BLVD; thence southerly along the centerline of Blanding BLVD to the centerline of I-295; thence westerly and northwesterly and northerly along the centerline of I-295 to the centerline of 103<sup>rd</sup> ST; thence easterly along the centerline of 103<sup>rd</sup> ST to the centerline of Jammes RD; thence northerly along the centerline of Jammes RD to the centerline of Aldington DR; thence northerly along the centerline of Aldington DR to the centerline of Wilson BLVD; thence westerly along the centerline of Wilson BLVD to the centerline of Lane AVE S; thence northerly along the centerline of Lane AVE S; to the centerline of Normandy BLVD; thence easterly along the centerline of Normandy BLVD to the centerline of Ellis RD S; thence northerly along the centerline of Ellis RD S to the centerline of I-10; thence easterly along the centerline of I-10 to the centerline of Cassat AVE; thence northerly along the centerline of Cassat AVE; to the centerline of Edgewood AVE S; thence northerly along the centerline of Edgewood AVE S to the centerline of Edgewood AVE N; thence northerly along the centerline of Edgewood AVE N to the centerline of CSX RR; thence easterly along the CSX RR to the centerline of Georgia Southern & Florida RR; thence southerly along the centerline of Georgia Southern & Florida RR to the centerline of Old Kings RD; thence southeasterly along the centerline of Old Kings RD to the centerline of CSX RR spur; thence northeasterly and easterly along the spur of CSX RR spur to the centerline of CSX RR; thence northwesterly and northerly and northeasterly around a curve to the east of CSX RR and continuing northeasterly along the centerline of CSX RR to the centerline of Cleveland RD; thence southerly along the centerline of Cleveland RD to the centerline of 30<sup>th</sup> ST W; thence easterly along the centerline of 30<sup>th</sup> ST W to the centerline of Canal ST N; thence southerly along the centerline of Canal ST N to the centerline of MLKJR PKWY; thence easterly along the centerline of MLKJR PKWY to the centerline of Fairfax ST; thence southerly along the centerline of Fairfax ST to the centerline of 12<sup>th</sup> ST W; thence easterly, southerly, easterly along the centerline of 12<sup>th</sup> ST W to the centerline of Grunthal ST; thence southerly along the centerline of Grunthal ST to the centerline of 6<sup>th</sup> ST W; thence easterly along the centerline of 6<sup>th</sup> ST W to the centerline of Myrtle AVE N; thence southerly along the centerline of Myrtle AVE N to the centerline of Kings RD; then southeasterly along the centerline of Kings Rd to the centerline of I-95 and the point of beginning.

#### District 10:

For a point of beginning, begin at the centerline of I-295 and the centerline of Collins RD; thence westerly along the centerline of Collins RD to the centerline of McGirts Creek; thence northwesterly and northerly and northwesterly and northerly to the centerline of 103<sup>rd</sup> ST; thence easterly along the centerline of 103<sup>rd</sup> ST to the centerline of Ken RD; thence northerly along the centerline of Ken RD to the centerline of Firetower RD; thence easterly along the centerline of Firetower RD to the centerline of Old Middleburg RD N; thence northerly along the centerline of Old Middleburg RD N to the centerline Noroad; thence westerly along the centerline of Noroad a distance of 3828 FT; thence due north a distance of 4838 FT; thence NORTH 47°21'57" EAST a distance of 685 FT; thence due east a distance of 2158 FT; thence due south a distance of 195 FT to the centerline of Wilson BLVD; thence easterly along the centerline of Wilson BLVD to the centerline of Fouraker RD; thence northerly along the centerline of Fouraker Rd to the centerline of Patou DR S; thence easterly, northeasterly, and northerly along the centerline of Patou DR S to the centerline of Le Mans DR; thence along the centerline of Le Mans DR a distance of 165 FT to a point; thence SOUTH 81°00'00" EAST a distance of 245 FT; thence NORTH 46°00'00" WEST a distance of 295 FT; thence NORTH 58°00'00" EAST a distance of 535 FT; thence NORTH 44°00'00" EAST a distance of 710 FT to the centerline of Valley Crossing DR; thence northerly along the centerline of Valley Crossing DR to the centerline of Herlong RD; thence easterly along the centerline of Herlong RD to the centerline of Old Middleburg RD N; thence northerly along the centerline of Old Middleburg RD N to the centerline of Memorial Park RD; thence northerly along the centerline of Memorial Park RD to the centerline of Normandy BLVD; thence southwestly along the centerline of

Normandy BLVD to the centerline of I-295; thence northerly along the centerline of I-295 to the centerline I-10; thence westerly along the centerline of I-10 to the centerline of Cahoon Rd; thence northerly along the centerline of Cahoon RD to the centerline of Devoe ST; thence westerly along the centerline of Devoe ST to the centerline of Jackson AVE S; thence northerly along the centerline of Jackson AVE S to the centerline of Jackson AVE N; thence northerly along the centerline of Jackson AVE N to the centerline of Old Plank RD; thence westerly along the centerline of Old Plank RD to the centerline of Bulls Bay HWY thence northerly along the centerline of Bulls Bay HWY to the centerline of Pritchard RD; thence easterly along the centerline of Pritchard RD to the centerline of I- 295; thence northerly along the centerline of I-295 to the centerline of Moncrief RD W; thence easterly along the centerline of Moncrief RD W to the centerline of CSX RR a distance of 3470 FT more or less to a point; thence NORTH 67°00'00" EAST a distance of 370 FT; thence NORTH 34°00'00" EAST a distance of 1928 FT to the centerline of Nine Mile Creek; thence easterly and northerly along the centerline of Nine Mile Creek to the centerline of Trout River BLVD; thence easterly, northeasterly, and easterly along Trout River BLVD to the centerline of Gibson AVE; thence southerly along the centerline of Gibson AVE; to the centerline of Soutel DR; thence easterly along the centerline of Soutel DR to the centerline Ribault AVE; thence southerly along the centerline of Ribault AVE; to the centerline of Ribault River; thence southwesterly along the centerline of Ribault River to the centerline of Ribault Scenic DR; thence southeasterly along the centerline of Ribault Scenic DR to the centerline of Winton DR; thence southwesterly along the centerline of Winton DR to the centerline of McMillan AVE; thence southeasterly along the centerline of McMillan AVE; to the centerline of Owen AVE; thence southwesterly along the centerline of Owen AVE; to the centerline Moncrief RD W; thence southeasterly along the centerline of Moncrief RD W to the centerline of Avenue "B"; thence southerly along the centerline of Avenue "B" to the centerline of 33<sup>rd</sup> ST W; thence easterly along the centerline of 33<sup>rd</sup> ST W to the centerline of Canal ST N; thence southerly along the centerline of Canal ST N to the centerline of 30<sup>th</sup> ST W; thence westerly along the centerline of 30<sup>th</sup> ST W to the centerline of Cleveland RD; thence northwesterly along the centerline of Cleveland RD to the centerline of CSX RR; thence southwesterly and southerly and southeasterly along the centerline of CSX RR to the centerline of CSX RR; thence westerly along CSX RR to CSX RR spur; thence southwesterly along the centerline of the CSX RR spur to the centerline of Old Kings RD; thence northwesterly along the centerline of Old Kings RD to the centerline of Georgia Southern & Florida RR; thence northwesterly along the centerline of Georgia Southern & Florida RR to the centerline of CSX RR; thence southwesterly along the centerline of CSX RR to the centerline of Edgewood AVE N; thence southerly along the centerline of Edgewood AVE; N to the centerline of Edgewood AVE S; thence southerly along the centerline of Edgewood AVE S to the centerline of Cassat AVE; thence southerly along the centerline of Cassat AVE; to the centerline of I-10; thence westerly along the centerline of I-10 to the centerline of Ellis RD S; thence southerly along the centerline of Ellis RDS to the centerline of Normandy BLVD; thence southwesterly along the centerline of Normandy BLVD to the centerline of Lane AVE S; thence southerly along the centerline of Lane AVE S to the centerline of Wilson BLVD; thence easterly along the centerline of Wilson BLVD to the centerline of Aldington DR; thence southerly along the centerline of Aldington DR to the centerline of Jammes Rd; thence southerly along the centerline of Jammes RD to the centerline of 103<sup>rd</sup> ST; thence west on the centerline of 103<sup>rd</sup> ST to the centerline of I-295; thence southerly along the centerline of I-295 to the centerline of Collins RD and the point of beginning.

## District 11:

For a point of beginning, begin at the southeast corner of Section 36, Township 4 South, Range 28 East, Duval County; thence westerly along the centerline of the Duval County line to the centerline of Durbin Creek; thence northeasterly along the centerline of Durbin Creek to the centerline of I-95; thence northwesterly along the centerline of I-95 to the centerline of CSX RR; thence northwesterly along the centerline of CSX RR to CSX RR access road; thence northwesterly along the centerline of CSX RR access road to a point; thence NORTH 90°00'00" EAST a distance of 1194 FT to the centerline of Philips HWY; thence northerly along the centerline of Philips HWY to J Turner Butler BLVD; thence northeasterly and easterly along the centerline of J. Turner Butler BLVD to the centerline of San Pablo RD; thence southerly along the centerline of San Pablo RD and the Duval County Line to the point of origin.

## District 12:

For a point of beginning, begin at the centerline of Oakleaf Village PKWY and the Duval County Line; thence westerly, northerly, and northeasterly along the centerline of the Duval County Line to the centerline of Otis RD; thence southeasterly along the centerline of Otis RD to the centerline of Beaver ST; thence westerly along centerline of Beaver ST to the centerline of Halsema RD; thence northerly along the centerline of Halsema RD to the centerline of Old Plank RD; thence westerly along the centerline of Old Plank RD to the centerline of Jackson AVE N; thence southerly along the centerline of Jackson AVE N; to the centerline of Devoe ST; thence easterly along the centerline of Devoe ST to the centerline of Cahoon RD; thence southerly along the centerline of Cahoon RD to the centerline of I-10; thence easterly along the centerline of I-10 to the centerline of I-295; thence southerly along the centerline of I-295 to the centerline of Normandy BLVD; thence northeasterly along the centerline of Normandy BLVD to the centerline of Memorial Park RD; thence southeasterly along the centerline of Memorial Park RD to the centerline of Old Middleburg RD N; thence southwestly along the centerline of Old Middleburg RD N to the centerline of Herlong RD; thence westerly along the centerline of Herlong RD to the centerline of I-295; thence SOUTH 40°00'00" WEST a distance of 334 FT to the centerline of Rudy CT; thence westerly along the centerline of Rudy CT to the centerline of Valley Crossing DR; thence southerly along the centerline of Valley Crossing Dr a distance of 604 FT to a point; thence SOUTH 40°00'00" WEST a distance of 711 FT; thence SOUTH 45°00'00" WEST a distance of 525 FT; thence SOUTH 45°00'00" EAST 295 FT; thence NORTH 10°00'00" WEST a distance of 495 FT to the centerline of Patou DR S; thence southerly, southwestly, and westerly along the centerline of Patou DR S to the centerline of Fouraker RD; thence southerly along the centerline of Fouraker RD to the centerline of Wilson BLVD; thence westerly along the centerline of Wilson BLVD a distance of 2837 FT to a point; thence NORTH 05°00'00" WEST a distance of 195 FT; thence due west a distance of 2158 ft; thence S47°21'57"W a distance of 685 FT; thence due south a distance of 4838 FT to the centerline of Noroad; thence easterly along the centerline of Noroad to the centerline of Old Middleburg RD N; thence southeasterly along the centerline of Old Middleburg RD N to the centerline of Firetower RD; thence southwestly along the centerline of Firetower RD to the centerline of Ken RD; thence southeasterly along the centerline of Ken RD to the centerline of 103<sup>rd</sup> ST; thence westerly along the centerline of I03<sup>rd</sup> ST to the centerline of McGirts Creek; thence southerly and southeasterly along the centerline of McGirts Creek to the centerline line of Mile Branch; thence westerly along the centerline of Mile Branch to the centerline of Shindler DR; thence due south along the centerline of Shindler DR to the centerline of Collins RD; thence due west along the



centerline of Collins RD to the centerline of Old Middleburg RD S; thence southwesterly along the centerline of Old Middleburg RD S to the centerline of Oakleaf Village PKWY; thence southwesterly along the centerline of Oakleaf Village PKWY to the Duval County Line and the point of origin.

District 13:

For a point of beginning, begin at the centerline of the Duval County RD at the Atlantic Ocean; thence westerly along the centerline of the Duval County Line to the centerline of San Pablo RD; thence northerly along the centerline of San Pablo RD to the centerline of Beach BLVD; thence due west along Beach BLVD to the centerline of Suni Pines BLVD; thence due north a distance of 5500 FT; thence SOUTH 85°25'09" WEST a distance of 1462 FT; thence SOUTH 83°09'40" WEST a distance of 562 FT; thence due north to the centerline of Atlantic BLVD; thence west along the centerline of Atlantic BLVD a distance of 386 feet to the centerline of Queens Harbor BLVD; thence north along the centerline of Queens Harbor BLVD a distance of 396 feet; thence due east a distance of 400 feet to a point; thence due north a distance of 3265 feet to a point 1225 feet west of the northerly terminus of San Pablo RD; thence NORTH 85°59'07" EAST a distance of 4128 FT to a point; thence SOUTH 85°03'32" EAST a distance of 1441 FT to the centerline of the Intercoastal Waterway; thence northerly along the centerline of the Intercoastal Waterway to the centerline of the St. Johns River; thence easterly along the centerline of the St. Johns River to the Duval County line and the Atlantic Ocean; thence southerly along the Duval County line to the point of origin.

District 14:

For a point of beginning, begin at the centerline of the Buckman Bridge and the centerline of the St. Johns River; thence westerly along the Duval County Line to the centerline of Oakleaf Village PKWY; thence northwesterly along the centerline of Oakleaf Village PKWY; thence northeasterly along the centerline of Oakleaf Village PKWY to the centerline of Old Middleburg RD S; thence northeasterly along the centerline of Old Middleburg RD S east to the centerline of Collins RD; thence easterly along the centerline of Collins RD to the centerline of Shindler DR; thence due north along the centerline of Shindler DR to the centerline of Mile Branch; thence east along the centerline of Mile Branch to the centerline of McGirts Creek; thence southeasterly along the centerline of McGirts Creek to the centerline of Collins Rd; thence easterly along the centerline of Collins RD to the centerline of I-295; thence southeasterly and easterly along the centerline of I-295 to the centerline of Blanding BLVD; thence northerly along the centerline of Blanding BLVD to the centerline of Collins RD; thence easterly and southeasterly along the centerline of Collins RD; thence easterly and southeasterly along the centerline of Collins RD to the western shore of Ortega River; thence northerly and northeasterly along the northwestern bank of a distance of 2670 More or less to a point; thence northwesterly NORTH 65°00'00" WEST a distance of 3442 FT; thence NORTH 65°00'00" WEST a distance of 766 FT to the centerline of Townsend RD thence NORTH 20°00'00" EAST a distance of 840 FT; thence NORTH 45°00'00" EAST a distance of 322 FT to the centerline of Seaboard AVE; thence northerly along the centerline of Seaboard AVE; to the centerline of Hurdia RD; thence westerly along the centerline of Hurdia RD to the centerline of Ednaray RD; thence northerly along the centerline of Ednaray Rd to the centerline of Morse AVE; thence easterly along the centerline of Morse RD to the centerline of Aline RD; thence northerly along the centerline of Aline RD to the centerline of 118<sup>th</sup> ST; thence westerly along the centerline of 118<sup>th</sup> ST to the centerline of Old Wesconnett BLVD; thence northerly along the centerline of Old Wesconnett BLVD to the centerline of Wesconnett BLVD; thence northeasterly along the centerline of Wesconnett BLVD to the

centerline of 110<sup>th</sup> ST; thence easterly along the centerline of 110<sup>th</sup> ST to the centerline of Catoma ST; thence northerly along the centerline of Catoma ST to the centerline of 107<sup>th</sup> ST; thence easterly along the centerline of 107<sup>th</sup> ST to the centerline of Ortega Farms BLVD; thence northwesterly along the centerline of Ortega Farms BLVD to the centerline of Catoma ST; thence southerly along the centerline of Catoma ST to the centerline of Timuquana RD; thence westerly along the centerline of Timuquana RD to the centerline of Fishing Creek; thence northerly and northeasterly along the centerline of Fishing Creek to the centerline of Cedar River; thence northerly along the centerline of Cedar River to the centerline of centerline of Snug Harbour LN; thence northerly along the centerline Snug Harbour LN to the centerline of Park ST; thence northwesterly along the centerline of Park ST to the centerline of S Ellis RD; thence northerly along the centerline of S Ellis RD to the centerline of Royce AVE; thence easterly and southerly along the centerline of Royce AVE; to the centerline of Quan DR; thence easterly along the centerline of Quan DR to the centerline of Cassat AVE; thence northerly along the centerline of Cassat AVE; to the centerline of Ulmer ST; thence easterly along the centerline of Ulmer ST to the centerline of Murray DR; thence northerly along the centerline of Murray DR to the centerline of Royal AVE; thence easterly along the centerline of Royal AVE; to the centerline of Hamilton ST; thence northerly along the centerline of Hamilton ST to the centerline of Edgewood AVE S; thence southeasterly along the centerline of Edgewood AVE S to the centerline of College ST; thence easterly along the centerline of College ST to the centerline of Melba ST; thence southerly along the centerline of Melba ST to the centerline of Post ST; thence northeasterly and easterly along the centerline of Post ST to the centerline of Owen AVE; thence southeasterly along the centerline of Owen AVE; to the centerline of Corby AVE; thence northeasterly and easterly along the centerline of Corby ST to the centerline of Day AVE; thence southerly along the centerline of Day AVE; to the centerline of Plymouth ST; thence northeasterly along the centerline of Plymouth ST to the centerline of Post ST; thence easterly along the centerline of Post ST to the centerline of Roosevelt BLVD; thence northerly along the centerline of Roosevelt BLVD to the centerline of Roosevelt BLVD; thence northeasterly along the centerline of Roosevelt BLVD to the centerline of Willow Branch AVE; thence northerly along the centerline of Willow Branch AVE; to the centerline of CSX RR; thence northeasterly along the centerline of CSX RR to the centerline of King ST; thence northerly along the centerline of King ST to the centerline of Rosselle ST; thence easterly along the centerline of Rosselle ST to the centerline of Phyllis ST; thence easterly along the centerline of Phyllis ST to the centerline of Stockton ST; thence northeasterly along the centerline of Stockton ST to the centerline of I-10; thence easterly along the centerline of I-10 to the centerline of I-95; thence southeasterly along the centerline of I-95 to the centerline of the St. Johns River; thence southerly along the centerline of the St. Johns River to the centerline of the Buckman Bridge and the point of origin.

**Exhibit 5 - Appendix 1-2020 City Council Districts (metes and bounds description)**

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## **2021 AT-LARGE RESIDENCE AREAS**

### **At-Large District 1:**

For a point of beginning, begin at the centerline of the mouth of the St. Johns River main trunk at the Atlantic Ocean; thence west along the centerline of the St. Johns River main trunk to centerline of Dunn Creek; thence north along the centerline of Dunn Creek to the centerline of I-295; thence northwest along the centerline of I-295 to the centerline of I-95; thence west and south along the centerline of I-295 to the centerline of Wilson BV; thence east along the centerline of Wilson BV to the centerline of Blanding BV; thence south along the centerline of Blanding BV to the centerline of Du-Clay RD; thence west along the centerline of Du-Clay RD to the centerline of Plantation Club DR; thence south along the centerline of Plantation Club DR to the centerline of Plantation Bay DR N; thence west along the centerline of Plantation Bay DR N to the northwestern corner of lot 1 of the Lakes of Westland Unit One subdivision; thence south 1454 feet more or less, along said westerly line of lot 1 of the Lakes of Westland Unit One subdivision to the centerline of Collins RD; thence west along the centerline of Collins RD to the centerline of I-295; thence south along the centerline of I-295 to the centerline of the Ortega River; thence southwest along the centerline of Ortega River to the centerline of Blanding BV; thence south along the centerline of Blanding BV to the southerly boundary line of Duval County and the northerly boundary line of Clay County; thence west along said county boundary lines to the southwest corner of Duval County (being the northwest corner of Clay County and also being a point on the easterly line of Baker County); thence north along the west line of Duval County to the northwest corner; thence northeast along the northerly Duval County boundary line to the centerline of Thomas Creek; thence east to the centerline of Nassau River; thence east into Nassau Sound; thence east to the easterly line of Duval County as it borders the Atlantic Ocean; thence south along the easterly line of Duval County to the point of beginning.

### **At-Large District 2:**

For a point of beginning, begin at the intersection of the centerline of the St. Johns River main trunk and the centerline of the Isaiah D. Hart XY Bridge; thence north, northeast, and east along the centerline of the St. Johns River to the Duval County Line/Atlantic Ocean; thence south along the Duval County Line to the Duval County/St. Johns County line; thence west along the Duval County line to the centerline of San Pablo RD S; thence north along the centerline of San Pablo RD S and San Pablo PY to the centerline of Beach BV; thence west along the centerline of Beach BV to the southeast corner of LOT 55 BLK 1 of Golden Glades Unit No1; thence north 2,916 feet more or less, along the east boundary of LOT 55 BLK 1 of GOLDEN GLADES UNIT NO 1 to the northeast corner of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2; thence west 1313 feet more or less, along the north property line of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2 to the centerline of Hodges BV; thence north along the centerline of Hodges BV to the centerline of Tom Morris DR; thence east to the southwest corner of LOT 15 of ST ANDREWS PLACE subdivision; thence east 387 feet more or less, along the southern boundary of LOT 15 of ST ANDREWS PLACE subdivision to the southeast corner of LOT 15 of ST ANDREWS PLACE subdivision; thence north 6694 feet more or less, along the eastern boundary of LOT 15 of ST ANDREWS PLACE subdivision to the centerline of Atlantic BV; thence west along the centerline of Atlantic BV to the centerline of Highland AVE; thence north along the centerline of Highland AVE to the centerline of the Isaiah D. Hart XY Bridge; thence northwest along the centerline of the Isaiah D. Hart XY Bridge 2132 feet more or less, to the point of beginning.

## At-Large District 3:

For a point of beginning, begin at the intersection of the Duval County line and the centerline of San Pablo RD S; thence south 53,319 feet more or less, along the eastern Duval County boundary line to the southeastern corner of Duval County; thence west 33,185 feet more or less, along the southerly boundary of Duval County to the southwest corner of 31-4S-28E 18.5 - PT LOTS 1,2,3,4 RECD - O/R 12024-1638 BEING PARCEL 100; thence north 5,890 feet more or less, along the westerly boundary of 31-4S-28E 18.5 - PT LOTS 1,2,3,4 RECD - O/R 12024-1638 BEING PARCEL 100 to the centerline of Julington Creek; thence southwest and west along the centerline of Julington Creek to the centerline of the St. Johns River main trunk; thence north along the centerline of the St. Johns River main trunk to the centerline of Goodby's Creek; thence east along the centerline of Goodby's Creek to the centerline of San Jose BV; thence north along the centerline of San Jose BV to the centerline of Baymeadows RD; thence east along the centerline of Baymeadows RD to the centerline of Baymeadows CR; thence north and east along the centerline of Baymeadows CR to the centerline of Southbrook DR; thence east along the centerline of Southbrook DR to the centerline of Southside BV; thence north along the centerline of Southside BV to the centerline of J. Turner Butler BV; thence east along the centerline of J. Turner Butler BV to the centerline of I-295; thence north along the centerline of I-295 to the centerline of St. Johns Bluff RD; thence north along the centerline of St. Johns Bluff RD to the centerline of Beach BV; thence east along the centerline of Beach BV to the centerline of Kernan BV; thence north along the centerline of Kernan BV to the centerline of Atlantic BV; thence east 10,976 feet more or less, along the centerline of Atlantic BV to the northeast corner of 38-2S-28E 36.52 - B DE CASTRO Y FERRER GRANT - PT RECD O/R 8590-2406 (EX PT R/W RECD O/R 13969-1800); thence south 6694 feet more or less, along the eastern boundary line of 38-2S-28E 36.52 - B DE CASTRO Y FERRER GRANT - PT RECD O/R 8590-2406 (EX PT R/W RECD O/R 13969-1800) to the southeast corner of LOT 15 of ST ANDREWS PLACE subdivision; thence west 387 feet more or less, along the southern boundary line of LOT 15 of ST ANDREWS PLACE subdivision to the centerline of Tom Morris DR; thence west along the centerline of Tom Morris DR to the centerline of Hodges BV; thence south along the centerline of Hodges BV 2,288 feet more or less, to a point laterally west of the northwest corner of W 65FT LOT 29 BLK 1 of GOLDEN GLADES UNIT 2; thence east 1,313 feet more or less, along the northern boundary of W 65FT LOT 29 BLK 1 of GOLDEN GLADES UNIT 2 to the northeast corner of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2; thence south 2,916 feet more or less, along the eastern boundary of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2 to the centerline of Beach BV; thence east along the centerline of Beach BV to the centerline of San Pablo RD S; thence south along the centerline of San Pablo RD S and San Pablo PY to the centerline of the Duval County Line and Clay County line to the point of origin.

## At-Large District 4:

For a point of beginning, begin at the intersection of the centerline of Atlantic BV and the centerline of Kernan BV; thence south along the centerline of Kernan BV to the centerline of Beach BV; thence west along the centerline of Beach BV to the centerline of I-295; thence south along the centerline of I-295 to the centerline of J. Turner Butler BV; thence west along the centerline of J. Turner Butler BV to the centerline of Southside BV; thence south along the centerline of Southside BV to the centerline of Southbrook DR; thence west along the centerline of Southbrook DR to the centerline of Baymeadows CR; thence west and south along the centerline of Baymeadows CR to the centerline of Baymeadows RD; thence west along the centerline of Baymeadows RD to the centerline of San Jose BV; thence south along the centerline of San Jose BV to the centerline of Goodby's Creek; thence west along the

centerline of Goodby's Creek to the centerline of the St. Johns River main trunk; thence southwest along the centerline of the St. Johns River main trunk to the centerline of I-295/Buckman Bridge; thence west along the centerline of I-295 to the Duval County line; thence west along the Duval County line to the centerline of the Ortega River; thence northeast along the centerline of the Ortega River to the centerline of I-295; thence northwest along the centerline of I-295 to the centerline of Collins RD; thence east 2,471 feet more or less, along the centerline of Collins RD to the southwest corner of TRACTS 9,10(EX PT R/W RECD O/R 14065-997) BLK 3 of JACKSONVILLE HEIGHTS; thence north 1454 feet more or less, along the western boundary line of TRACTS 9,10(EX PT R/W RECD O/R 14065-997) BLK 3 of JACKSONVILLE HEIGHTS to the intersection with centerline of Plantation Bay DR N; thence east along the centerline of Plantation Bay DR N to the centerline of Plantation Club DR; thence north along the centerline of Plantation Club DR to the centerline of Du-Clay RD; thence east along the centerline of Du-Clay RD to the centerline of Blanding BV; thence north along the centerline of Blanding BV to the centerline of the Cedar River; thence north along the centerline of the Cedar River to the centerline of Park ST; thence east along the centerline of Park ST to the centerline of Big Fishwier Creek; thence southeast along the centerline of Big Fishwier Creek to the centerline of the St. Johns River main trunk; thence northeast along the main trunk of the St. Johns River to the centerline of the Arlington River; thence east and southeast along the centerline of the Arlington River to the centerline of Atlantic BV; thence east along the centerline of Atlantic BV to the centerline of Kernan BV to the point of beginning.

#### At-Large District 5:

For a point of beginning, begin at the intersection of the centerline of the St. Johns River main trunk and the centerline of the Isaiah D. Hart XY Bridge; thence southwest along the centerline of St. Johns River main trunk to the centerline of Big Fishwier Creek; thence northwest along the centerline of Big Fishwier Creek to the centerline of Park ST; thence west along the centerline of Park ST to the centerline of the Cedar River; thence southeast along the centerline of the Cedar River to the centerline of Blanding BV; thence southwest along the centerline of Blanding BV to the centerline of Wilson BV; thence west along the centerline of Wilson BV to the centerline of I-295; thence north, northeast and east along the centerline of I-295 to the centerline of I-95; thence continue southeast on the centerline of I-295 to the centerline of Dunn Creek; thence south along the centerline of Dunn Creek to the centerline of the main trunk of the St. Johns River; thence west and south along the centerline of the St. Johns River to the intersection with the centerline of the Isaiah D. Hart XY Bridge and the point of beginning.

**Exhibit 7 - Appendix 1A-2020 City Council At-Large Residence Areas  
(metes and bounds description)**

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## **Exhibit 8 - School Board Districts Map 2020**

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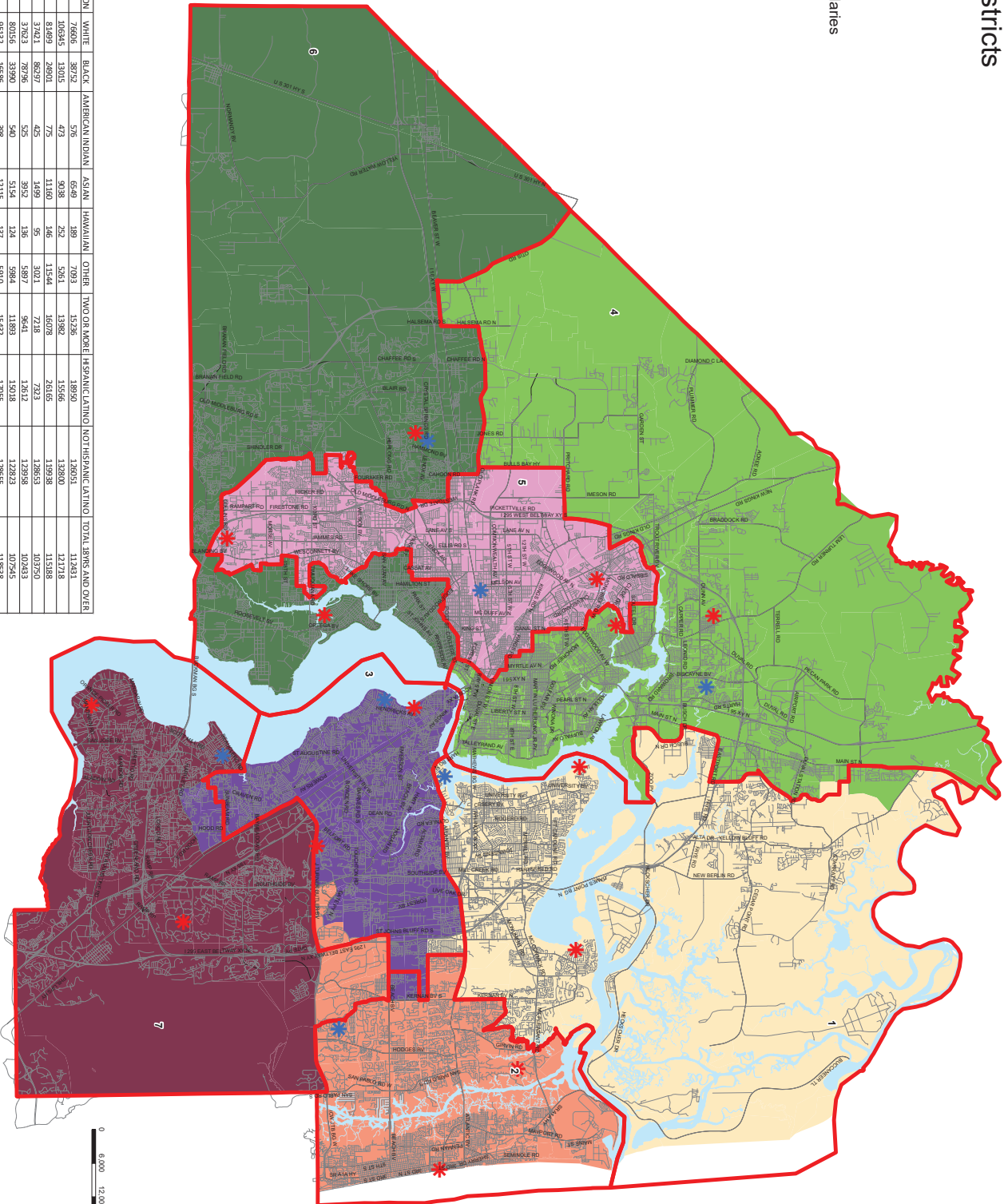
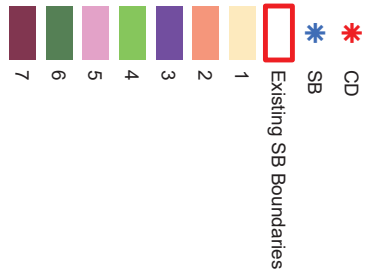


School Board Districts

DRAFT

Exhibit 048

Page 1 of 1



SCHOOL BOARD	COUNCIL DISTRICTS	TOTAL POPULATION	WHITE	BLACK	AMERICAN INDIAN	ASIAN	HAWAIIAN	OTHER	TWO OR MORE	HISPANIC/LATINO	NOT HISPANIC/LATINO	TOTAL SPMS AND OVER
1	3 AND 2	146,001	70,665	39,752	576	6,549	399	7,093	15,246	1,890	126,511	11,281
2	3 AND 3	146,001	106,845	15,015	473	3,038	252	5,061	13,982	1,566	121,718	12,178
3	7 AND 3	146,001	62,901	6,901	72	11,600	46	11,544	6,078	2,015	113,586	13,586
4	7 AND 4	146,001	138,270	3,782	575	3,952	136	5,892	13,617	1,398	124,223	10,223
5	9 AND 10	146,001	138,270	3,782	575	3,952	136	5,892	13,617	1,398	124,223	10,223
6	12 AND 14	146,001	138,270	3,782	575	3,952	136	5,892	13,617	1,398	124,223	10,223
7	6 AND 11	146,001	138,270	3,782	575	3,952	136	5,892	13,617	1,398	124,223	10,223
TOTAL	N/A	995,567	514,782	292,327	3,712	49,467	1,079	44,710	89,480	11,269	882,737	78,163



## **Exhibit 10 - Appendix 2, Section 1- 2020 School Board District Designations**

**[Intentionally Left Blank]**

**LEGISLATIVE FACT SHEET**DATE: 10/24/22BT or RC No: \_\_\_\_\_  
(Administration & City Council Bills)SPONSOR: Office of General Counsel  
(Department/Division/Agency/Council Member)Contact for all inquiries and presentation: Jason Teal, General CounselProvide Name: Jason TealContact Number: (904) 255-5050Email Address: [jteal@coj.net](mailto:jteal@coj.net)

PURPOSE: White Paper (Explain Why this legislation is necessary? Provide; Who, What, When, Where, How and the Impact.) Council Research will complete this form for Council introduced legislation and the Administration is responsible for all other legislation. (Minimum of 350 words - Maximum of 1 page.)

Following the release of the 2020 United States decennial census data, the City Council engaged in the redistricting of council and school board districts as required by Sections 5.02 and 13.03 of the Charter of the City of Jacksonville and enacted Ordinance 2022-01-E on March 22, 2022. The Jacksonville Branch of the NAACP and thirteen other plaintiffs filed suit against the City of Jacksonville and the Duval County Supervisor of Elections in the Middle District of Florida in case number 3:22-cv-493-MMH-LLL alleging the City Council violated the Fourteenth Amendment when it redrew the district lines by improperly taking race into consideration.

The Plaintiffs also sought a preliminary injunction preventing the City and the Duval County Supervisor of Elections from using the district lines in Ordinance 2022-01-E in the March 2023 elections and beyond.

On October 12, 2022, the District Court for the Middle District of Florida granted Plaintiffs' Motion for Preliminary Injunction in case number 3:22-cv-493-MMH-LLL and enjoined the City and the Duval County Supervisor of Elections from conducting any elections using the districts enacted in Ordinance 2022-01-E. The Court further ordered the City to enact and file with the Court no later than November 8, 2022, an interim remedial redistricting plan for use in all City Council and School Board elections held pending final judgment in the case.

Given the short timeframe within which the City must enact a remedial redistricting plan to comply with the Court's Order, an expedited process has been developed, which is the subject matter of the legislation.

APPROPRIATION: Total Amount Appropriated \_\_\_\_\_ as follows:

List the source name and provide Object and Subobject Numbers for each category listed below:

(Name of Fund as it will appear in title of legislation)

Name of Federal Funding Source(s)	From: _____	Amount: _____
	To: _____	Amount: _____
Name of State Funding Source(s):	From: _____	Amount: _____
	To: _____	Amount: _____
Name of City of Jacksonville Fundir	From: _____	Amount: _____
	To: _____	Amount: _____

Name of In-Kind Contribution(s):	From: _____	Amount: _____
	To: _____	Amount: _____
Name & Number of Bond Account(s):	From: _____	Amount: _____
	To: _____	Amount: _____

**PLAIN LANGUAGE OF APPROPRIATION / FINANCIAL IMPACT / OTHER:**

Explain: Where are the funds coming from, going to, how will the funds be used? Does the funding require a match? Is the funding for a specific time frame? Will there be an ongoing maintenance? ... and staffing obligation? Per Chapters 122 & 106 regarding funding of anticipated post-construction operation costs.

(Minimum of 350 words - Maximum of 1 page.)

N/A

**ACTION ITEMS: Purpose / Check List.** If "Yes" please provide detail by attaching justification, and code provisions for each.

**ACTION ITEMS:**

	Yes	No	
Emergency?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<p>Justification of Emergency: If yes, explanation must include detailed nature of emergency.</p> <p>The nature of the emergency is that the Court Order dated October 12, 2022, requires that Council complete the redistricting process to enact an interim remedial plan and submit the plan to the Court on or before November 8, 2022. Accordingly, the Council has created an expedited process, including the creation of a Special Committee and Redistricting to recommend an interim remedial plan and maps, and has noticed a Special Council meeting and public hearing on the interim remedial plan for November 4, 2022, all to comply with the Court Order.</p>
Federal or State Mandate?	<input type="checkbox"/>	<input type="checkbox"/>	<p>Explanation: If yes, explanation must include detailed nature of mandate including Statute or Provision.</p>
Fiscal Year Carryover?	<input type="checkbox"/>	<input type="checkbox"/>	<p>Note: If yes, note must include explanation of all-year subfund carryover language.</p>
CIP Amendment?	<input type="checkbox"/>	<input type="checkbox"/>	<p>Attachment: If yes, attach appropriate CIP form(s). Include justification for mid-year amendment.</p>
Contract / Agreement Approval?	<input type="checkbox"/>	<input type="checkbox"/>	<p>Attachment &amp; Explanation: If yes, attach the Contract / Agreement and name of Department (and contact name) that will provide oversight. Indicate if negotiations are on-going and with whom. Has OGC reviewed / drafted?</p>
Related RC/BT?	<input type="checkbox"/>	<input type="checkbox"/>	<p>Attachment: If yes, attach appropriate RC/BT form(s).</p>
Waiver of Code?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<p>Code Reference: If yes, identify code section(s) in box below and provide detailed explanation (including impacts) within white paper.</p>

Rule 2.102, Council Rules, provides that legislation on redistricting be referred to the Rules Committee. However, given the expedited process enumerated in the Court's Order dated October 12, 2022, the time allotted by the Court to Council to enact an interim remedial plan, and the creation of the Special Committee on Redistricting, it is necessary to waive Rule 2.102 so that the legislation can be assigned upon introduction to the Special Committee on Redistricting alone. The report from the Special Committee on Redistricted shall be treated as a committee report to the full Council without additional waivers or suspension of the Council Rules or discharge.

Code Exception? ☐ ☐

Code Reference: If yes, identify code in box below and provide detailed explanation (including impacts) within white paper.

Related Enacted Ordinances? ☒ ☐

Code Reference: If yes, identify related code section(s) and ordinance reference number in the box below and provide detailed explanation and any changes necessary within white paper.

2022-0001-E

ACTION ITEMS CONTINUED: Purpose / Check List. If "Yes" please provide detail by attaching justification, and code provisions for each.

ACTION ITEMS:		Yes	No	
Continuation of Grant?	<input type="checkbox"/>	<input type="checkbox"/>		Explanation: How will the funds be used? Does the funding require a match? Is the funding for a specific time frame and/or multi-year? If multi-year, note year of grant? Are there long-term implications for the General Fund? <div style="border: 1px solid black; height: 40px; margin-top: 5px;"></div>
Surplus Property Certification?	<input type="checkbox"/>	<input type="checkbox"/>		Attachment: If yes, attach appropriate form(s).
Reporting Requirements?	<input type="checkbox"/>	<input type="checkbox"/>		Explanation: List agencies (including City Council / Auditor) to receive reports and frequency of reports, including when reports are due. Provide Department (include contact name and telephone number) responsible for generating <div style="border: 1px solid black; height: 30px; margin-top: 5px;"></div>

Division Chief: \_\_\_\_\_  
(signature)

Date: \_\_\_\_\_

Prepared By: \_\_\_\_\_  
(signature)

Date: \_\_\_\_\_

**ADMINISTRATIVE TRANSMITTAL**

To: MBRC, c/o Jasmine Jordan, Budget Office, St. James Suite 325

Thru: Rachel Zimmer, Director of Intergovernmental Affairs, Office of the Mayor  
 (Name, Job Title, Department)  
 Phone: 255-5006 E-mail: [rachelz@coj.net](mailto:rachelz@coj.net)

From: Rachel Zimmer, Director of Intergovernmental Affairs, Office of the Mayor  
 Initiating Department Representative (Name, Job Title, Department)  
 Phone: 255-5006 E-mail: [rachelz@coj.net](mailto:rachelz@coj.net)

Primary Contact: Rachel Zimmer, Director of Intergovernmental Affairs, Office of the Mayor  
 (Name, Job Title, Department)  
 Phone: 255-5006 E-mail: [rachelz@coj.net](mailto:rachelz@coj.net)

CC: Rachel Zimmer, Intergovernmental Affairs Liaison, Office of the Mayor  
 Phone: 255-5006 E-mail: [rachelz@coj.net](mailto:rachelz@coj.net)

**COUNCIL MEMBER / INDEPENDENT AGENCY / CONSTITUTIONAL OFFICER TRANSMITTAL**

To: Mary E. Staffopoulos, Office of General Counsel, St. James Suite 480  
Phone: 255-5055 E-mail: [Mstaff@coj.net](mailto:Mstaff@coj.net)

From: \_\_\_\_\_  
Initiating Council Member / Independent Agency / Constitutional Officer  
Phone: \_\_\_\_\_ E-mail: \_\_\_\_\_

Primary Contact: Jason Teal, Office of General Counsel  
(Name, Job Title, Department)  
Phone: 255-5050 E-mail: [jteal@coj.net](mailto:jteal@coj.net)

CC: \_\_\_\_\_  
Phone: \_\_\_\_\_ E-mail: \_\_\_\_\_

Legislation from Independent Agencies requires a resolution from the Independent Agency Board approving the legislation.

Independent Agency Action Item:      **Yes**      **No**  
Boards Action / Resolution?      ☐      ☒

Attachment: If yes, attach appropriate documentation. If no, when is board action scheduled?

**FACT SHEET IS REQUIRED BEFORE LEGISLATION IS INTRODUCED**

**LEGISLATIVE FACT SHEET**DATE: 10/24/22BT or RC No: \_\_\_\_\_  
(Administration & City Council Bills)SPONSOR: Office of General Counsel  
(Department/Division/Agency/Council Member)Contact for all inquiries and presentation: Jason Teal, General CounselProvide Name: Jason TealContact Number: (904) 255-5050Email Address: [jteal@coj.net](mailto:jteal@coj.net)

PURPOSE: White Paper (Explain Why this legislation is necessary? Provide; Who, What, When, Where, How and the Impact.) Council Research will complete this form for Council introduced legislation and the Administration is responsible for all other legislation. (Minimum of 350 words - Maximum of 1 page.)

Following the release of the 2020 United States decennial census data, the City Council engaged in the redistricting of council and school board districts as required by Sections 5.02 and 13.03 of the Charter of the City of Jacksonville and enacted Ordinance 2022-01-E on March 22, 2022. The Jacksonville Branch of the NAACP and thirteen other plaintiffs filed suit against the City of Jacksonville and the Duval County Supervisor of Elections in the Middle District of Florida in case number 3:22-cv-493-MMH-LLL alleging the City Council violated the Fourteenth Amendment when it redrew the district lines by improperly taking race into consideration.

The Plaintiffs also sought a preliminary injunction preventing the City and the Duval County Supervisor of Elections from using the district lines in Ordinance 2022-01-E in the March 2023 elections and beyond.

On October 12, 2022, the District Court for the Middle District of Florida granted Plaintiffs' Motion for Preliminary Injunction in case number 3:22-cv-493-MMH-LLL and enjoined the City and the Duval County Supervisor of Elections from conducting any elections using the districts enacted in Ordinance 2022-01-E. The Court further ordered the City to enact and file with the Court no later than November 8, 2022, an interim remedial redistricting plan for use in all City Council and School Board elections held pending final judgment in the case.

Given the short timeframe within which the City must enact a remedial redistricting plan to comply with the Court's Order, an expedited process has been developed, which is the subject matter of the legislation.

APPROPRIATION: Total Amount Appropriated \_\_\_\_\_ as follows:

List the source name and provide Object and Subobject Numbers for each category listed below:

(Name of Fund as it will appear in title of legislation)

Name of Federal Funding Source(s)	From: _____	Amount: _____
	To: _____	Amount: _____
Name of State Funding Source(s):	From: _____	Amount: _____
	To: _____	Amount: _____
Name of City of Jacksonville Fundir	From: _____	Amount: _____
	To: _____	Amount: _____



Name of In-Kind Contribution(s):	From: _____	Amount: _____
	To: _____	Amount: _____

Name & Number of Bond Account(s):	From: _____	Amount: _____
	To: _____	Amount: _____

**PLAIN LANGUAGE OF APPROPRIATION / FINANCIAL IMPACT / OTHER:**

Explain: Where are the funds coming from, going to, how will the funds be used? Does the funding require a match? Is the funding for a specific time frame? Will there be an ongoing maintenance? ... and staffing obligation? Per Chapters 122 & 106 regarding funding of anticipated post-construction operation costs.

(Minimum of 350 words - Maximum of 1 page.)

N/A

**ACTION ITEMS: Purpose / Check List.** If "Yes" please provide detail by attaching justification, and code provisions for each.

**ACTION ITEMS:**

	Yes	No	
Emergency?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<p>Justification of Emergency: If yes, explanation must include detailed nature of emergency.</p> <p>The nature of the emergency is that the Court Order dated October 12, 2022, requires that Council complete the redistricting process to enact an interim remedial plan and submit the plan to the Court on or before November 8, 2022. Accordingly, the Council has created an expedited process, including the creation of a Special Committee and Redistricting to recommend an interim remedial plan and maps, and has noticed a Special Council meeting and public hearing on the interim remedial plan for November 4, 2022, all to comply with the Court Order.</p>
Federal or State Mandate?	<input type="checkbox"/>	<input type="checkbox"/>	<p>Explanation: If yes, explanation must include detailed nature of mandate including Statute or Provision.</p>
Fiscal Year Carryover?	<input type="checkbox"/>	<input type="checkbox"/>	<p>Note: If yes, note must include explanation of all-year subfund carryover language.</p>
CIP Amendment?	<input type="checkbox"/>	<input type="checkbox"/>	<p>Attachment: If yes, attach appropriate CIP form(s). Include justification for mid-year amendment.</p>
Contract / Agreement Approval?	<input type="checkbox"/>	<input type="checkbox"/>	<p>Attachment &amp; Explanation: If yes, attach the Contract / Agreement and name of Department (and contact name) that will provide oversight. Indicate if negotiations are on-going and with whom. Has OGC reviewed / drafted?</p>
Related RC/BT?	<input type="checkbox"/>	<input type="checkbox"/>	<p>Attachment: If yes, attach appropriate RC/BT form(s).</p>
Waiver of Code?	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<p>Code Reference: If yes, identify code section(s) in box below and provide detailed explanation (including impacts) within white paper.</p>

Rule 2.102, Council Rules, provides that legislation on redistricting be referred to the Rules Committee. However, given the expedited process enumerated in the Court's Order dated October 12, 2022, the time allotted by the Court to Council to enact an interim remedial plan, and the creation of the Special Committee on Redistricting, it is necessary to waive Rule 2.102 so that the legislation can be assigned upon introduction to the Special Committee on Redistricting alone. The report from the Special Committee on Redistricted shall be treated as a committee report to the full Council without additional waivers or suspension of the Council Rules or discharge.

Code Exception? ☐ ☐

Code Reference: If yes, identify code in box below and provide detailed explanation (including impacts) within white paper.

Related Enacted Ordinances? ☒ ☐

Code Reference: If yes, identify related code section(s) and ordinance reference number in the box below and provide detailed explanation and any changes necessary within white paper.

2022-0001-E

ACTION ITEMS CONTINUED: Purpose / Check List. If "Yes" please provide detail by attaching justification, and code provisions for each.

ACTION ITEMS:	Yes	No	
Continuation of Grant?	<input type="checkbox"/>	<input type="checkbox"/>	Explanation: How will the funds be used? Does the funding require a match? Is the funding for a specific time frame and/or multi-year? If multi-year, note year of grant? Are there long-term implications for the General Fund? <div style="border: 1px solid black; height: 40px; margin-top: 5px;"></div>
Surplus Property Certification?	<input type="checkbox"/>	<input type="checkbox"/>	Attachment: If yes, attach appropriate form(s).
Reporting Requirements?	<input type="checkbox"/>	<input type="checkbox"/>	Explanation: List agencies (including City Council / Auditor) to receive reports and frequency of reports, including when reports are due. Provide Department (include contact name and telephone number) responsible for generating <div style="border: 1px solid black; height: 30px; margin-top: 5px;"></div>

Division Chief: \_\_\_\_\_  
(signature)

Date: \_\_\_\_\_

Prepared By: \_\_\_\_\_  
(signature)

Date: \_\_\_\_\_

**ADMINISTRATIVE TRANSMITTAL**

To: MBRC, c/o Jasmine Jordan, Budget Office, St. James Suite 325

Thru: Rachel Zimmer, Director of Intergovernmental Affairs, Office of the Mayor  
 (Name, Job Title, Department)  
 Phone: 255-5006 E-mail: [rachelz@coj.net](mailto:rachelz@coj.net)

From: Rachel Zimmer, Director of Intergovernmental Affairs, Office of the Mayor  
 Initiating Department Representative (Name, Job Title, Department)  
 Phone: 255-5006 E-mail: [rachelz@coj.net](mailto:rachelz@coj.net)

Primary Contact: Rachel Zimmer, Director of Intergovernmental Affairs, Office of the Mayor  
 (Name, Job Title, Department)  
 Phone: 255-5006 E-mail: [rachelz@coj.net](mailto:rachelz@coj.net)

CC: Rachel Zimmer, Intergovernmental Affairs Liaison, Office of the Mayor  
 Phone: 255-5006 E-mail: [rachelz@coj.net](mailto:rachelz@coj.net)

**COUNCIL MEMBER / INDEPENDENT AGENCY / CONSTITUTIONAL OFFICER TRANSMITTAL**

To: Mary E. Staffopoulos, Office of General Counsel, St. James Suite 480  
Phone: 255-5055 E-mail: [Mstaff@coj.net](mailto:Mstaff@coj.net)

From: \_\_\_\_\_  
Initiating Council Member / Independent Agency / Constitutional Officer  
Phone: \_\_\_\_\_ E-mail: \_\_\_\_\_

Primary Contact: Jason Teal, Office of General Counsel  
(Name, Job Title, Department)  
Phone: 255-5050 E-mail: [jteal@coj.net](mailto:jteal@coj.net)

CC: \_\_\_\_\_  
Phone: \_\_\_\_\_ E-mail: \_\_\_\_\_

Legislation from Independent Agencies requires a resolution from the Independent Agency Board approving the legislation.

Independent Agency Action Item: **Yes** **No**

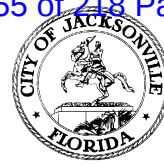
Boards Action / Resolution?

☐☒

Attachment: If yes, attach appropriate documentation. If no, when is board action scheduled?

**FACT SHEET IS REQUIRED BEFORE LEGISLATION IS INTRODUCED**

**CITY COUNCIL RESEARCH DIVISION  
LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 255-5137

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 255-5229

**Bill Type and Number:** Ordinance 2022-800

**Introducer/Sponsor(s):** Council President at the request of the Office of General Counsel

**Date of Introduction:** October 25, 2022

**Committee(s) of Reference:** Special Committee on Redistricting

**Date of Analysis:** October 27, 2022

**Type of Action:** Approving redistricting plan; City Charter amendment; direction to Office of General Counsel; direction to Legislative Services Division; one cycle emergency approval requested

**Bill Summary:** The bill approves an interim, remedial City Council and School Board redistricting plan as ordered by a federal district court judge. It amends Appendices 1, 1-A and 2 to the City Charter to replace the current council district, at-large residence area, and School Board narrative boundary descriptions with descriptions of the new districts, pending final approval by the appropriate court. It directs the Office of General Counsel to file the interim remedial plan with the court pursuant to the judge's order and directs the Legislative Services Division to forward the plan to the Municipal Code Corporation for codification. One cycle emergency passage is requested.

**Background Information:** On March 22, 2022 the City Council, via Ordinance 2022-1-E, adopted new City Council and School Board districts using the demographic information provided by the 2020 federal decennial census. Several organizations and individuals filed suit in federal court challenging the constitutionality of the districts, claiming that several districts violated the 14<sup>th</sup> Amendment ("Equal Protection Clause") of the U.S. Constitution and seeking an injunction against the use of the districts in the upcoming 2023 City elections. A federal district court judge granted the plaintiffs request for a preliminary injunction and ordered the Council to present new districts to the court by November 8<sup>th</sup>. This bill is being filed to serve as the legislative vehicle for adopting the new districts which are being crafted by a newly appointed Special Committee on Redistricting. The committee has been charged by the Council President to create a new proposed district plan by November 3<sup>rd</sup> for consideration and adoption by the full Council at a special meeting to be held on November 4<sup>th</sup>, and transmittal to the federal court judge by the November 8<sup>th</sup> deadline.

**Policy Impact Area:** Redistricting

**Fiscal Impact:** Undetermined

**Analyst:** Clements

**SPECIAL COMMITTEE ON REDISTRICTING AMENDMENT**

The Special Committee on Redistricting offers the following amendment to File 2022-800:

- (1) On **page 1, lines 30-31 and page 2, lines 1-6, strike** in its entirety and **insert** the following:  
"REQUESTING RULE 4.901 ONE CYCLE EMERGENCY PASSAGE;  
WAIVING RULE 2.102, COUNCIL RULES, REFERENCE TO RULES  
COMMITTEE; PROVIDING AN EFFECTIVE DATE OF THE INTERIM  
REMEDIAL PLAN; DIRECTION THE OFFICE OF GENERAL COUNSEL  
TO NOTIFY THE CHIEF OF LEGISLATION SERVICES OF EFFECTIVE  
DATE OF INTERIM REMEDIAL PLAN FOR FORWARDING TO  
MUNICODE; AUTHORIZING THE OFFICE OF GENERAL COUNSEL AND  
PLANNING AND DEVELOPMENT DEPARTMENT TO MAKE CHANGES TO  
TEXT, EXHIBITS AND OTHER RELATED INFORMATION CONSISTENT  
THE COUNCIL'S ACTION; PROVIDING FOR AN EFFECTIVE DATE";
- (2) On **page 4, line 1, strike "Exhibit 1" and insert "Revised Exhibit 1,** labeled as "Revised Exhibit 1, Prop Plan, November 3, 2022 - Spec Redistricting Comm"";
- (3) On **page 5, lines 3-4, strike "Exhibit 2" and insert "Revised Exhibit 2,** labeled as "Revised Exhibit 2, Rev Amd Map, November 3, 2022 - Spec Redistricting Comm"";
- (4) On **page 5, line 21, strike "Exhibit 3" and insert "Revised Exhibit 3,** labeled as "Revised Exhibit 3, Rev Final Map, November 3, 2022 - Spec Redistricting Comm"";
- (5) On **page 5, lines 28-29, strike "as described by metes and bounds," and insert "as described by metes and bounds and census tracts";**

- (6) On **page 5, line 29, strike "Exhibit 5" and insert "Revised Exhibit 5,** labeled as "Revised Exhibit 5, Rev Leg Descript & Census Tracts, November 3, 2022 - Spec Redistricting Comm"";
- (7) On **page 6, line 7, strike "Exhibit 7" and insert "Revised Exhibit 7,** labeled as "Revised Exhibit 7, Rev At-Large Leg Descript & Census Tracts, November 3, 2022 - Spec Redistricting Comm"";
- (8) On **page 6, line 14, strike "Exhibit 8" and insert "Revised Exhibit 8,** labeled as "Revised Exhibit 8, Rev At-School District Map, November 3, 2022 - Spec Redistricting Comm"";
- (9) On **page 6, line 23, strike "Exhibit 10" and insert "Revised Exhibit 10,** labeled as "Revised Exhibit 10 Rev Appendix 2, Sec 1, November 3, 2022 - Spec Redistricting Comm"";
- (10) On **page 6, lines 24-31, and page 7, lines 1-12, strike** language in its entirety and replace with the following:  
**"Section 4. Index of Exhibits.** An index of the exhibits referred to in this ordinance are as follows:  

Rev. Exhibit 1            Proposed Plan/Report (Map)

Rev. Exhibit 2            Amended Plan (Map)

Rev. Exhibit 3            Final Amended Plan (Map)

Exhibit 4 Appendix 1- Ordinance 2022-001-E City Council Districts (metes and bounds description)

Rev. Exhibit 5 Appendix 1- Ordinance 2022-800-E City Council Districts metes and bounds description)

Exhibit 6 Appendix 1A- Ordinance 2022-001-E City  
Council At-Large Residence Areas (metes  
and bounds  
description)

Rev. Exhibit 7 Appendix 1A- Ordinance 2022-800-E  
City Council At-Large Residence Areas  
(metes and bounds description)

Rev. Exhibit 8 School Board Districts Map  
Ordinance 2022-800-E

Exhibit 9 Appendix 2, Section 1- Ordinance 2022-001-  
E School Board District Designations

Rev. Exhibit 10 Appendix 2, Section 1- Ordinance  
2022-800-E School Board District  
Designations”;

(11) On **page 8, line 19 ½, insert** the following new Section  
9:

**“Section 9. Authorization to the Office of General  
Counsel and the Planning and Development Department to  
make changes to text, exhibits and other related  
documents consistent with the Council’s Action. The  
Office of General Counsel and the Planning and  
Development Department are authorized to make changes  
to maps, charts, tables, titles, the table of contents,  
legal descriptions and references to census tracts,  
editorial and text changes consistent with the changes  
set forth herein to 2022-800 to effectuate the Council’s  
action herein.”;**

(12) Renumber remaining Section accordingly;



- (13) Remove **Exhibit 1** and replace with **Revised Exhibit 1** document attached hereto, which attaches the revised proposed, the revised table of population, the statement of the methodology used, the inclusion of all other redistricting maps considered, and the Special Committee on Redistricting's statement to explain or illustrate the interim remedial redistricting plan (collectively the Revised Proposed Plan);
- (14) Remove **Exhibit 2** and replace with **Revised Exhibit 2** document attached hereto, which attaches the revised map with adjusted district boundary lines;
- (15) Remove **Exhibit 3** and replace with **Revised Exhibit 3** document attached hereto, which attaches the revised City Council District and City Council Group At-Large Residence boundary maps, approved by the Special Committee on Redistricting for recommendation to the Council on November 3, 2022;
- (16) Remove **Exhibit 5** and replace with **Revised Exhibit 5** document attached hereto, which attaches the revised legal descriptions and census tracts for the 14 City Council Districts;
- (17) Remove **Exhibit 7** and replace with **Revised Exhibit 7** document attached hereto, which attaches the revised At-Large Residence Areas by metes and bounds, which did not change from the original submitted in Exhibit 6;
- (18) Remove **Exhibit 8** and replace with **Revised Exhibit 8** document attached hereto, which attaches the revised School Board Districts Maps;

- (19) Remove **Exhibit 10** and replace with **Revised Exhibit 10** document attached hereto, which attaches the revised Appendix 2, Section 1 of the *Charter* as to School Board Districts Designations;
- (20) On **page 1, line 1**, amend the introductory sentence to add that the bill was amended as reflected herein.

Form Approved:

\_\_\_\_\_/s/ Paige H. Johnston

Office of General Counsel

Legislation Prepared By: Paige H. Johnston

GC-#1534125-v1-Spec\_Comm\_Redistricting\_2022-800\_Amd.docx

**Exhibit 1**

Table of Contents

<u>Item #1</u>	<u>Page</u>
(i) and (ii) .....	Pages 2-4 of 21
(iii) .....	Page 5-8 of 21
(iv) .....	Page 9-17 of 21
(v) .....	Page 18-21 of 21

**Exhibit 1**

- (i) A map of the General Services District showing both the existing District and At-Large boundaries and the proposed District and At-Large boundaries; and**
  
- (ii) A table indicating the population of each proposed District and At-Large and the variations of each such population from the population average for all the districts, with an explanation of the variation in each district.**

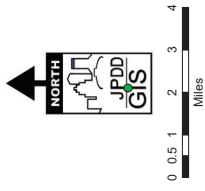
DRAFT

MAROON IIIA

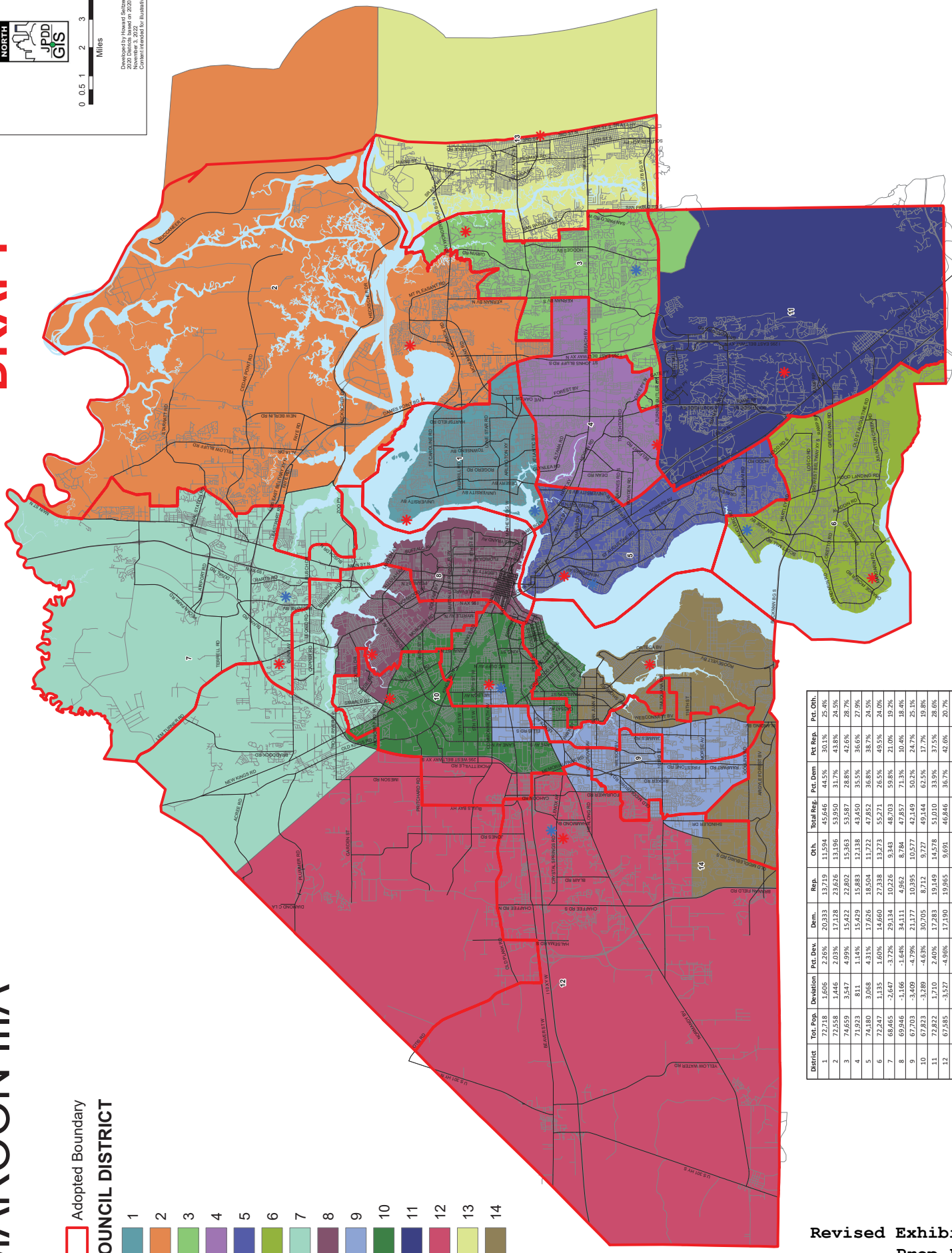
Adopted Boundary

COUNCIL DISTRICT

- 1
- 2
- 3
- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14



Developed by Howard S. Jones, Esq., Attorney  
2022 District based on 2020 US Census data  
November 3, 2022  
Colors provided for illustrative purposes only



District	Total Pop.	Deviation	Pct. Dev.	Dem.	Rep.	OTH.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,605	2.16%	20,313	13,719	11,594	45,646	44.5%	30.1%	25.4%
2	72,558	1,446	2.01%	17,128	23,626	13,196	53,950	31.7%	43.8%	24.5%
3	74,659	3,547	4.89%	15,432	27,802	15,863	53,587	28.8%	42.6%	28.7%
4	71,933	811	1.14%	15,749	15,883	12,138	43,440	35.5%	36.6%	27.9%
5	72,180	3,088	4.31%	17,636	15,504	11,722	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.60%	14,660	27,238	13,273	55,271	26.8%	49.5%	24.0%
7	68,465	-2,647	-3.72%	29,114	20,226	9,345	48,703	59.8%	21.0%	19.2%
8	69,946	-3,166	-4.54%	34,111	4,962	8,784	47,857	71.3%	30.4%	19.4%
9	67,033	-3,409	-4.99%	30,705	10,395	10,577	42,149	50.2%	24.7%	25.1%
10	72,822	1,710	2.40%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
11	72,585	-3,527	-4.90%	17,190	19,965	9,091	46,846	36.7%	42.0%	20.7%
12	74,348	3,236	4.35%	15,679	27,220	14,896	57,795	27.1%	47.1%	25.8%
13	68,590	-2,522	-3.55%	17,937	17,749	11,721	47,397	37.8%	37.4%	24.7%

# 2020 At-Large Districts

DRAFT

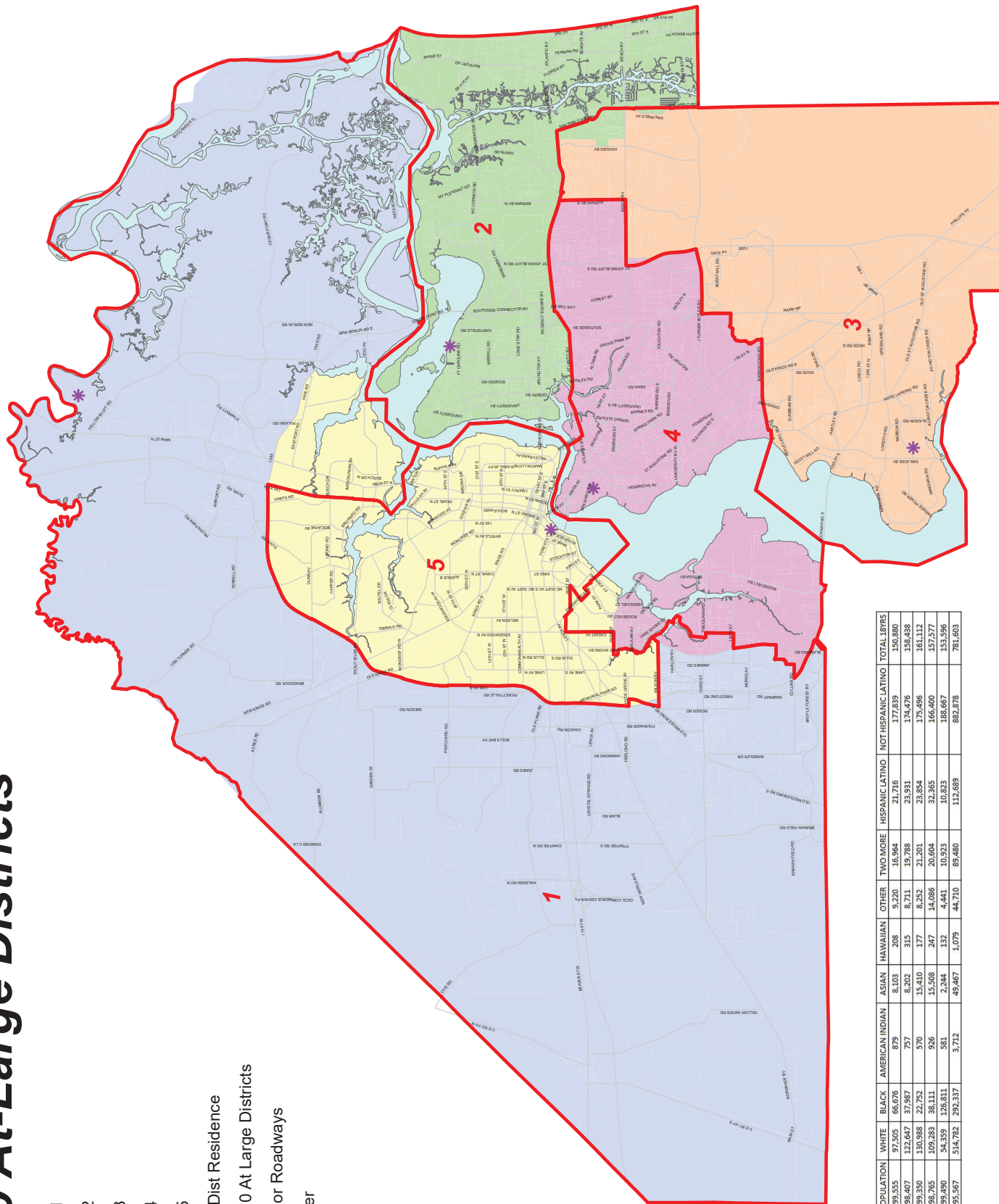
- AL1
- AL2
- AL3
- AL4
- AL5

AL Dist Residence

2010 At Large Districts

Major Roadways

River



TOT POPULATION	WHITE	BLACK	AMERICAN INDIAN	ASIAN	HAWAIIAN	OTHER	TWO MORE	HISPANIC/LATINO	NOT-HISPANIC/LATINO	TOTAL LEVYS
199,555	97,505	66,076	879	8,103	208	9,220	16,964	21,716	177,839	150,880
198,407	122,647	37,987	757	8,202	315	8,711	19,788	25,931	174,476	158,138
199,350	130,988	27,752	570	15,110	177	8,252	21,201	23,854	175,966	161,112
198,765	109,283	38,111	926	15,598	247	14,086	20,604	23,355	166,400	157,177
199,660	54,359	126,111	581	2,244	132	4,441	30,223	10,653	186,667	155,596
995,267	514,782	292,337	3,712	49,467	1,079	44,710	89,480	112,689	882,878	781,603

Exhibit 1  
Proposed Plan

November 3, 2022 - Special Districts

**Exhibit 1**

- (iii) **A statement of methodology used in arriving at the particular plan recommended by the Special Committee on Redistricting.**



### Statement of Methodology

The methodology used in arriving at the proposed interim remedial plan for Jacksonville City Council and School Board Districts is as follows:

On May 3, 2022, several organizations and individuals filed a complaint against the City of Jacksonville and the Duval County Supervisor of Elections alleging that certain City Council and School Board districts were unconstitutional under the 14<sup>th</sup> Amendment of the U.S. Constitution as racially gerrymandered. On October 12, 2022, the federal court issued an Order in the matter of *Jacksonville Branch of the NAACP, et al v. City of Jacksonville*, 3:22-cv-493-MMH-LLL, enjoining the City from using the district lines passed in Ordinance 2022-01-E in the March 2023 elections and beyond, and ordering the City to enact and file with the Court no later than November 8, 2022, an interim remedial redistricting plan for use in all City Council and School Board elections held pending final judgment in the case.

On October 18, 2022, and in response to the Court's Order, City Council President Terrance Freeman issued a Memorandum creating a Special Redistricting Committee. He charged the Committee with obtaining legally permissible considerations for redistricting in accordance with state and federal law, and to prepare a remedial map for review by the City Council at a Special Council meeting scheduled for Friday, November 4, 2022. The Special Redistricting Committee subsequently met on October 20, 2022, where Council President Freeman noted that openness and transparency during the Court ordered redistricting process were paramount. To ensure that the public could participate in the redistricting process and provide its input and feedback on any draft maps or proposed districts, a dedicated redistricting email address – [2022redistricting@coj.net](mailto:2022redistricting@coj.net) – was created for citizens to submit their input or concerns. In addition, time was specifically reserved at each Special Redistricting Committee meeting for the public to comment, and a “map chat” was scheduled for November 3. Additionally, public comment was available before the full City Council at its special meeting on November 4, 2022.

Dr. Doug Johnson, of National Demographics Corporation, was retained to work with the Planning and Development Department to create new maps for the Council's review and evaluation. These maps were to comply with state and federal law, the City Charter, Sections 5.03, 13.02, and 13.03, the City Ordinance Code, Sections 18.101 *et seq.*, and must also address the concerns laid out in the Court's October 12, 2022 Order. The specific criteria used to create the interim remedial districts included: (1) creating districts that are nearly equal in population as possible in order to satisfy the “one person/one vote” requirement; (2) arranging all districts in as logical and compact a geographical pattern as possible; (3) creating compact and contiguous districts so that the people of the City, and their varied economic, social and ethnic interests and objectives, are adequately represented in the Council; (4) creating district boundaries along Citizen Planning Advisory



Commission Committee (CPAC) region boundaries, freeways, waterways and major roads; (5) accounting for the residence of City Council and School Board incumbents who can run for re-election and not pairing these incumbents against each other; (6) considering the political and socio-economic demographics of the districts; and (7) attempting to avoid changes to the boundaries of the unchallenged districts. The race of the potential district constituents was not considered when creating the interim remedial district boundaries, nor were the 2011 district lines preserved. Although not at issue in the underlying litigation, the City attempted to complete the required analysis to confirm compliance with the Voting Rights Act of 1965 (VRA). However, the compressed timeframe within which the Council had to craft a remedial interim map, coupled with time constraints of data processing and organizational issues, the Council was not able to conduct a complete and thorough VRA analysis. Rather, it focused its attention on forming districts that complied with the 14<sup>th</sup> Amendment by not drawing lines based predominantly on race. Although the Plaintiffs' VRA methodology process and corresponding results appeared flawed, the Council did, however, review the Plaintiffs' VRA analysis and determined that its proposed maps (referenced below) complied with the Plaintiffs' proffered Voting Rights Act analysis.

On November 1, 2022, Dr. Johnson presented four potential maps to the Special Redistricting Committee: (1) Plaintiffs' proposed map, which was presented at the October 25, 2022 City Council meeting; (2) the Maroon map; (3) the Lime map; and (4) the Orange map. The Maroon and Lime maps received the majority of the Special Redistricting Committee's and visiting Council members' support, with some members expressing support for the Orange map. Plaintiffs' proposed map did not receive any Committee or Council support. On November 2, 2022, Dr. Johnson presented three additional maps to the Committee: (1) Maroon IIA; (2) Maroon IIB; and (3) Maroon IIC. After deliberation, the Committee rejected those three maps, and selected the Maroon map, with proposed amendments, to be submitted to the Council.

The City's Planning and Development Department and/or Dr. Johnson met with any City Council and School Board members who wanted to contribute input regarding potential changes to the challenged districts. The public also provided feedback and input for consideration at the October 25, 2022 City Council meeting, November 1, 2, and 3 Special Redistricting Committee meetings, the November 3 Map Chat town hall meeting, and through the dedicated redistricting email address. As of 9:00 a.m. on November 3, 2022, the [2022Redistricting@coj.net](mailto:2022Redistricting@coj.net) email account received 112 emails. Public feedback and input varied, with the greatest amount of feedback relating to keeping Avondale and Riverside in a single district. All public input and feedback was either heard by, or provided to, the Special Redistricting Committee. Council and public input, along with the expertise of Dr. Johnson and the City's Planning and Development Department, drove the creation of the interim remedial plan for the challenged City Council districts. The proposed maps

were revised based upon the changes requested by the public and Council members, which were presented to the Special Redistricting Committee for its review and comments.

The proposed interim remedial plan for Jacksonville City Council and School Board District Residence Area Plans, as approved for submittal by the Special Redistricting Committee on November 3, 2022, are the culmination of numerous recommendations made by City Council members and input from the public.

**Exhibit 1**

- (iv) **An appendix of any other redistricting plans considered or created by the Special Committee on Redistricting in the process of creating the recommended plan, with the reasons for rejection of each such redistricting plan.**

**(a.) Plaintiffs' Map – November 1, 2022 Special Redistricting Committee Meeting**

**Page 12 of 21**

**Reasons for Rejection:** Plaintiffs' Map did not keep incumbents in their current districts and paired incumbents against each other; Map disrupted the Council's current political balance between Republican and Democratic members; District 11 grouped together otherwise distinct and differentiated communities; Districts 10 and 14 did not follow the natural boundary created by interstate 295, but rather each crossed this major interstate at different points with not clear explanation; Map mixed dissimilar areas together (i.e., urban and rural areas combined in a single district); and Map modified the boundaries of unchallenged districts.

**(b.) Lime Map – November 1, 2022 Special Redistricting Committee Meeting**

**Page 13 of 21**

**Reasons for Rejection:** While the Committee initially favored both the Maroon and the Lime Map, it was the general consensus of the Committee that the Maroon map and any potential changes would better accomplish the group's goals, rather than the layout and structure of the Lime map. Therefore, the Maroon map was selected over the Lime map for additional changes and amendments.

**(c.) Orange Map – November 1, 2022 Special Redistricting Committee Meeting**

**Page 14 of 21**

**Reasons for Rejection:** The Orange Map had a large district that spanned most of the east and northeast boundary; Map was based off the Plaintiffs' map.

**(d.) Maroon IIA – November 3, 2022 Special Redistricting Committee Meeting**

**Page 15 of 21**

**Reasons for Rejection:** The new maps drew incumbents out of their districts; drew candidates who would be elected for office on November 8, 2022, out of the districts for which they were seeking election; and split the Springfield and downtown areas.

**(e.) Maroon IIB – November 3, 2022 Special Redistricting Committee Meeting**

**Page 16 of 21**

**Reasons for Rejection:** The new maps drew incumbents out of their districts; drew candidates who would be elected for office on November 8, 2022, out of the districts for which they were seeking election; and split the Springfield and downtown areas.

**(f.) Maroon IIC – November 3, 2022 Special Redistricting  
Committee Meeting**

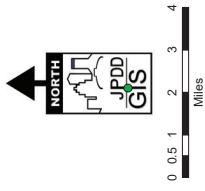
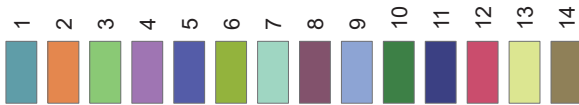
**Page 17 of 21**

**Reasons for Rejection:** The new maps drew incumbents out of their districts; drew candidates who would be elected for office on November 8, 2022, out of the districts for which they were seeking election; and split the Springfield and downtown areas.

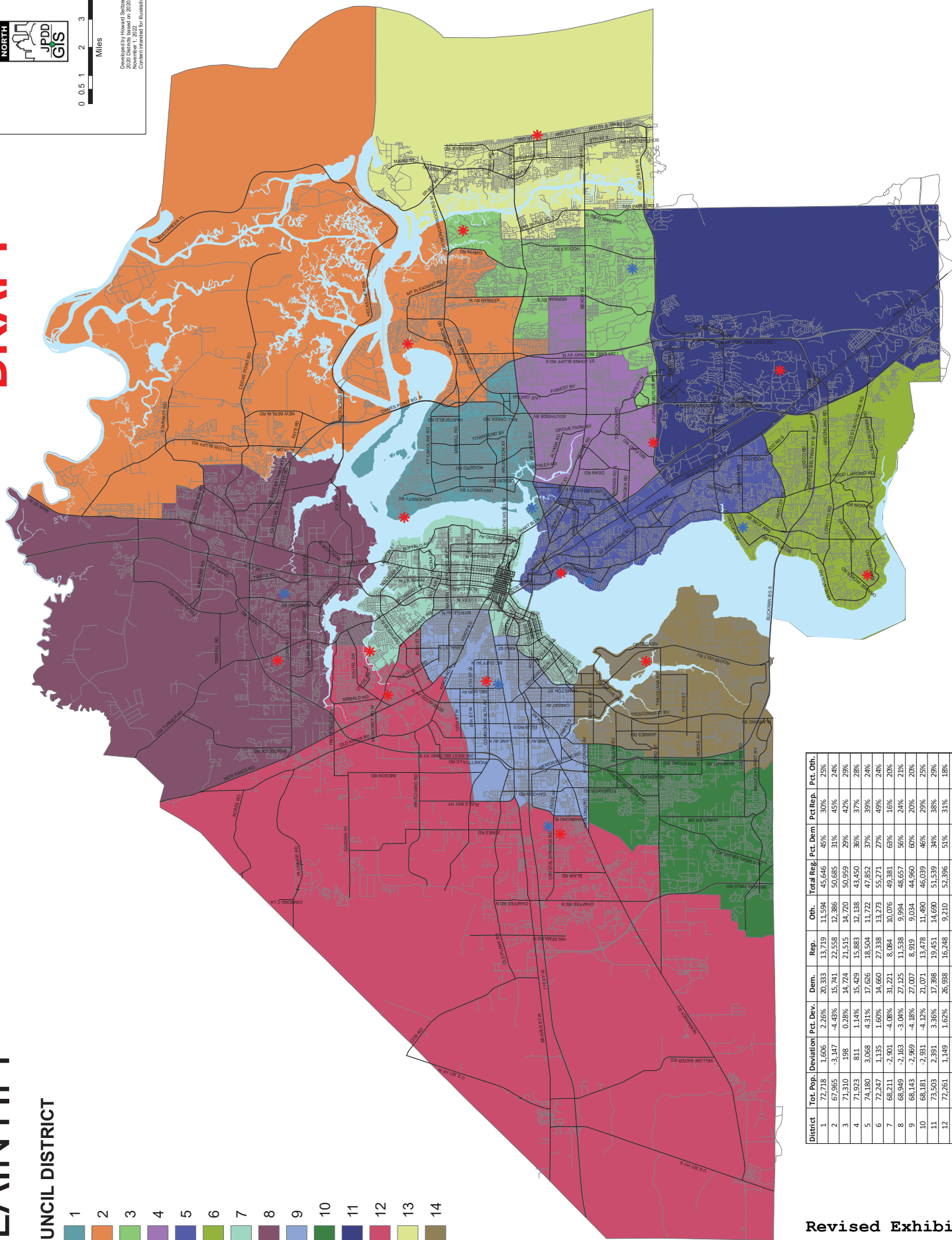
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PLAINTIFF

COUNCIL DISTRICT



Developed by Howard S. Lewis Associates, Inc.  
2022 District based on 2020 US Census data  
November 1, 2022  
Colors intended for illustrative purposes only

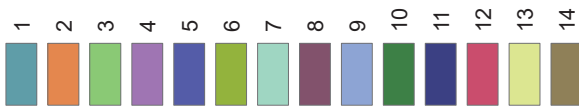


District	Total Pop.	Deviation	Pct. Dev.	Dem.	Rep.	OTH.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,606	2.26%	20,333	11,594	45,646	45,646	45%	30%	25%
2	67,965	-3,147	-4.49%	15,741	22,558	12,386	50,685	31%	45%	24%
3	71,310	198	0.28%	14,724	21,515	14,720	50,959	29%	42%	29%
4	71,923	811	1.14%	15,429	15,883	12,138	43,450	36%	37%	28%
5	74,180	3,068	4.13%	17,626	18,504	11,722	47,852	37%	39%	24%
6	72,247	1,135	1.60%	14,660	27,338	13,273	55,271	27%	49%	24%
7	68,211	-2,901	-4.08%	31,221	8,084	10,076	49,381	63%	16%	20%
8	68,949	-2,163	-3.04%	27,125	11,538	9,994	48,657	56%	24%	21%
9	68,143	-2,969	-4.18%	27,007	8,919	9,034	44,960	60%	20%	20%
10	68,181	-2,931	-4.12%	21,071	13,478	11,480	46,039	46%	29%	25%
11	73,503	2,391	3.36%	17,398	19,451	14,600	51,539	34%	38%	29%
12	72,261	1,149	1.62%	26,938	16,248	9,210	52,396	51%	31%	18%
13	74,348	3,236	4.55%	15,679	27,220	14,866	57,795	27%	47%	26%
14	71,628	516	0.73%	18,852	15,795	11,380	46,027	41%	34%	25%

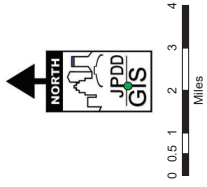


LIME

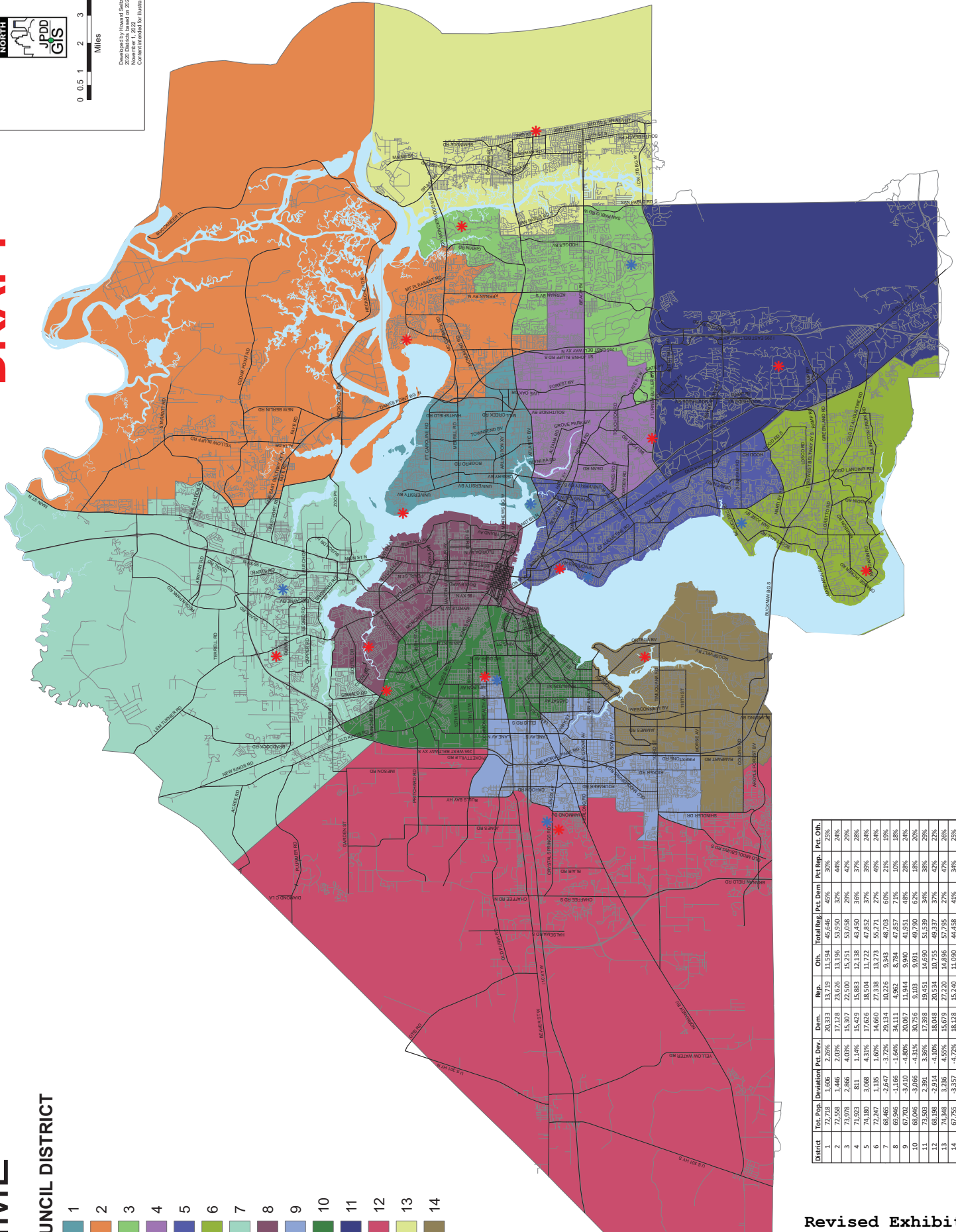
COUNCIL DISTRICT



DRAFT



Developed by Howard S. Jones, Esq.  
2022 District based on 2020 US Census data  
November 1, 2022  
Colors provided for illustrative purposes only

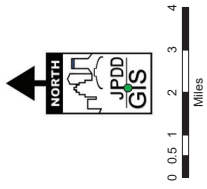
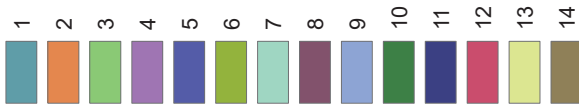


District	Total Pop.	Deviation	Pct. Dev.	Rep.	Dem.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,005	2.06%	20,333	11,504	45,646	45%	30%	25%
2	72,558	1,446	2.03%	17,128	13,196	53,550	32%	44%	24%
3	73,978	2,866	4.03%	15,307	15,251	53,058	29%	42%	29%
4	71,923	811	1.14%	15,429	15,883	49,450	36%	37%	28%
5	74,180	3,068	4.13%	17,656	18,504	11,722	47.852	37%	24%
6	72,247	1,135	1.60%	14,660	27,138	13,773	55.271	27%	49%
7	68,465	-2,647	-3.72%	29,134	10,226	9,343	48.103	60%	21%
8	69,945	-1,166	-1.66%	24,111	4,962	8,784	47.857	71%	30%
9	67,702	-3,410	-4.89%	20,897	11,544	41,955	48%	28%	24%
10	73,923	2,901	3.96%	17,988	19,551	14,900	51.539	34%	38%
11	68,948	-2,014	-2.92%	18,048	20,534	10,255	49.337	37%	42%
12	74,348	3,246	4.50%	15,679	27,220	14,896	57.795	27%	47%
13	74,348	3,246	4.50%	15,679	27,220	14,896	57.795	27%	47%
14	67,755	-3,357	-4.72%	18,128	15,240	11,000	44.458	41%	34%

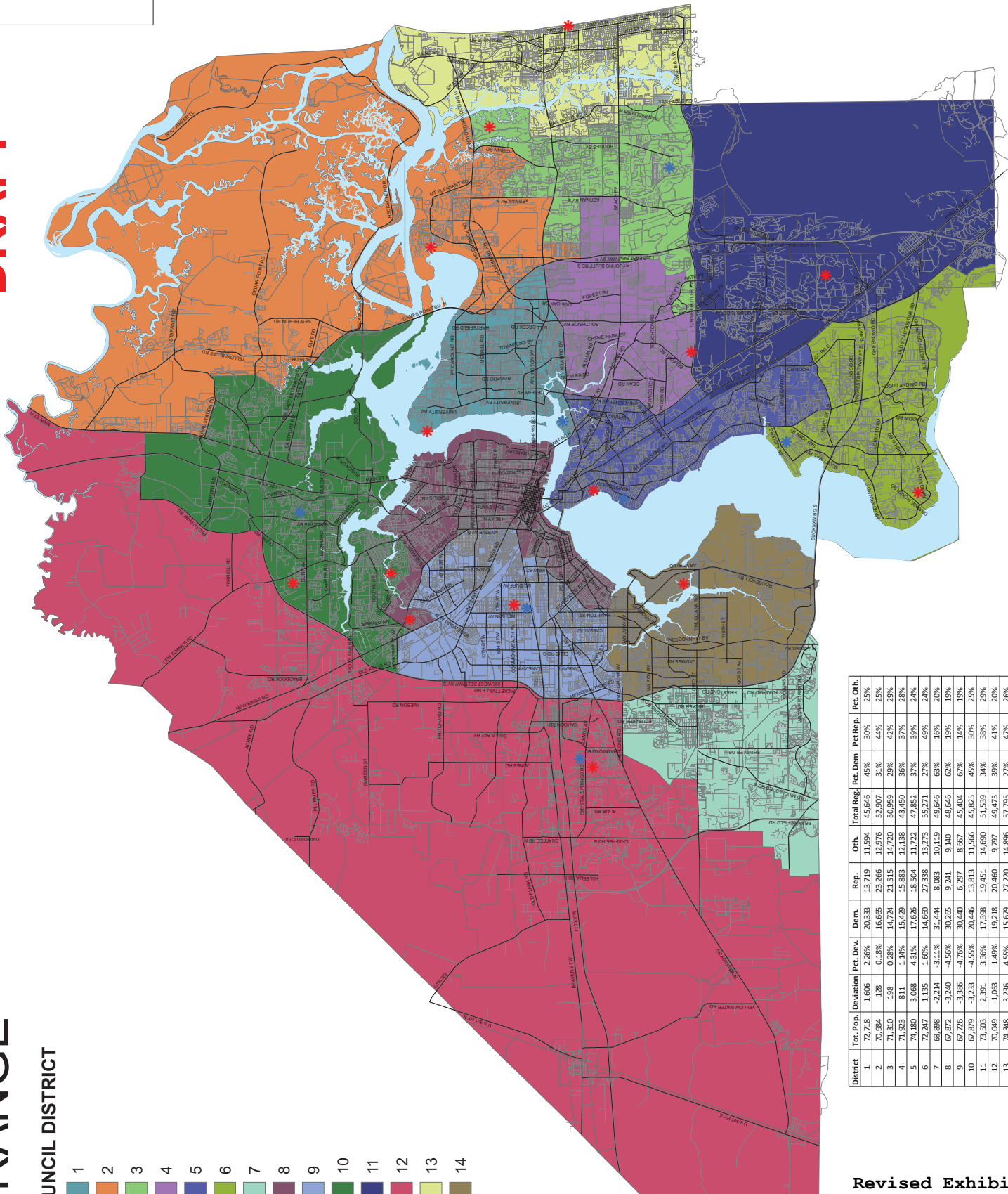
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ORANGE

COUNCIL DISTRICT



Developed by Howard S. Fisher Associates, Inc.  
November 1, 2022  
2022 District based on 2020 US Census data  
Colors provided for illustrative purposes only



District	Tot. Pop.	Deviation	Pct. Dev.	Dem.	Rep.	OTH.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,606	2.26%	20,333	13,719	11,594	45,646	45%	30%	25%
2	70,984	-128	-0.18%	16,665	23,266	12,976	52,907	31%	44%	25%
3	71,910	198	0.28%	14,724	21,515	14,720	50,959	29%	42%	29%
4	71,933	811	1.14%	15,429	15,883	12,138	43,450	36%	37%	28%
5	74,800	3,658	4.31%	17,626	18,504	11,722	47,852	37%	39%	24%
6	72,807	1,135	1.60%	14,660	27,338	13,273	55,271	27%	49%	24%
7	68,868	-2,214	-3.11%	14,560	27,338	13,273	55,271	27%	49%	24%
8	67,872	-3,240	-4.56%	30,685	9,241	3,440	43,366	62%	15%	19%
9	67,726	-3,386	-4.76%	30,446	6,297	8,667	45,410	67%	14%	19%
10	73,879	-3,233	-4.55%	20,446	13,813	11,566	45,825	45%	30%	25%
11	73,803	2,931	3.36%	17,398	19,451	14,690	51,539	34%	38%	29%
12	70,049	-1,063	-1.49%	19,218	20,460	9,797	49,475	39%	41%	20%
13	74,348	3,236	4.55%	15,679	27,220	14,896	57,795	27%	47%	26%
14	71,990	818	1.15%	19,477	15,460	11,305	46,242	42%	33%	24%

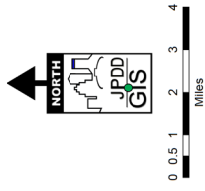


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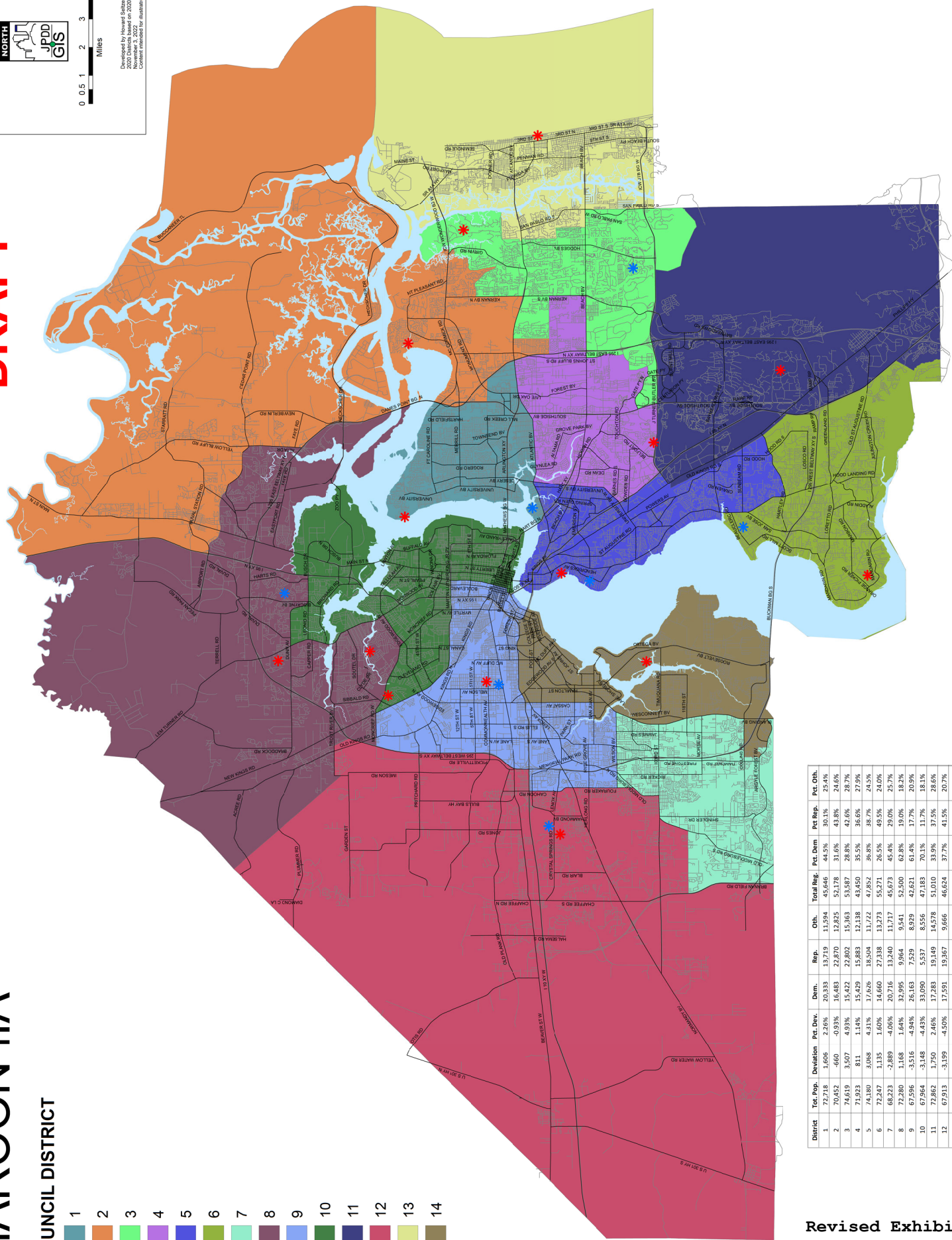
MAROON IIA

COUNCIL DISTRICT

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Developed by: Howard & Associates, Inc.  
November 3, 2022  
2022 Districts based on 2020 US Census data  
Colors intended for illustrative purposes only

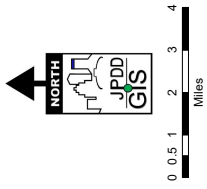
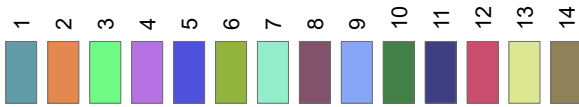


District	Tot. Pop.	Deviation	Pct. Dev.	Dem.	Rep.	OTH.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,606	2.26%	20,333	13,719	11,594	45,646	44.5%	30.1%	25.4%
2	70,452	-660	-0.93%	16,483	22,870	12,825	52,178	31.6%	43.8%	24.6%
3	74,619	3,507	4.93%	15,422	22,802	15,363	53,587	28.8%	42.6%	28.7%
4	71,923	811	1.14%	15,429	15,883	12,138	43,450	35.5%	36.6%	27.9%
5	74,180	3,068	4.13%	17,626	18,504	11,722	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.60%	14,660	27,338	13,773	55,271	26.5%	49.5%	24.0%
7	68,223	-2,889	-4.05%	20,716	13,240	11,717	45,673	45.4%	29.0%	25.7%
8	72,280	1,168	1.64%	32,995	9,964	9,541	52,500	62.8%	19.0%	18.2%
9	67,596	-3,516	-4.94%	26,163	7,529	8,929	42,621	61.4%	17.7%	20.9%
10	67,964	-3,148	-4.33%	33,090	5,537	8,556	47,183	70.1%	11.7%	18.1%
11	72,862	1,750	2.46%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
12	67,913	-3,199	-4.50%	17,591	19,367	9,666	46,624	37.7%	41.5%	20.7%
13	74,348	3,236	4.55%	15,679	27,220	14,896	57,795	27.1%	47.1%	25.8%
14	68,242	-2,870	-4.04%	20,334	17,138	11,805	49,267	41.3%	34.8%	24.0%

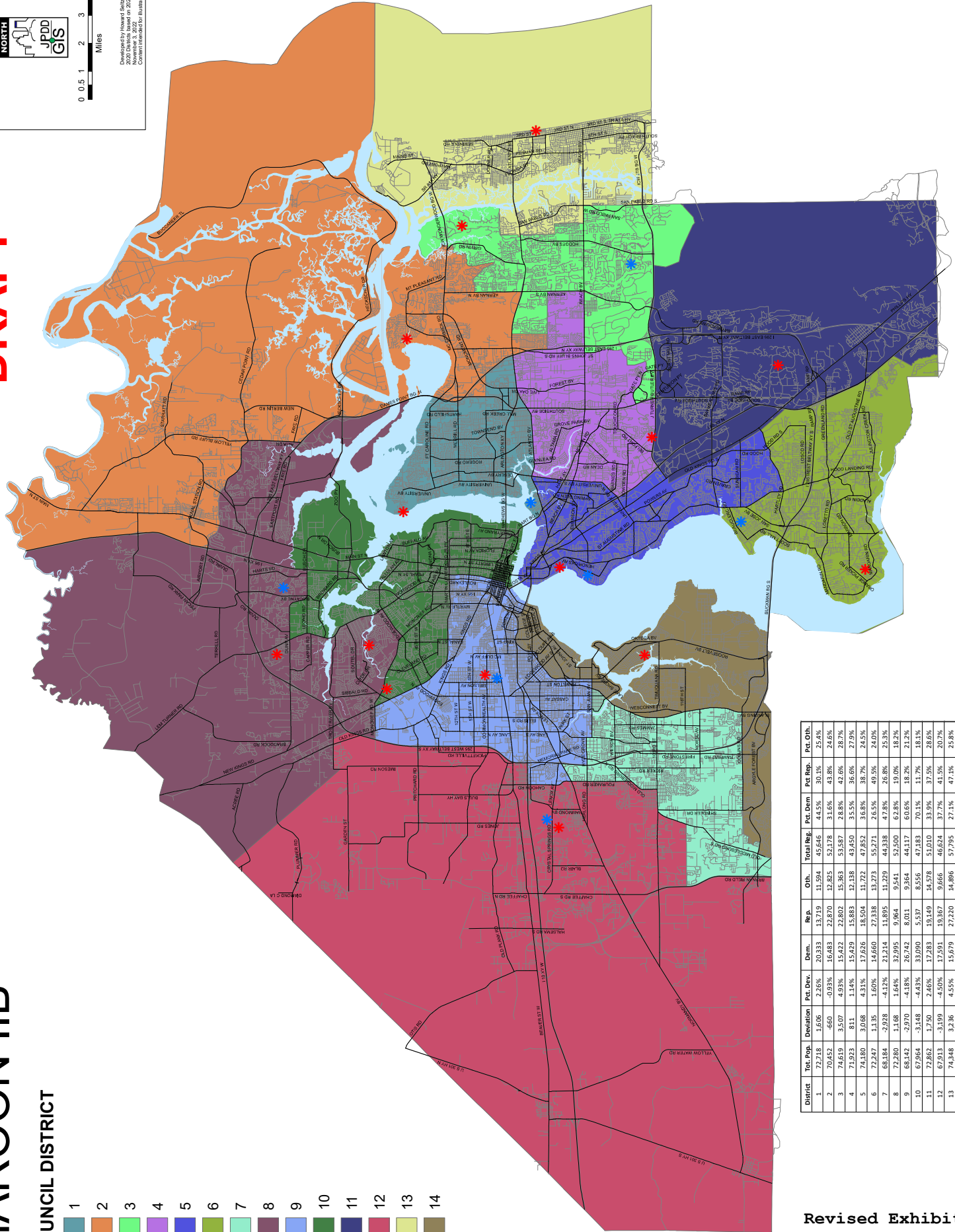
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MAROON IIB

COUNCIL DISTRICT



Developed by: Howard & Associates, Inc.  
November 3, 2022  
2022 Districts based on 2020 US Census data  
Colors are subject to change for illustrative purposes only



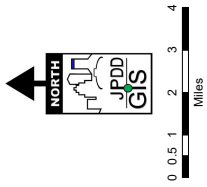
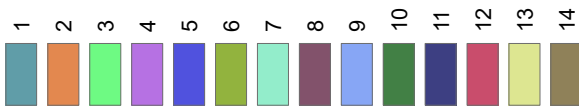
District	Total Pop.	Decision	Pct. Dec.	Dem.	Rep.	Oth.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,606	2.21%	20,333	11,594	40,791	45,646	44.5%	30.1%	25.4%
2	70,452	660	0.93%	16,483	12,870	12,825	52,178	31.6%	43.8%	24.6%
3	74,619	3,507	4.70%	15,422	22,802	15,395	53,587	28.6%	42.0%	29.4%
4	71,923	811	1.13%	15,429	15,883	12,198	43,450	35.5%	36.6%	27.9%
5	74,180	3,068	4.13%	17,626	18,504	11,722	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.57%	14,660	27,338	13,273	55,271	26.5%	49.5%	24.0%
7	68,184	-2,928	-4.31%	21,214	11,895	11,275	44,338	47.8%	26.8%	25.3%
8	72,280	1,168	1.61%	32,995	9,964	9,941	52,500	62.8%	19.0%	18.2%
9	68,142	-2,970	-4.36%	26,742	8,011	9,364	44,117	60.6%	18.2%	21.2%
10	67,954	-3,148	-4.63%	33,090	5,537	8,556	47,183	70.1%	11.7%	18.1%
11	72,862	1,750	2.40%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
12	67,913	-3,199	-4.71%	17,591	19,367	9,666	46,624	37.7%	41.5%	20.7%
13	74,348	3,286	4.42%	15,679	27,220	14,808	57,795	27.1%	47.1%	25.8%
14	67,735	-3,377	-4.99%	19,257	17,991	11,886	49,106	39.2%	36.6%	24.1%



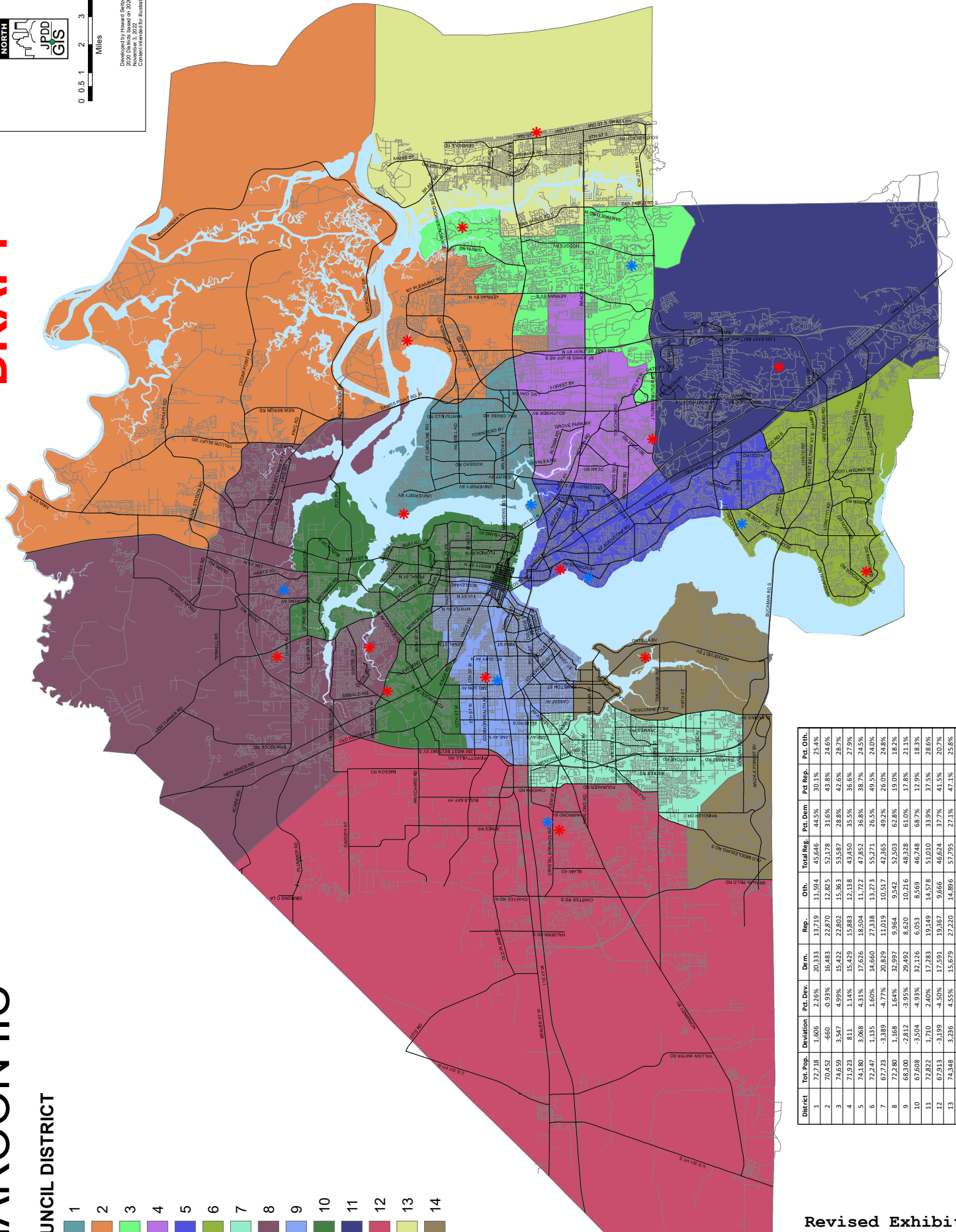
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# MAROON IIC

## COUNCIL DISTRICT



Developed by: Howard A. Scher, Jr. for the City of Maroon  
November 3, 2022  
2022 Districts based on 2020 US Census data  
Colors are subject to change for illustrative purposes only



District	Tot. Pop.	Deviation	Pct. Dev.	Dem.	Rep.	Oth.	Total Reg.	Pct. Dem	Pct. Rep.	Pct. Oth.
1	72,718	1,605	2.26%	20,333	13,719	11,594	45,646	44.5%	30.1%	25.4%
2	70,452	-660	-0.93%	16,483	22,870	12,825	52,178	31.6%	43.8%	24.6%
3	74,659	3,547	4.99%	15,422	22,802	15,363	53,587	28.8%	42.6%	28.7%
4	71,923	811	1.14%	15,429	15,883	12,138	43,450	35.5%	36.6%	27.9%
5	74,180	3,068	4.13%	17,626	18,504	11,722	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.60%	14,660	27,338	13,273	55,271	26.5%	49.5%	24.0%
7	67,723	-3,889	-5.77%	20,839	11,019	10,517	42,365	49.2%	26.0%	24.8%
8	72,880	1,168	1.64%	30,937	9,964	9,542	50,403	67.8%	19.0%	13.2%
9	69,300	-2,812	-4.06%	29,492	8,620	10,216	48,328	61.0%	17.8%	21.1%
10	72,608	-3,504	-4.83%	32,126	6,053	8,569	46,748	64.7%	12.9%	18.3%
11	72,822	3,710	5.11%	17,881	19,449	14,578	51,910	33.9%	37.5%	28.6%
12	69,913	-3,199	-4.59%	17,591	19,367	9,666	46,624	37.7%	41.5%	20.7%
13	74,348	3,256	4.38%	15,679	27,220	14,866	57,765	27.1%	47.1%	25.8%
14	68,533	-2,579	-3.76%	17,923	17,747	11,719	47,389	37.8%	37.4%	24.7%

**(v) Comments and recommendations deemed necessary or advisable by the Special Committee on Redistricting to explain or illustrate the plan.**

In responding to the Order of October 12, 2022, to present an interim remedial map to the federal district court by November 8, 2022, the Special Redistricting Committee (“the Committee”) commenced its process with the understanding that it must not use race as a predominant factor in the design of any district unless that use of race is narrowly tailored to comply with a constitutionally permissible compelling government interest. Additionally, it was understood that, due to the timing required by the trial court, the Committee was limited in the depth of analysis, the scope of the Committee review, and the constituent input that would normally be available if the process was allowed to be conducted pursuant to the Charter, Ordinance Code and Council Rules, nor was there an opportunity for as thorough an examination of proposed alternatives to the maps as the Committee would have desired.

The Committee further framed its evaluation of the three maps (Lime, Maroon, and Orange) proposed by the retained expert, Dr. Doug Johnson, by examining the extent to which the drawn districts on those maps satisfied the following criteria:

- Creating districts that are nearly equal in population as possible in order to satisfy the “one person/one vote” requirement;
- Arranging all districts in as logical and compact a geographical pattern as possible;
- Creating compact and contiguous districts so that the people of the City, and their varied economic, social and ethnic interests and objectives, are adequately represented in the Council;
- Creating district boundaries along Citizen Planning Advisory Commission Committee (CPAC) region boundaries, freeways, waterways and major roads;

- Accounting for the residence of City Council and School Board incumbents who can run for re-election and not pairing these incumbents against each other;
- Considering the political and socio-economic demographics of the districts; and
- Attempting to avoid changes to the boundaries of the unchallenged districts.

The race of the potential district constituents was not considered when creating the interim remedial district boundaries, nor were the 2011 district lines preserved.

The Committee engaged in an initial evaluation of the Lime, Maroon, and Orange Maps, and also considered the Plaintiffs' proffered map. In doing so, the group consensus indicated that the Maroon and Lime maps were the Committee's top two preferences.

The Committee rejected the Plaintiffs' map for the following reasons:

- Map did not keep incumbents in their current districts and paired incumbents against each other;
- Map disrupted the Council's current political balance between Republican and Democratic members;
- District 11 grouped together otherwise distinct and differentiated communities;
- Districts 10 and 14 did not follow the natural boundary created by interstate 295, but rather each crossed this major interstate at different points with no clear explanation; and
- Map mixed dissimilar areas together (i.e., urban and rural areas combined in a single district)

The Committee also rejected the Orange map for the following reasons:

- Map had a large district that spanned most of the east and northeast boundary;
- Map was based off of the Plaintiffs' map.

Throughout its deliberative process, which included receiving feedback from the public (via email and in-person), the Committee also voted to direct Dr. Johnson to evaluate whether district lines in the Maroon and Lime maps could be shifted to accomplish the following:

- Permit Councilmember Pittman to remain in her current geographic district, which would also shift Councilmember Clark-Murray's district to include the Woodstock area;
- Allow for a neighborhood in the northeast corner of District 11 to be included in either District 13 or District 3 due to easier ingress and egress into that area from Districts 13 and 3, rather than District 11;
- Allow for the historic Avondale, Riverside, and, if possible, Murray Hill, areas to be in the same district, either proposed district 8, 10 or 14.

In response, Dr. Johnson presented the Committee with three variations to the Maroon Map (Maroon IIA, Maroon IIB, and Maroon IIC). The Committee ultimately rejected all three proposed revisions due to feedback from the public, as well as from their own colleagues. In particular

- The new maps drew incumbents out of their districts;
- Drew candidates who would be elected for office on November 8, 2022, out of the districts for which they were seeking election; and
- Split the Springfield and downtown areas.

The Committee subsequently voted to recommend the Maroon map to the entire Council, but with amendments made by Dr. Johnson to attempt to accomplish the following:

- Shift the Riverside and Avondale areas to District 10;
- Place the San Mateo area into District 2;
- Allow for the San Pablo area in the northeast corner of District 11 to be included in either District 13 or District 3 due to easier ingress and egress into that area from Districts 13 and 3, rather than District 11.

The Special Redistricting Committee believes that the Proposed Interim Remedial Plan appropriately, and to the extent possible, took into consideration these various criteria, the Court's Order, compliance with federal, state, and local law, as well as public and Committee requests to achieve the New Districts (2, 3, 7, 8, 9, 10, 11, 12, and 14) based on the Census Data for 2020.



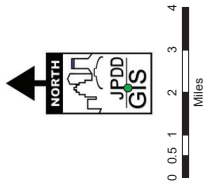
# MAROON IIIA

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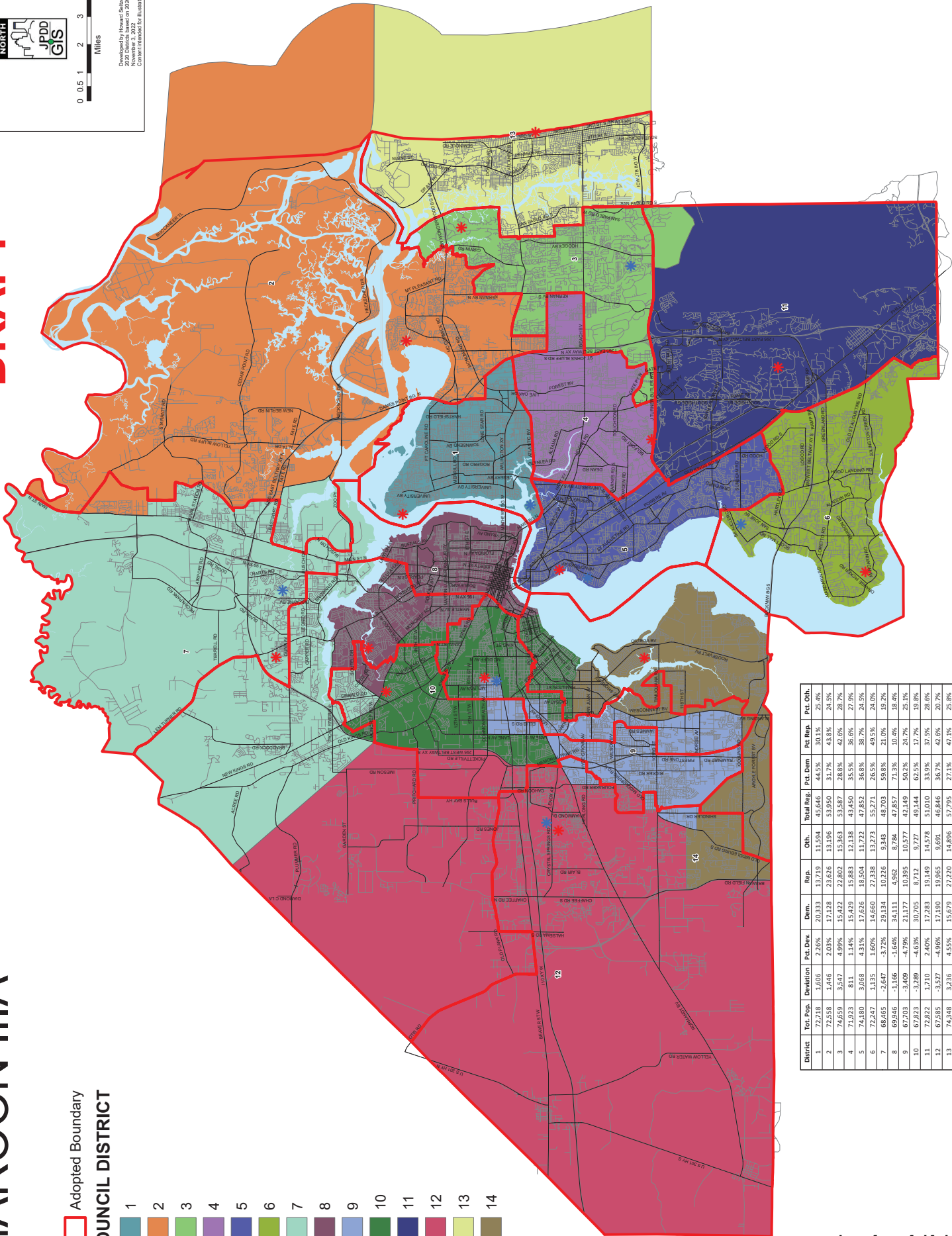
Adopted Boundary

COUNCIL DISTRICT

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Developed by Howard S. Jones, Esq., Attorney  
for the City of Maroon, Arkansas  
November 3, 2022  
COUNCIL DISTRICTS ARE ILLUSTRATIVE PURPOSES ONLY



District	Total Pop.	Deviation	Pct. Dev.	Dem.	Rep.	OTH.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,605	2.16%	20,313	13,719	11,594	45,646	44.5%	30.1%	25.4%
2	72,558	1,446	2.01%	17,128	23,626	13,196	53,950	31.7%	43.8%	24.5%
3	74,659	3,547	4.89%	15,432	27,802	15,863	53,587	28.8%	43.6%	28.7%
4	71,933	811	1.14%	17,459	15,883	12,338	43,440	35.5%	36.6%	27.9%
5	72,180	3,088	4.31%	17,636	15,504	11,722	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.60%	14,660	27,238	13,273	55,271	26.8%	45.5%	28.0%
7	68,465	-2,647	-3.72%	29,114	30,226	9,345	48,703	59.8%	21.0%	19.2%
8	69,946	-1,166	-1.64%	34,111	4,962	8,784	47,857	71.3%	30.4%	19.4%
9	67,033	-3,409	-4.99%	21,117	30,395	10,577	47,149	50.2%	24.7%	25.1%
10	67,822	-3,289	-4.89%	30,705	8,712	9,727	49,144	62.5%	17.7%	19.8%
11	72,822	1,710	2.40%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
12	67,585	-3,527	-4.90%	17,190	19,965	9,091	46,846	36.7%	42.6%	20.7%
13	74,348	-3,236	-4.35%	15,679	27,220	14,896	57,795	27.1%	47.1%	25.8%
14	68,590	-2,522	-3.55%	17,937	17,749	11,721	47,397	37.8%	37.4%	24.7%



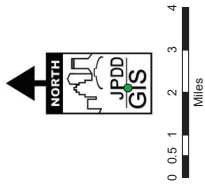
# MAROON IIIA

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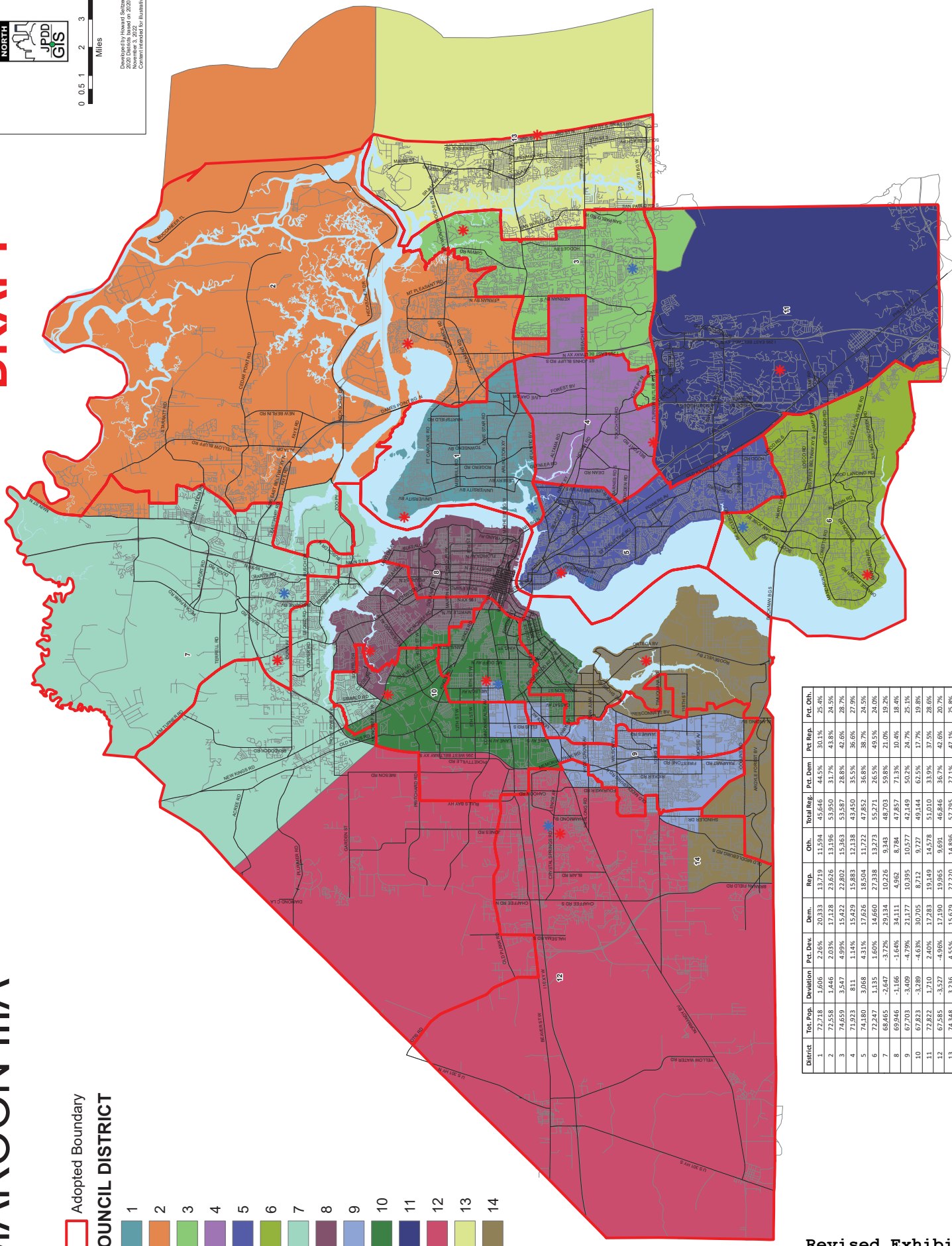
Adopted Boundary

COUNCIL DISTRICT

- 1
- 2
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- 14



Developed by Howard S. Jones, Esq., Attorney  
2022 District based on 2020 US Census data  
November 3, 2022  
Colors provided for illustrative purposes only



District	Total Pop.	Deviation	Pct. Dev.	Dem.	Rep.	OTH.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,605	2.16%	20,313	13,719	11,594	45,646	44.5%	30.1%	25.4%
2	72,558	1,446	2.01%	17,128	23,626	13,196	53,950	31.7%	43.8%	24.5%
3	74,659	3,547	4.89%	15,432	27,802	15,863	53,587	28.8%	43.6%	28.7%
4	71,933	811	1.14%	17,459	15,883	12,338	43,440	35.5%	36.6%	27.9%
5	72,180	3,088	4.31%	17,636	15,504	11,722	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.60%	14,660	27,238	13,273	55,271	26.8%	45.5%	28.0%
7	68,465	-2,647	-3.72%	29,114	30,226	9,345	48,703	59.8%	21.0%	19.2%
8	69,946	-1,166	-1.64%	34,111	4,962	8,784	47,857	71.3%	30.4%	18.4%
9	67,033	-3,409	-4.99%	21,117	30,395	10,577	47,149	50.2%	24.7%	25.1%
10	67,822	-3,289	-4.89%	30,705	8,712	9,727	49,144	62.5%	17.7%	19.8%
11	72,822	1,710	2.40%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
12	67,585	-3,527	-4.90%	17,190	19,965	9,091	46,846	36.7%	42.6%	20.7%
13	74,348	3,236	4.35%	15,679	27,220	14,896	57,795	27.1%	47.1%	25.8%
14	68,590	-2,522	-3.55%	17,937	17,749	11,721	47,397	37.8%	37.4%	24.7%

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## **2021 AT-LARGE RESIDENCE AREAS**

### **At-Large District 1:**

For a point of beginning, begin at the centerline of the mouth of the St. Johns River main trunk at the Atlantic Ocean; thence west along the centerline of the St. Johns River main trunk to centerline of Dunn Creek; thence north along the centerline of Dunn Creek to the centerline of I-295; thence northwest along the centerline of I-295 to the centerline of I-95; thence west and south along the centerline of I-295 to the centerline of Wilson BV; thence east along the centerline of Wilson BV to the centerline of Blanding BV; thence south along the centerline of Blanding BV to the centerline of Du-Clay RD; thence west along the centerline of Du-Clay RD to the centerline of Plantation Club DR; thence south along the centerline of Plantation Club DR to the centerline of Plantation Bay DR N; thence west along the centerline of Plantation Bay DR N to the northwestern corner of lot 1 of the Lakes of Westland Unit One subdivision; thence south 1454 feet more or less, along said westerly line of lot 1 of the Lakes of Westland Unit One subdivision to the centerline of Collins RD; thence west along the centerline of Collins RD to the centerline of I-295; thence south along the centerline of I-295 to the centerline of the Ortega River; thence southwest along the centerline of Ortega River to the centerline of Blanding BV; thence south along the centerline of Blanding BV to the southerly boundary line of Duval County and the northerly boundary line of Clay County; thence west along said county boundary lines to the southwest corner of Duval County (being the northwest corner of Clay County and also being a point on the easterly line of Baker County); thence north along the west line of Duval County to the northwest corner; thence northeast along the northerly Duval County boundary line to the centerline of Thomas Creek; thence east to the centerline of Nassau River; thence east into Nassau Sound; thence east to the easterly line of Duval County as it borders the Atlantic Ocean; thence south along the easterly line of Duval County to the point of beginning.

### **At-Large District 2:**

For a point of beginning, begin at the intersection of the centerline of the St. Johns River main trunk and the centerline of the Isaiah D. Hart XY Bridge; thence north, northeast, and east along the centerline of the St. Johns River to the Duval County Line/Atlantic Ocean; thence south along the Duval County Line to the Duval County/St. Johns County line; thence west along the Duval County line to the centerline of San Pablo RD S; thence north along the centerline of San Pablo RD S and San Pablo PY to the centerline of Beach BV; thence west along the centerline of Beach BV to the southeast corner of LOT 55 BLK 1 of Golden Glades Unit No1; thence north 2,916 feet more or less, along the east boundary of LOT 55 BLK 1 of GOLDEN GLADES UNIT NO 1 to the northeast corner of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2; thence west 1313 feet more or less, along the north property line of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2 to the centerline of Hodges BV; thence north along the centerline of Hodges BV to the centerline of Tom Morris DR; thence east to the southwest corner of LOT 15 of ST ANDREWS PLACE subdivision; thence east 387 feet more or less, along the southern boundary of LOT 15 of ST ANDREWS PLACE subdivision to the southeast corner of LOT 15 of ST ANDREWS PLACE subdivision; thence north 6694 feet more or less, along the eastern boundary of LOT 15 of ST ANDREWS PLACE subdivision to the centerline of Atlantic BV; thence west along the centerline of Atlantic BV to the centerline of Highland AVE; thence north along the centerline of Highland AVE to the centerline of the Isaiah D. Hart XY Bridge; thence northwest along the centerline of the Isaiah D. Hart XY Bridge 2132 feet more or less, to the point of beginning.

## At-Large District 3:

For a point of beginning, begin at the intersection of the Duval County line and the centerline of San Pablo RD S; thence south 53,319 feet more or less, along the eastern Duval County boundary line to the southeastern corner of Duval County; thence west 33,185 feet more or less, along the southerly boundary of Duval County to the southwest corner of 31-4S-28E 18.5 - PT LOTS 1,2,3,4 RECD - O/R 12024-1638 BEING PARCEL 100; thence north 5,890 feet more or less, along the westerly boundary of 31-4S-28E 18.5 - PT LOTS 1,2,3,4 RECD - O/R 12024-1638 BEING PARCEL 100 to the centerline of Julington Creek; thence southwest and west along the centerline of Julington Creek to the centerline of the St. Johns River main trunk; thence north along the centerline of the St. Johns River main trunk to the centerline of Goodby's Creek; thence east along the centerline of Goodby's Creek to the centerline of San Jose BV; thence north along the centerline of San Jose BV to the centerline of Baymeadows RD; thence east along the centerline of Baymeadows RD to the centerline of Baymeadows CR; thence north and east along the centerline of Baymeadows CR to the centerline of Southbrook DR; thence east along the centerline of Southbrook DR to the centerline of Southside BV; thence north along the centerline of Southside BV to the centerline of J. Turner Butler BV; thence east along the centerline of J. Turner Butler BV to the centerline of I-295; thence north along the centerline of I-295 to the centerline of St. Johns Bluff RD; thence north along the centerline of St. Johns Bluff RD to the centerline of Beach BV; thence east along the centerline of Beach BV to the centerline of Kernan BV; thence north along the centerline of Kernan BV to the centerline of Atlantic BV; thence east 10,976 feet more or less, along the centerline of Atlantic BV to the northeast corner of 38-2S-28E 36.52 - B DE CASTRO Y FERRER GRANT - PT RECD O/R 8590-2406 (EX PT R/W RECD O/R 13969-1800); thence south 6694 feet more or less, along the eastern boundary line of 38-2S-28E 36.52 - B DE CASTRO Y FERRER GRANT - PT RECD O/R 8590-2406 (EX PT R/W RECD O/R 13969-1800) to the southeast corner of LOT 15 of ST ANDREWS PLACE subdivision; thence west 387 feet more or less, along the southern boundary line of LOT 15 of ST ANDREWS PLACE subdivision to the centerline of Tom Morris DR; thence west along the centerline of Tom Morris DR to the centerline of Hodges BV; thence south along the centerline of Hodges BV 2,288 feet more or less, to a point laterally west of the northwest corner of W 65FT LOT 29 BLK 1 of GOLDEN GLADES UNIT 2; thence east 1,313 feet more or less, along the northern boundary of W 65FT LOT 29 BLK 1 of GOLDEN GLADES UNIT 2 to the northeast corner of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2; thence south 2,916 feet more or less, along the eastern boundary of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2 to the centerline of Beach BV; thence east along the centerline of Beach BV to the centerline of San Pablo RD S; thence south along the centerline of San Pablo RD S and San Pablo PY to the centerline of the Duval County Line and Clay County line to the point of origin.

## At-Large District 4:

For a point of beginning, begin at the intersection of the centerline of Atlantic BV and the centerline of Kernan BV; thence south along the centerline of Kernan BV to the centerline of Beach BV; thence west along the centerline of Beach BV to the centerline of I-295; thence south along the centerline of I-295 to the centerline of J. Turner Butler BV; thence west along the centerline of J. Turner Butler BV to the centerline of Southside BV; thence south along the centerline of Southside BV to the centerline of Southbrook DR; thence west along the centerline of Southbrook DR to the centerline of Baymeadows CR; thence west and south along the centerline of Baymeadows CR to the centerline of Baymeadows RD; thence west along the centerline of Baymeadows RD to the centerline of San Jose BV; thence south along the centerline of San Jose BV to the centerline of Goodby's Creek; thence west along the

Revised Exhibit 7



centerline of Goodby's Creek to the centerline of the St. Johns River main trunk; thence southwest along the centerline of the St. Johns River main trunk to the centerline of I-295/Buckman Bridge; thence west along the centerline of I-295 to the Duval County line; thence west along the Duval County line to the centerline of the Ortega River; thence northeast along the centerline of the Ortega River to the centerline of I-295; thence northwest along the centerline of I-295 to the centerline of Collins RD; thence east 2,471 feet more or less, along the centerline of Collins RD to the southwest corner of TRACTS 9,10(EX PT R/W RECD O/R 14065-997) BLK 3 of JACKSONVILLE HEIGHTS; thence north 1454 feet more or less, along the western boundary line of TRACTS 9,10(EX PT R/W RECD O/R 14065-997) BLK 3 of JACKSONVILLE HEIGHTS to the intersection with centerline of Plantation Bay DR N; thence east along the centerline of Plantation Bay DR N to the centerline of Plantation Club DR; thence north along the centerline of Plantation Club DR to the centerline of Du-Clay RD; thence east along the centerline of Du-Clay RD to the centerline of Blanding BV; thence north along the centerline of Blanding BV to the centerline of the Cedar River; thence north along the centerline of the Cedar River to the centerline of Park ST; thence east along the centerline of Park ST to the centerline of Big Fishwier Creek; thence southeast along the centerline of Big Fishwier Creek to the centerline of the St. Johns River main trunk; thence northeast along the main trunk of the St. Johns River to the centerline of the Arlington River; thence east and southeast along the centerline of the Arlington River to the centerline of Atlantic BV; thence east along the centerline of Atlantic BV to the centerline of Kernan BV to the point of beginning.

#### At-Large District 5:

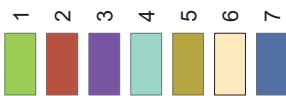
For a point of beginning, begin at the intersection of the centerline of the St. Johns River main trunk and the centerline of the Isaiah D. Hart XY Bridge; thence southwest along the centerline of St. Johns River main trunk to the centerline of Big Fishwier Creek; thence northwest along the centerline of Big Fishwier Creek to the centerline of Park ST; thence west along the centerline of Park ST to the centerline of the Cedar River; thence southeast along the centerline of the Cedar River to the centerline of Blanding BV; thence southwest along the centerline of Blanding BV to the centerline of Wilson BV; thence west along the centerline of Wilson BV to the centerline of I-295; thence north, northeast and east along the centerline of I-295 to the centerline of I-95; thence continue southeast on the centerline of I-295 to the centerline of Dunn Creek; thence south along the centerline of Dunn Creek to the centerline of the main trunk of the St. Johns River; thence west and south along the centerline of the St. Johns River to the intersection with the centerline of the Isaiah D. Hart XY Bridge and the point of beginning.



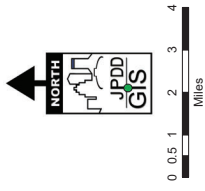
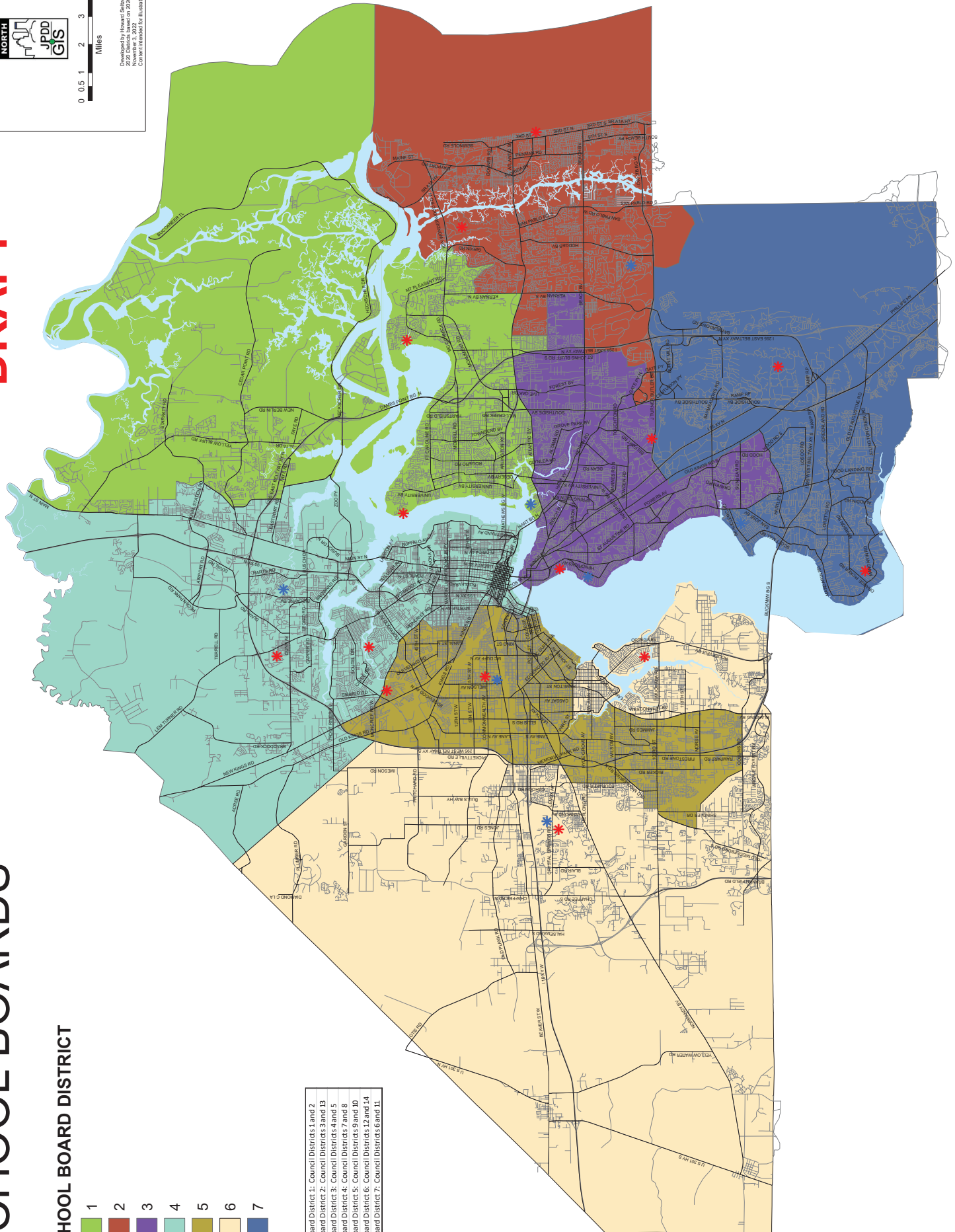
**DRAFT**

# SCHOOL BOARDS

## SCHOOL BOARD DISTRICT



School Board District 1: Council Districts 1 and 2  
 School Board District 2: Council Districts 3 and 13  
 School Board District 3: Council Districts 4 and 5  
 School Board District 4: Council Districts 7 and 8  
 School Board District 5: Council Districts 9 and 10  
 School Board District 6: Council Districts 12 and 14  
 School Board District 7: Council Districts 6 and 11



Developed by Howard S. Jones, Jr.  
 November 3, 2022  
 2022 District based on 2020 US Census data  
 Colors used for illustrative purposes only

Sch. Dist.	Population	Deviation	Pct. Dev.
1	145,276	3,052	2.15%
2	149,007	6,783	4.77%
3	146,103	3,879	2.73%
4	138,411	-3,813	-2.68%
5	135,526	-6,698	-4.71%
6	136,175	-6,049	-4.25%
7	145,069	2,845	2.00%

## **Revised Exhibit 10 – Proposed School Board Districts Based on 2020 U.S. Census Data**

### **Appendix 2 – School Board Districts**

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#### **Section 1. – Council District Composition of School Board Districts**

School Board District 1: Council Districts 1 and 2

School Board District 2: Council Districts 3 and 13

School Board District 3: Council Districts 4 and 5

School Board District 4: Council Districts 7 and 8

School Board District 5: Council Districts 9 and 10

School Board District 6: Council Districts 12 and 14

School Board District 7: Council Districts 6 and 11

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**FLOOR AMENDMENT**

Council Member Gaffney offers the following amendment to File 2022-800:

- (1) On **page 1, lines 30-31 and page 2, lines 1-6, after**  
**"EXHIBITS;" strike**

"DIRECTING THE OFFICE OF GENERAL COUNSEL TO FILE THE  
INTERIM REMEDIAL PLAN CONSISTENT WITH THE COURT ORDER;  
DIRECTING THE CHIEF OF LEGISLATIVE SERVICES TO SEND A  
COPY OF THIS LEGISLATION TO MUNICODE, PENDING FINAL  
APPROVAL BY THE APPROPRIATE COURT OF LAW; REQUESTING ONE  
CYCLE EMERGENCY PASSAGE; PROVIDING AN EFFECTIVE DATE."

and **insert** "REQUESTING RULE 4.901 ONE CYCLE EMERGENCY  
PASSAGE; WAIVING RULE 2.102, COUNCIL RULES, REFERENCE  
TO RULES COMMITTEE; PROVIDING AN EFFECTIVE DATE OF THE  
INTERIM REMEDIAL PLAN; DIRECTING THE OFFICE OF GENERAL  
COUNSEL TO NOTIFY THE CHIEF OF LEGISLATION SERVICES OF  
EFFECTIVE DATE OF INTERIM REMEDIAL PLAN FOR FORWARDING  
TO MUNICODE; AUTHORIZING THE OFFICE OF GENERAL COUNSEL  
AND PLANNING AND DEVELOPMENT DEPARTMENT TO MAKE CHANGES  
TO TEXT, EXHIBITS AND OTHER RELATED INFORMATION  
CONSISTENT THE COUNCIL'S ACTION; PROVIDING FOR AN  
EFFECTIVE DATE.";

- (2) On **page 4, line 11, strike "Exhibit 1" and insert "Second  
Revised Exhibit 1, labeled as "Second Revised Exhibit  
1, 2<sup>nd</sup> Rev Prop Plan, November 4, 2022 - Floor"";**

- (3) On **page 5, lines 3-4, strike "Exhibit 2" and insert "Second Revised Exhibit 2, labeled as "Second Revised Exhibit 2, 2<sup>nd</sup> Rev Amd Map, November 4, 2022 - Floor"";**
- (4) On **page 5, lines 5-8, strike in its entirety and insert the following:**  

"(d) Upon recommendation of the Special Committee on Redistricting of an Amended Proposed Plan, and following a noticed public hearing at a Special Council meeting, the Council, with careful consideration of the public input and a lengthy debate upon the Amended Proposed Plan and other maps prepared at the request of the members of Council and submitted during the Special Council meeting (prepared by the Council's retained expert mapmaker with the assistance of the Planning and Development Department), hereby approves the Final Amended Plan pursuant to the Court Order and within the Court's established timeframe."
- (5) On **page 5, line 21, strike "Exhibit 3" and insert "Second Revised Exhibit 3, labeled as "Second Revised Exhibit 3, 2<sup>nd</sup> Rev Final Map, November 4, 2022 - Floor"";**
- (6) On **page 5, lines 28-29, strike "as described by metes and bounds," and insert "as described by census tracts";**
- (7) On **page 5, line 29, strike "Exhibit 5" and insert "Second Revised Exhibit 5, labeled as "Second Revised Exhibit 5, 2<sup>nd</sup> Rev Dist Census Tracts, November 4, 2022 - Floor"";**
- (8) On **page 6, line 7, strike "Exhibit 7" and insert "Second Revised Exhibit 7, labeled as "Second Revised Exhibit**

7, 2<sup>nd</sup> Rev At-Large Leg Descript, November 4, 2022 - Floor"";

(9) On **page 6, line 14, strike "Exhibit 8" and insert "Second Revised Exhibit 8,** labeled as "Second Revised Exhibit 8, 2<sup>nd</sup> Rev School District Map, November 4, 2022 - Floor"";

(10) On **page 6, line 23, strike "Exhibit 10" and insert "Second Revised Exhibit 10,** labeled as "Second Revised Exhibit 10, 2<sup>nd</sup> Rev Appendix 2, Sec 1, November 4, 2022 - Floor"";

(11) On **page 6, lines 24-31, and page 7, lines 1-12, strike** Section 4 in its entirety and replace with the following:

**"Section 4. Index of Exhibits.** An index of the exhibits referred to in this ordinance are as follows:

Second Revised Exhibit 1	Proposed Plan/Report (Map)
Second Revised Exhibit 2	Amended Plan (Map)
Second Revised Exhibit 3	Final Amended Plan (Map)
Exhibit 4	Appendix 1- Ordinance 2022-001-E City Council Districts (Metes and Bounds Description)
Second Revised Exhibit 5	Appendix 1- Ordinance 2022-800-E City Council Districts (Rev Census Tracts)
Exhibit 6	Appendix 1A- Ordinance 2022-001-E City Council At-Large Residence Areas (Metes and Bounds

	Description)
Second Revised Exhibit 7	Appendix 1A- Ordinance 2022-800-E City Council Final At-Large Residence Areas (Legal Description)
Second Revised Exhibit 8	School Board Districts Map Ordinance 2022-800-E
Exhibit 9	Appendix 2, Section 1- Ordinance 2022-001-E (School Board District Designations)
Second Revised Exhibit 10	Appendix 2, Section 1- Ordinance 2022-800-E (School Board District Designations)";

(12) On **page 8, line 19½, insert** the following new Section 9:

**"Section 9. Authorization to the Office of General Counsel and the Planning and Development Department to make changes to text, exhibits and other related documents consistent with the Council's Action. The Office of General Counsel and the Planning and Development Department are authorized to make changes to maps, charts, tables, titles, the table of contents, legal descriptions and references to census tracts, editorial and text changes consistent with the changes set forth herein to Ordinance 2022-800-E to effectuate the Council's action herein."**

(13) Renumber remaining Section accordingly;



- (14) Remove **Exhibit 1** and replace with **Second Revised Exhibit 1** attached hereto, which attaches the Second Revised Proposed Plan, the revised table of population, the statement of the methodology used, the inclusion of all other redistricting maps considered by the Special Committee on Redistricting, and the Special Committee on Redistricting's statement to explain or illustrate the interim remedial redistricting plan (collectively the Revised Proposed Plan);
- (15) Remove **Exhibit 2** and replace with **Second Revised Exhibit 2** attached hereto, which attaches the Second Revised Amended City Council District and City Council Group At-Large Residence boundary maps, approved by City Council at its Special Council meeting on November 4, 2022;
- (16) Remove **Exhibit 3** and replace with **Second Revised Exhibit 3** attached hereto, which attaches the Second Revised Final City Council District and City Council Group At-Large Residence boundary maps, approved by the City Council at its Special Council meeting on November 4, 2022;
- (17) Remove **Exhibit 5** and replace with **Second Revised Exhibit 5** attached hereto, which attaches the Second Revised descriptions for the 14 City Council Districts broken out by census tracts;
- (18) Remove **Exhibit 7** and replace with **Second Revised Exhibit 7** attached hereto, which attaches the Second Revised At-Large Residence Areas by metes and bounds, which did not change from the 2020 plan attached in **Exhibit 6**;

- (19) Remove **Exhibit 8** and replace with **Second Revised Exhibit 8** attached hereto, which attaches the Second Revised School Board District Maps;
- (20) Remove **Revised Exhibit 10** and replace with **Second Revised Exhibit 10** attached hereto, which attaches the Second Revised Appendix 2, Section 1 of the *Charter* as to School Board District Designations;
- (21) On **page 1, line 1**, amend the introductory sentence to add that the bill was amended as reflected herein.

Form Approved:

\_\_\_\_\_/s/ Paige H. Johnston

Office of General Counsel

Legislation Prepared By: Paige H. Johnston

GC-#1534228-v3-2022-800\_Floor\_Amd\_Council.docx

**Exhibit 1**

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<b><u>Item #1</u></b>	<b><u>Page</u></b>
(i) and (ii) .....	Pages 2-4 of 21
(iii) .....	Page 5-8 of 21
(iv) .....	Page 9-17 of 21
(v) .....	Page 18-21 of 21

**Exhibit 1**

- (i) A map of the General Services District showing both the existing District and At-Large boundaries and the proposed District and At-Large boundaries; and**
  
- (ii) A table indicating the population of each proposed District and At-Large and the variations of each such population from the population average for all the districts, with an explanation of the variation in each district.**

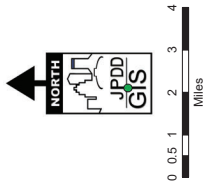
DRAFT

MAROON IIIA

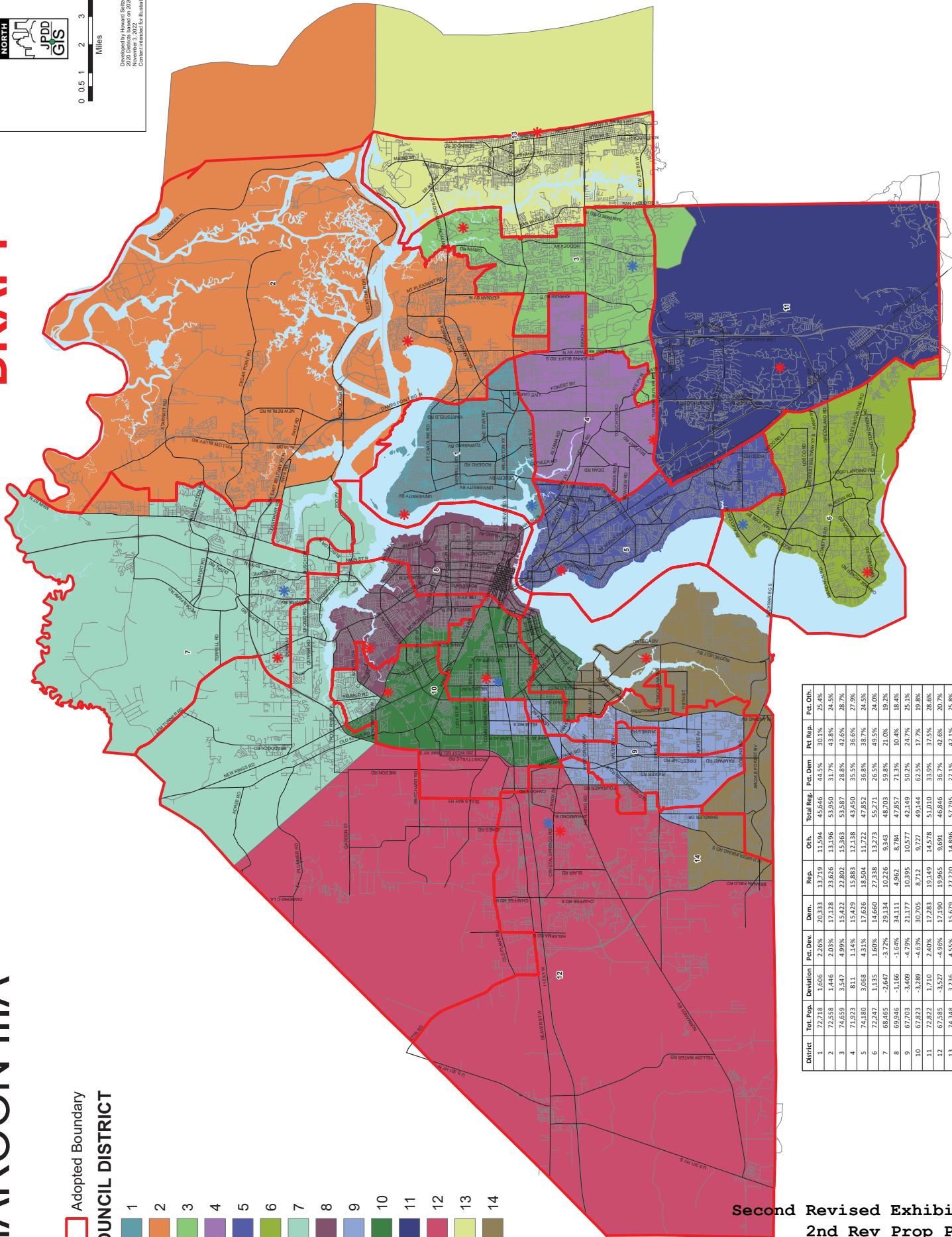
Adopted Boundary

COUNCIL DISTRICT

- 1
- 2
- 3
- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14



Developed by Howard & Associates, Inc.  
2022 District based on 2020 US Census data  
November 3, 2022  
Colors reserved for illustrative purposes only



District	Total Pop.	Deviation	Pct. Dev.	Dem.	Rep.	OTH.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,605	2.16%	20,313	13,719	11,594	45,646	44.5%	30.1%	25.4%
2	72,558	1,446	2.01%	17,128	23,626	13,196	53,950	31.7%	43.8%	24.5%
3	74,659	3,547	4.89%	15,432	27,802	15,863	53,587	28.8%	42.6%	28.7%
4	71,933	811	1.14%	15,749	15,883	12,138	43,440	35.5%	36.6%	27.9%
5	72,180	3,088	4.31%	17,665	18,504	11,721	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.60%	14,660	27,238	13,273	55,271	26.8%	49.5%	24.0%
7	68,485	-2,647	-3.72%	29,114	20,226	9,345	48,703	59.8%	21.0%	19.2%
8	69,946	-1,166	-1.64%	34,111	4,962	8,784	47,857	71.3%	30.4%	19.4%
9	67,033	-3,409	-4.79%	21,117	30,395	10,577	42,149	50.2%	24.7%	25.1%
10	72,822	1,710	2.40%	30,705	8,712	9,727	49,144	62.5%	17.7%	19.8%
11	72,822	1,710	2.40%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
12	67,585	-3,527	-4.90%	17,190	19,965	9,091	46,846	36.7%	42.0%	20.7%
13	74,348	3,236	4.55%	15,679	27,220	14,896	57,795	27.1%	47.1%	24.7%
14	68,590	-2,522	-3.55%	17,937	17,749	11,721	47,397	37.8%	37.4%	24.7%

# 2020 At-Large Districts

DRAFT

- AL1
- AL2
- AL3
- AL4
- AL5

AL Dist Residence

2010 At Large Districts

Major Roadways

River

AL Dist Residence

2010 At Large Districts

Major Roadways

River

Second Revised Exhibit 1  
 November 4, 2022 - 3:00 PM  
 Ex. 5, pp. 146  
 Page 4 of 21

ALIST	TOT POPULATION	WHITE	BLACK	AMERICAN INDIAN	ASIAN	HAWAIIAN	OTHER	TWO MORE	HISPANIC/LATINO	NOT-HISPANIC/LATINO	TOTAL LEVYS
AL1	199,555	97,505	66,076	879	8,103	206	9,220	16,964	21,716	177,839	150,880
AL2	198,407	122,647	37,987	757	8,202	315	8,711	19,788	25,931	174,476	158,138
AL3	199,350	130,988	22,752	570	15,110	177	8,252	21,201	22,854	175,966	161,112
AL4	198,765	109,283	38,111	926	15,598	247	24,086	20,604	22,355	166,400	157,577
AL5	199,660	54,359	126,111	581	2,244	132	4,441	30,223	10,653	188,667	155,566
TOTAL	995,267	514,782	292,337	3,712	49,467	1,079	44,710	89,460	112,689	882,578	781,603

James M. Reed, AICP - /reed@coj.net  
 November 4, 2022  
 Prepared for illustrative purposes only.



Feet  
 0 10,000 20,000 40,000 60,000 80,000

**Exhibit 1**

- (iii) A statement of methodology used in arriving at the particular plan recommended by the Special Committee on Redistricting.**



### Statement of Methodology

The methodology used in arriving at the proposed interim remedial plan for Jacksonville City Council and School Board Districts is as follows:

On May 3, 2022, several organizations and individuals filed a complaint against the City of Jacksonville and the Duval County Supervisor of Elections alleging that certain City Council and School Board districts were unconstitutional under the 14<sup>th</sup> Amendment of the U.S. Constitution as racially gerrymandered. On October 12, 2022, the federal court issued an Order in the matter of *Jacksonville Branch of the NAACP, et al v. City of Jacksonville*, 3:22-cv-493-MMH-LLL, enjoining the City from using the district lines passed in Ordinance 2022-01-E in the March 2023 elections and beyond, and ordering the City to enact and file with the Court no later than November 8, 2022, an interim remedial redistricting plan for use in all City Council and School Board elections held pending final judgment in the case.

On October 18, 2022, and in response to the Court's Order, City Council President Terrance Freeman issued a Memorandum creating a Special Redistricting Committee. He charged the Committee with obtaining legally permissible considerations for redistricting in accordance with state and federal law, and to prepare a remedial map for review by the City Council at a Special Council meeting scheduled for Friday, November 4, 2022. The Special Redistricting Committee subsequently met on October 20, 2022, where Council President Freeman noted that openness and transparency during the Court ordered redistricting process were paramount. To ensure that the public could participate in the redistricting process and provide its input and feedback on any draft maps or proposed districts, a dedicated redistricting email address – [2022redistricting@coj.net](mailto:2022redistricting@coj.net) – was created for citizens to submit their input or concerns. In addition, time was specifically reserved at each Special Redistricting Committee meeting for the public to comment, and a “map chat” was scheduled for November 3. Additionally, public comment was available before the full City Council at its special meeting on November 4, 2022.

Dr. Doug Johnson, of National Demographics Corporation, was retained to work with the Planning and Development Department to create new maps for the Council's review and evaluation. These maps were to comply with state and federal law, the City Charter, Sections 5.03, 13.02, and 13.03, the City Ordinance Code, Sections 18.101 *et seq.*, and must also address the concerns laid out in the Court's October 12, 2022 Order. The specific criteria used to create the interim remedial districts included: (1) creating districts that are nearly equal in population as possible in order to satisfy the “one person/one vote” requirement; (2) arranging all districts in as logical and compact a geographical pattern as possible; (3) creating compact and contiguous districts so that the people of the City, and their varied economic, social and ethnic interests and objectives, are adequately represented in the Council; (4) creating district boundaries along Citizen Planning Advisory

Commission Committee (CPAC) region boundaries, freeways, waterways and major roads; (5) accounting for the residence of City Council and School Board incumbents who can run for re-election and not pairing these incumbents against each other; (6) considering the political and socio-economic demographics of the districts; and (7) attempting to avoid changes to the boundaries of the unchallenged districts. The race of the potential district constituents was not considered when creating the interim remedial district boundaries, nor were the 2011 district lines preserved. Although not at issue in the underlying litigation, the City attempted to complete the required analysis to confirm compliance with the Voting Rights Act of 1965 (VRA). However, the compressed timeframe within which the Council had to craft a remedial interim map, coupled with time constraints of data processing and organizational issues, the Council was not able to conduct a complete and thorough VRA analysis. Rather, it focused its attention on forming districts that complied with the 14<sup>th</sup> Amendment by not drawing lines based predominantly on race. Although the Plaintiffs' VRA methodology process and corresponding results appeared flawed, the Council did, however, review the Plaintiffs' VRA analysis and determined that its proposed maps (referenced below) complied with the Plaintiffs' proffered Voting Rights Act analysis.

On November 1, 2022, Dr. Johnson presented four potential maps to the Special Redistricting Committee: (1) Plaintiffs' proposed map, which was presented at the October 25, 2022 City Council meeting; (2) the Maroon map; (3) the Lime map; and (4) the Orange map. The Maroon and Lime maps received the majority of the Special Redistricting Committee's and visiting Council members' support, with some members expressing support for the Orange map. Plaintiffs' proposed map did not receive any Committee or Council support. On November 2, 2022, Dr. Johnson presented three additional maps to the Committee: (1) Maroon IIA; (2) Maroon IIB; and (3) Maroon IIC. After deliberation, the Committee rejected those three maps, and selected the Maroon map, with proposed amendments, to be submitted to the Council.

The City's Planning and Development Department and/or Dr. Johnson met with any City Council and School Board members who wanted to contribute input regarding potential changes to the challenged districts. The public also provided feedback and input for consideration at the October 25, 2022 City Council meeting, November 1, 2, and 3 Special Redistricting Committee meetings, the November 3 Map Chat town hall meeting, and through the dedicated redistricting email address. As of 9:00 a.m. on November 3, 2022, the [2022Redistricting@coj.net](mailto:2022Redistricting@coj.net) email account received 112 emails. Public feedback and input varied, with the greatest amount of feedback relating to keeping Avondale and Riverside in a single district. All public input and feedback was either heard by, or provided to, the Special Redistricting Committee. Council and public input, along with the expertise of Dr. Johnson and the City's Planning and Development Department, drove the creation of the interim remedial plan for the challenged City Council districts. The proposed maps

were revised based upon the changes requested by the public and Council members, which were presented to the Special Redistricting Committee for its review and comments.

The proposed interim remedial plan for Jacksonville City Council and School Board District Residence Area Plans, as approved for submittal by the Special Redistricting Committee on November 3, 2022, are the culmination of numerous recommendations made by City Council members and input from the public.

**Exhibit 1**

- (iv) **An appendix of any other redistricting plans considered or created by the Special Committee on Redistricting in the process of creating the recommended plan, with the reasons for rejection of each such redistricting plan.**

**(a.) Plaintiffs' Map – November 1, 2022 Special Redistricting Committee Meeting**

**Page 12 of 21**

**Reasons for Rejection:** Plaintiffs' Map did not keep incumbents in their current districts and paired incumbents against each other; Map disrupted the Council's current political balance between Republican and Democratic members; District 11 grouped together otherwise distinct and differentiated communities; Districts 10 and 14 did not follow the natural boundary created by interstate 295, but rather each crossed this major interstate at different points with not clear explanation; Map mixed dissimilar areas together (i.e., urban and rural areas combined in a single district); and Map modified the boundaries of unchallenged districts.

**(b.) Lime Map – November 1, 2022 Special Redistricting Committee Meeting**

**Page 13 of 21**

**Reasons for Rejection:** While the Committee initially favored both the Maroon and the Lime Map, it was the general consensus of the Committee that the Maroon map and any potential changes would better accomplish the group's goals, rather than the layout and structure of the Lime map. Therefore, the Maroon map was selected over the Lime map for additional changes and amendments.

**(c.) Orange Map – November 1, 2022 Special Redistricting Committee Meeting**

**Page 14 of 21**

**Reasons for Rejection:** The Orange Map had a large district that spanned most of the east and northeast boundary; Map was based off the Plaintiffs' map.

**(d.) Maroon IIA – November 3, 2022 Special Redistricting Committee Meeting**

**Page 15 of 21**

**Reasons for Rejection:** The new maps drew incumbents out of their districts; drew candidates who would be elected for office on November 8, 2022, out of the districts for which they were seeking election; and split the Springfield and downtown areas.

**(e.) Maroon IIB – November 3, 2022 Special Redistricting Committee Meeting**

**Page 16 of 21**

**Reasons for Rejection:** The new maps drew incumbents out of their districts; drew candidates who would be elected for office on November 8, 2022, out of the districts for which they were seeking election; and split the Springfield and downtown areas.

**(f.) Maroon IIC – November 3, 2022 Special Redistricting  
Committee Meeting**

**Page 17 of 21**

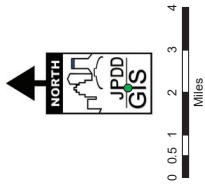
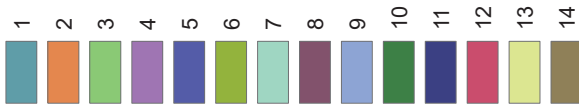
**Reasons for Rejection:** The new maps drew incumbents out of their districts; drew candidates who would be elected for office on November 8, 2022, out of the districts for which they were seeking election; and split the Springfield and downtown areas.



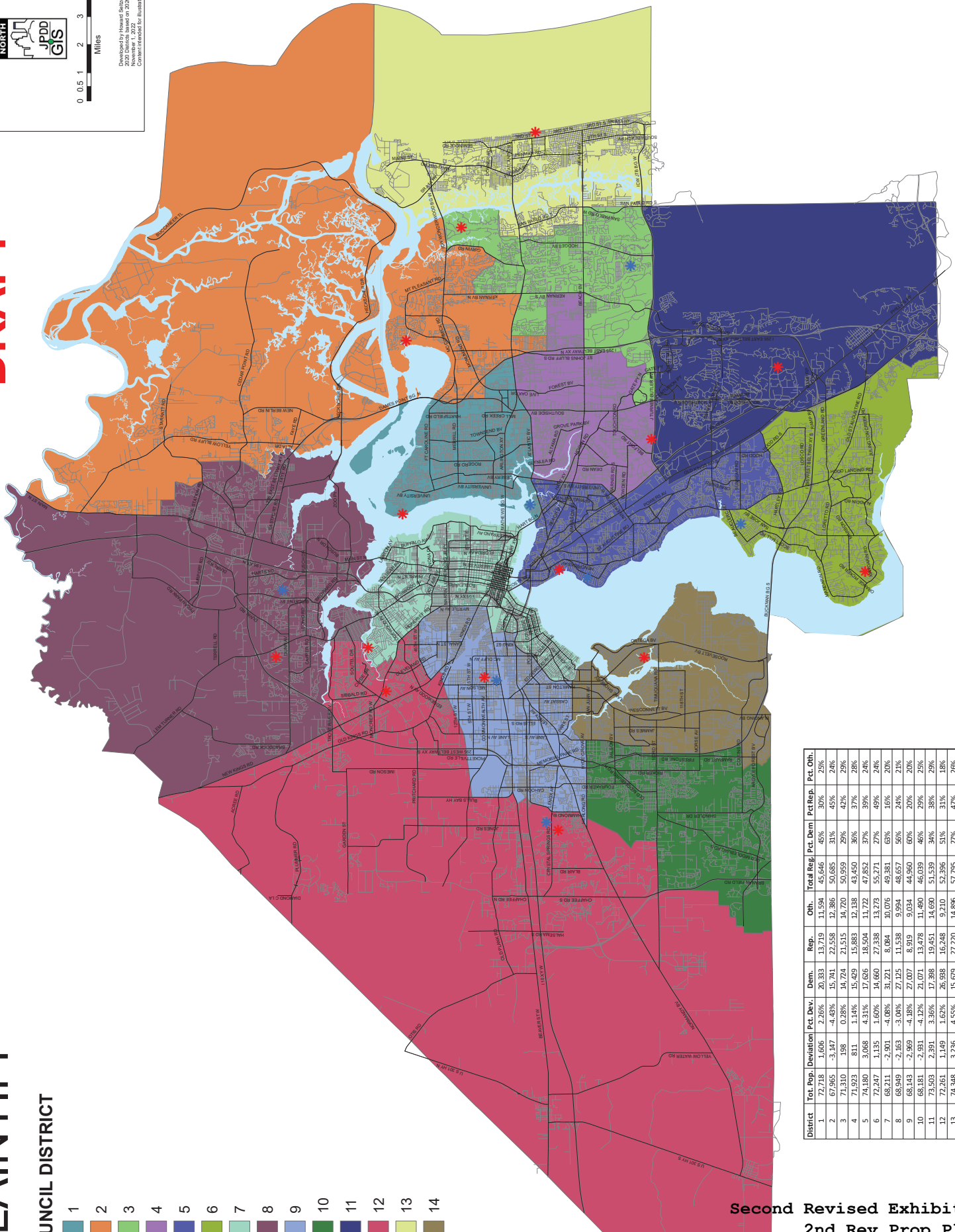
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**PLAINTIFF**

**COUNCIL DISTRICT**



Developed by Howard S. Fisher Associates, Inc.  
2022 District based on 2020 US Census data  
November 1, 2022  
Colors intended for illustrative purposes only

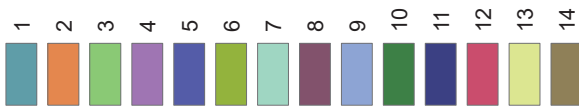


District	Total Pop.	Deviation	Pct. Dev.	Dem.	Rep.	Oh.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oh.
1	72,718	1,606	2.26%	20,333	13,719	11,594	45,646	45%	30%	25%
2	67,965	-3,147	-4.49%	15,741	22,558	12,386	50,685	31%	45%	24%
3	71,310	198	0.28%	14,724	21,515	14,720	50,959	29%	42%	29%
4	71,923	811	1.14%	15,429	15,883	12,138	43,450	36%	37%	28%
5	74,180	3,068	4.13%	17,626	18,504	11,722	47,852	37%	39%	24%
6	72,247	1,135	1.60%	14,660	27,338	13,273	55,271	27%	49%	24%
7	68,211	-2,901	-4.08%	31,221	8,084	10,076	49,381	63%	16%	20%
8	68,949	-2,163	-3.04%	27,125	11,538	9,994	48,657	56%	24%	21%
9	68,143	-2,969	-4.18%	27,007	8,919	9,034	44,960	60%	20%	20%
10	68,181	-2,931	-4.12%	21,071	13,478	11,480	46,039	46%	29%	25%
11	73,503	2,391	3.36%	17,398	19,451	14,650	51,539	34%	38%	29%
12	72,261	1,149	1.62%	26,938	16,248	9,210	52,396	51%	31%	18%
13	74,348	3,236	4.55%	15,679	27,220	14,866	57,795	27%	47%	26%
14	71,628	516	0.73%	18,852	15,795	11,380	46,027	41%	34%	25%

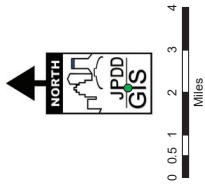


LIME

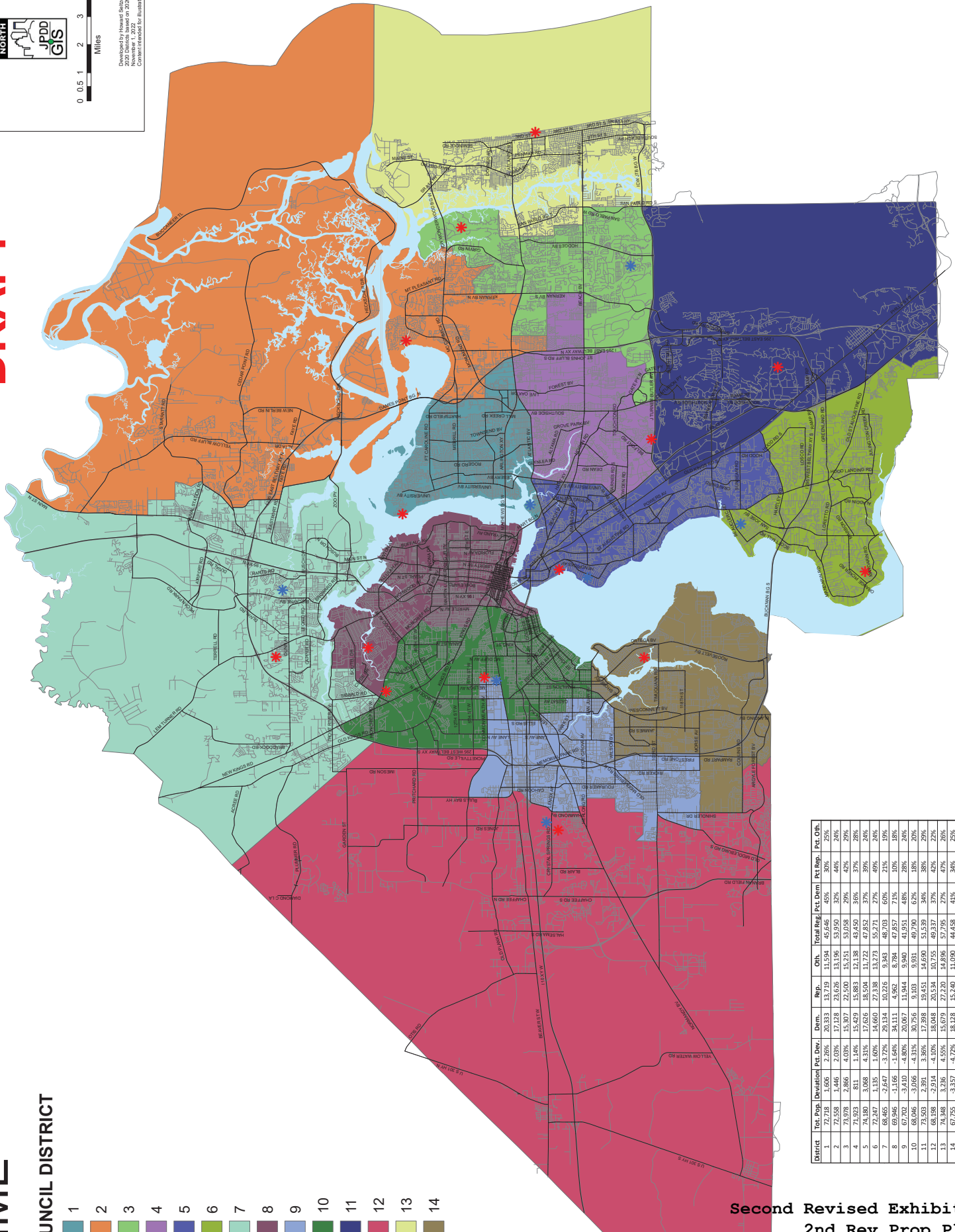
COUNCIL DISTRICT



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Developed by Howard S. Lewis Associates, Inc.  
2022 District based on 2020 US Census data  
November 1, 2022  
Colors intended for illustrative purposes only

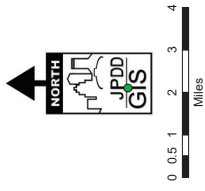
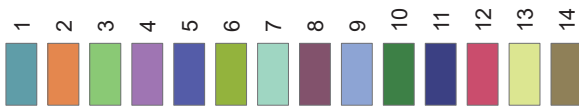


District	Tot. Pop.	Deviation	Pct. Dev.	Dem.	Rep.	OTH.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,005	1.38%	20,333	33,719	11,504	45,646	45%	30%	25%
2	72,558	1,446	2.0%	17,128	23,626	13,196	53,950	32%	44%	24%
3	73,978	2,866	4.0%	15,307	22,500	15,251	53,058	29%	42%	29%
4	71,923	811	1.1%	15,429	15,883	12,138	43,450	36%	37%	28%
5	74,180	3,068	4.1%	17,656	18,504	11,722	47,882	37%	39%	24%
6	72,247	1,135	1.6%	14,660	27,338	13,773	55,771	27%	49%	24%
7	68,465	-2,647	-3.7%	29,134	10,226	9,343	48,703	60%	21%	19%
8	69,945	-1,166	-1.7%	24,111	4,962	8,784	47,857	71%	10%	19%
9	67,702	-3,410	-5.0%	20,897	11,544	9,940	42,381	63%	28%	9%
10	72,558	1,446	2.0%	17,128	23,626	13,196	53,950	32%	44%	24%
11	73,978	2,866	4.0%	15,307	22,500	15,251	53,058	29%	42%	29%
12	68,465	-2,647	-3.7%	29,134	10,226	9,343	48,703	60%	21%	19%
13	74,348	3,246	4.4%	15,679	27,220	14,449	57,348	27%	47%	26%
14	67,755	-3,357	-4.7%	18,128	15,240	11,090	44,458	41%	34%	25%

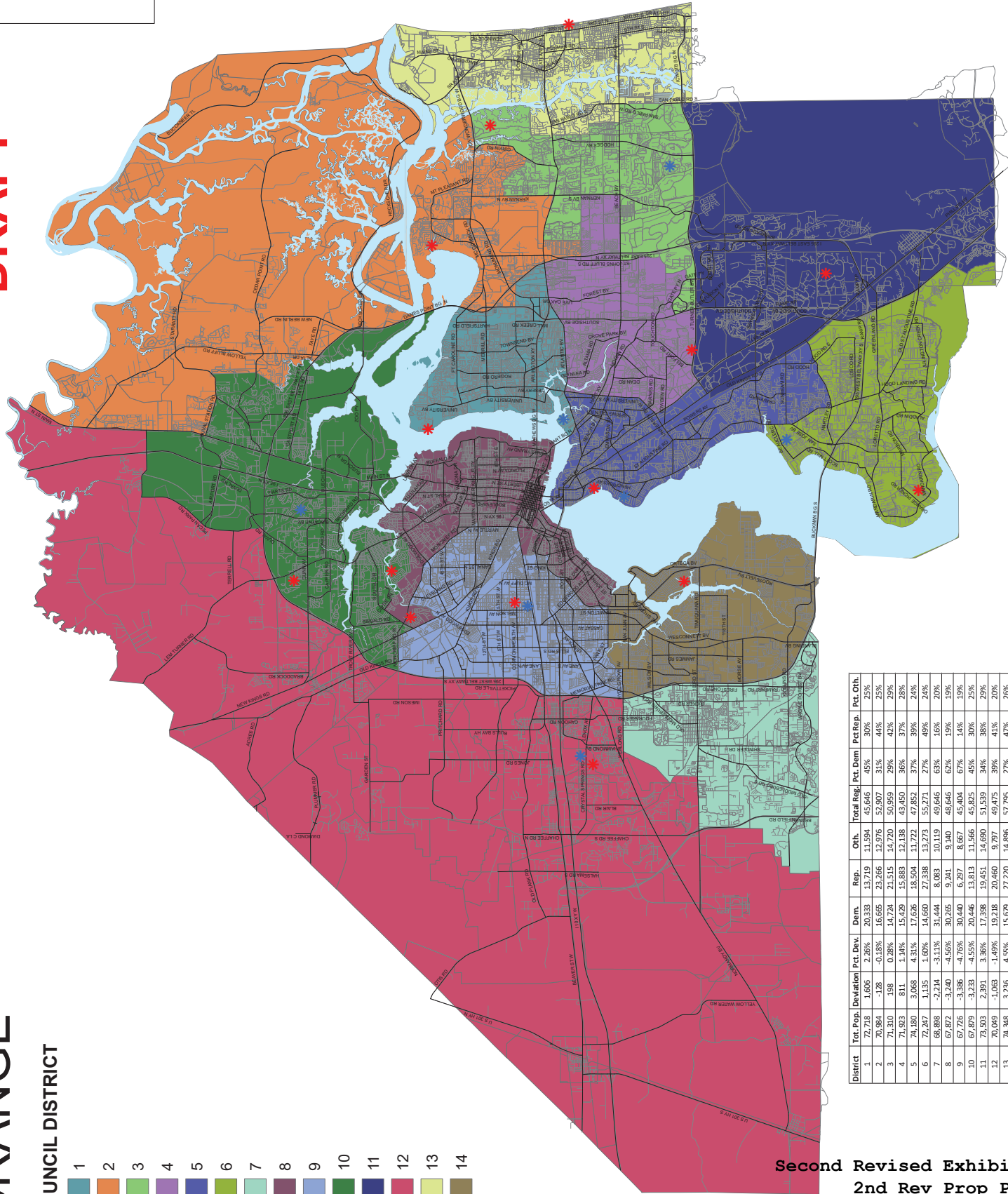
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ORANGE

COUNCIL DISTRICT



Developed by Howard S. Fisher Associates, Inc.  
November 1, 2022  
2022 District based on 2020 US Census data  
Colors intended for illustrative purposes only



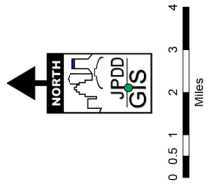
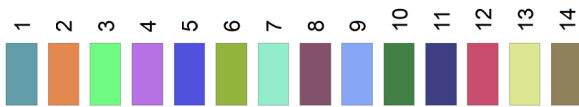
District	Tot. Pop.	Deviation	Pct. Dev.	Dem.	Rep.	Oth.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	1,606	2.26%	20,333	13,719	11,594	45,646	45%	30%	25%
2	70,984	-128	-0.18%	16,665	23,266	12,976	52,907	31%	44%	25%
3	71,910	198	0.28%	14,724	21,515	14,720	50,959	29%	42%	29%
4	71,933	811	1.14%	15,429	15,883	12,138	43,450	36%	37%	28%
5	74,800	3,658	4.31%	17,626	18,504	11,722	47,852	37%	39%	24%
6	72,807	1,135	1.60%	14,660	27,338	13,273	55,271	37%	49%	24%
7	68,868	-2,214	-3.11%	14,560	27,338	10,119	49,646	65%	16%	20%
8	67,872	-3,240	-4.56%	30,685	9,241	9,340	49,646	62%	13%	19%
9	67,726	-3,386	-4.76%	30,440	6,297	8,667	45,404	67%	14%	19%
10	73,879	-3,233	-4.55%	20,446	13,813	11,566	45,825	45%	30%	25%
11	73,803	2,931	3.36%	17,398	19,451	14,690	51,539	34%	38%	29%
12	70,049	-1,063	-1.49%	19,218	20,460	9,797	49,475	39%	41%	20%
13	74,348	3,236	4.55%	15,679	27,220	14,896	57,795	27%	47%	26%
14	71,990	818	1.15%	19,477	15,460	11,905	46,242	42%	33%	24%



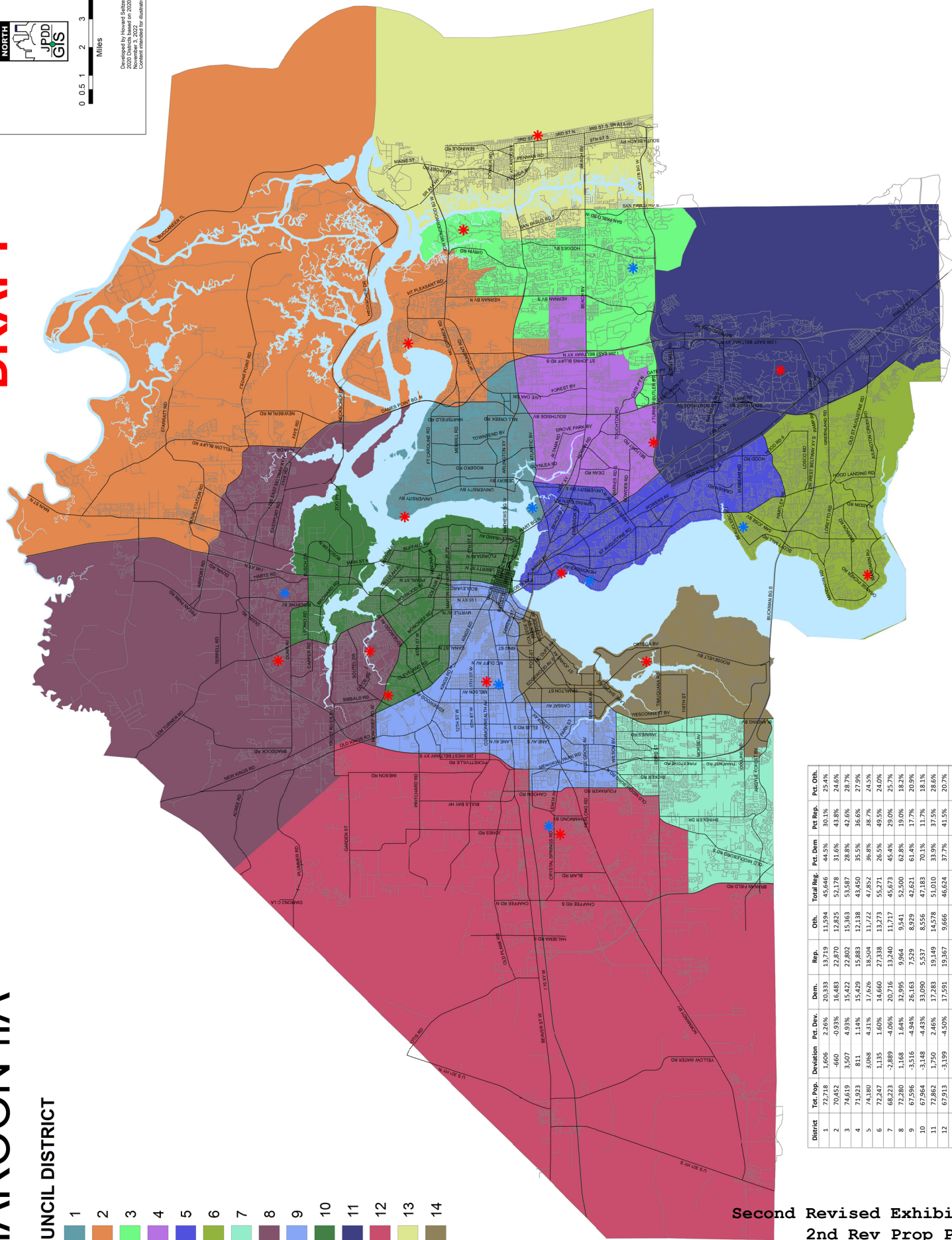
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MAROON IIA

COUNCIL DISTRICT



Developed by: James & Sherry Inc. (J&S)  
2022 Districts based on 2020 US Census data  
November 3, 2022  
Colors reserved for illustrative purposes only

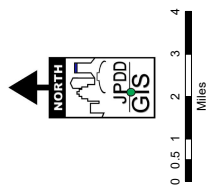
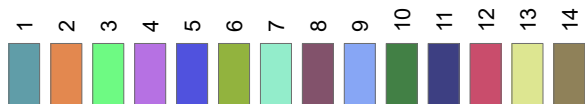


District	Tot. Pop.	Deviation	Pct. Dev.	Dem.	Rep.	Offh.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Offh.
1	72,718	1,606	2.20%	20,333	13,719	11,594	45,646	44.5%	30.1%	25.4%
2	70,452	-660	-0.93%	16,483	22,870	12,825	52,178	31.6%	43.8%	24.6%
3	74,619	3,507	4.93%	15,422	22,802	15,363	53,587	28.8%	42.6%	28.7%
4	71,923	811	1.14%	15,429	15,883	12,138	43,450	35.5%	36.6%	27.9%
5	74,180	3,068	4.13%	17,626	18,504	11,722	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.60%	14,660	27,338	13,773	55,271	26.5%	49.5%	24.0%
7	68,223	-2,889	-4.05%	20,716	13,240	11,717	45,673	45.4%	29.0%	25.7%
8	72,280	1,168	1.64%	32,995	9,964	9,541	52,500	62.8%	19.0%	18.2%
9	67,596	-3,516	-4.94%	26,163	7,529	8,929	42,621	61.4%	17.7%	20.9%
10	67,964	-3,148	-4.33%	33,090	5,537	8,556	47,183	70.1%	11.7%	18.1%
11	72,862	1,750	2.46%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
12	67,913	-3,199	-4.50%	17,591	19,367	9,666	46,624	37.7%	41.5%	20.7%
13	74,348	3,236	4.55%	15,679	27,220	14,896	57,795	27.1%	47.1%	25.8%
14	68,242	-2,870	-4.04%	20,334	17,138	11,805	49,267	41.3%	34.8%	24.0%

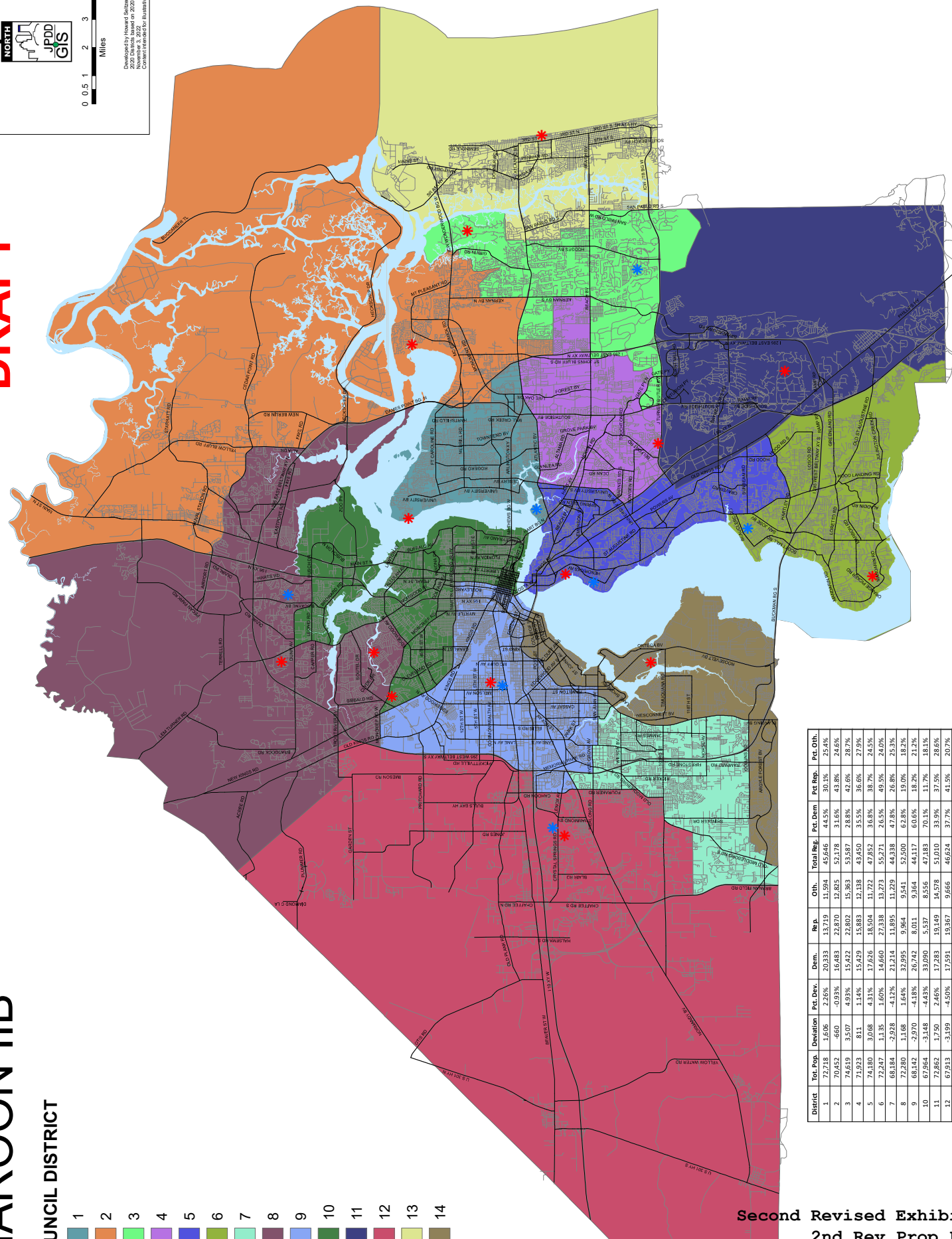
**DRAFT**

# MAROON IIB

## COUNCIL DISTRICT



Developed by Howard & Associates Inc.  
November 3, 2022  
2022 District based on 2020 US Census data  
Colors are subject to illustrative purposes only



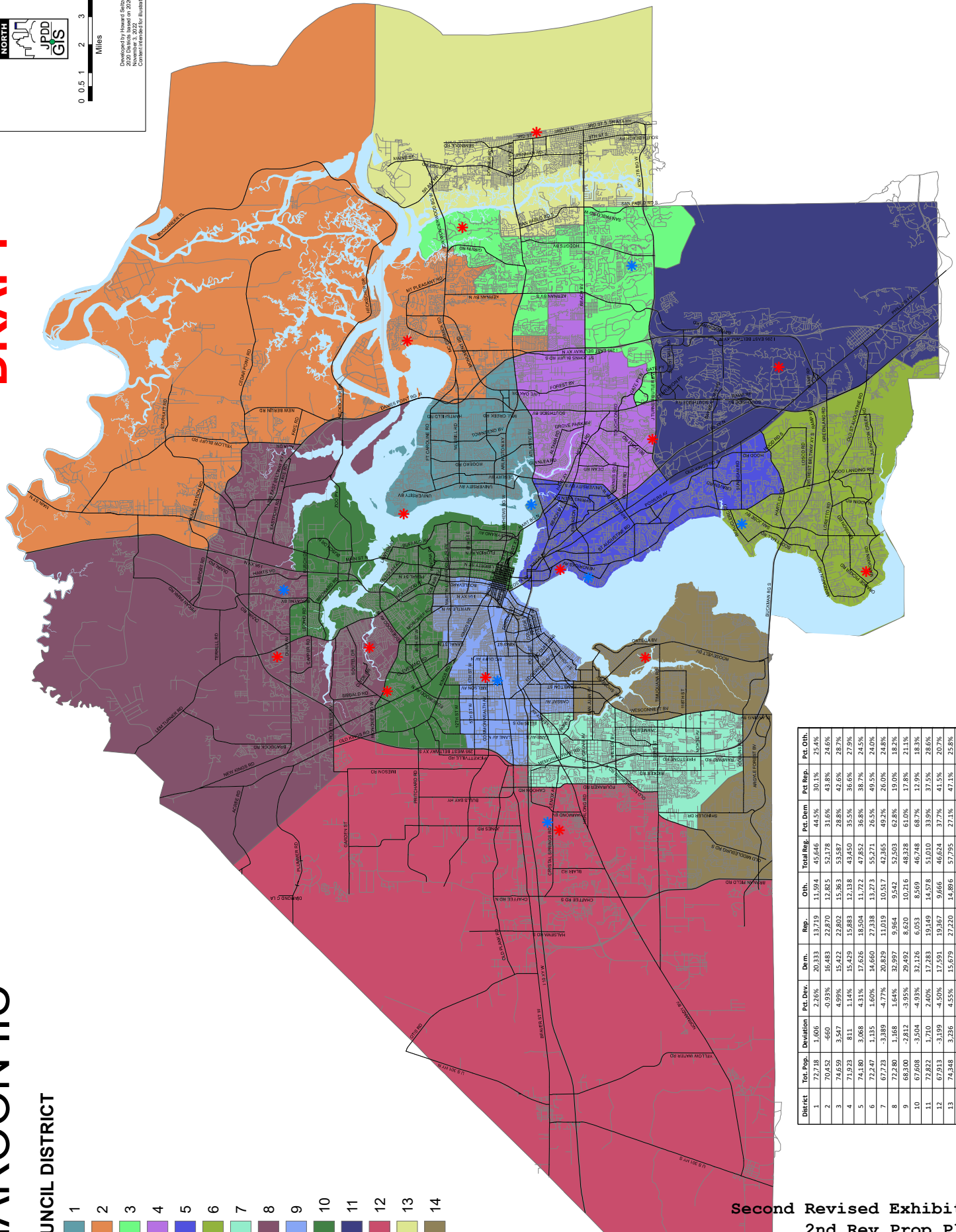
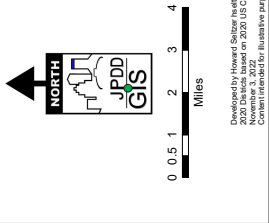
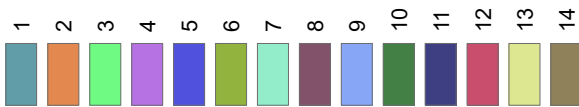
District	Total Pop.	Decision	Pct. Dec.	Dem.	Rep.	Oth.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. Oth.
1	72,718	16,06	2.19%	20,333	11,594	45,646	44.5%	30.1%	25.4%	24.6%
2	70,452	660	0.93%	16,483	23,870	32,899	52,178	31.6%	43.8%	24.6%
3	74,619	3,507	4.69%	15,422	22,802	35,395	55,587	28.6%	42.0%	29.4%
4	71,923	811	1.13%	15,429	15,883	40,611	45,450	33.5%	36.0%	29.9%
5	74,180	3,068	4.13%	17,626	18,504	37,722	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.57%	14,660	27,338	33,273	55,771	26.5%	49.5%	24.0%
7	68,184	-2,928	-4.29%	21,214	11,895	35,275	44,338	47.8%	26.8%	25.3%
8	72,280	1,168	1.61%	32,995	9,964	9,941	52,500	62.8%	19.0%	18.2%
9	68,142	-2,970	-4.36%	33,090	5,537	8,556	44,117	60.6%	18.2%	21.2%
10	67,954	-3,148	-4.63%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
11	72,862	1,750	2.40%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
12	67,913	-3,199	-4.71%	17,591	19,367	9,666	46,624	37.7%	41.5%	20.7%
13	74,348	3,286	4.42%	15,679	27,220	14,808	57,795	27.1%	47.1%	25.8%
14	67,735	-3,377	-4.99%	19,257	17,991	11,888	49,106	39.2%	36.0%	24.1%



**DRAFT**

# MAROON IIC

## COUNCIL DISTRICT



District	Tot. Pop.	Deviation	Pct. Dev.	Dem.	Rep.	Oth.	Total Reg.	Pct. Dem	Pct. Rep.	Pct. Oth.
1	72,718	1,606	2.26%	20,333	11,594	45,646	44.5%	30.1%	25.4%	
2	70,452	-660	-0.93%	16,483	22,870	12,825	52,778	31.6%	43.8%	24.6%
3	74,659	3,547	4.99%	15,422	22,802	15,363	53,587	28.8%	42.6%	28.7%
4	71,923	811	1.14%	15,429	15,883	12,138	43,450	35.5%	36.6%	27.9%
5	74,180	3,068	4.13%	17,626	18,504	11,722	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.60%	14,660	27,338	13,273	55,271	26.5%	49.5%	24.0%
7	67,723	-3,889	-5.74%	20,839	11,019	10,517	42,365	49.2%	26.0%	24.8%
8	72,280	1,168	1.64%	20,937	9,964	9,542	42,403	67.8%	19.0%	13.2%
9	69,300	-2,812	-4.06%	29,492	8,620	10,216	48,328	61.0%	17.8%	21.1%
10	67,608	-3,504	-5.18%	32,126	6,053	8,569	46,748	67.7%	12.9%	19.3%
11	72,822	3,710	5.09%	17,283	19,449	14,578	51,310	33.9%	37.5%	28.6%
12	69,913	-3,199	-4.59%	17,591	19,367	9,666	46,624	37.7%	41.5%	20.7%
13	74,348	3,256	4.37%	15,679	27,220	14,866	57,795	27.1%	47.1%	25.8%
14	68,533	-2,579	-3.76%	17,923	17,747	11,719	47,389	37.8%	37.4%	24.7%

**(v) Comments and recommendations deemed necessary or advisable by the Special Committee on Redistricting to explain or illustrate the plan.**

In responding to the Order of October 12, 2022, to present an interim remedial map to the federal district court by November 8, 2022, the Special Redistricting Committee (“the Committee”) commenced its process with the understanding that it must not use race as a predominant factor in the design of any district unless that use of race is narrowly tailored to comply with a constitutionally permissible compelling government interest. Additionally, it was understood that, due to the timing required by the trial court, the Committee was limited in the depth of analysis, the scope of the Committee review, and the constituent input that would normally be available if the process was allowed to be conducted pursuant to the Charter, Ordinance Code and Council Rules, nor was there an opportunity for as thorough an examination of proposed alternatives to the maps as the Committee would have desired.

The Committee further framed its evaluation of the three maps (Lime, Maroon, and Orange) proposed by the retained expert, Dr. Doug Johnson, by examining the extent to which the drawn districts on those maps satisfied the following criteria:

- Creating districts that are nearly equal in population as possible in order to satisfy the “one person/one vote” requirement;
- Arranging all districts in as logical and compact a geographical pattern as possible;
- Creating compact and contiguous districts so that the people of the City, and their varied economic, social and ethnic interests and objectives, are adequately represented in the Council;
- Creating district boundaries along Citizen Planning Advisory Commission Committee (CPAC) region boundaries, freeways, waterways and major roads;

- Accounting for the residence of City Council and School Board incumbents who can run for re-election and not pairing these incumbents against each other;
- Considering the political and socio-economic demographics of the districts; and
- Attempting to avoid changes to the boundaries of the unchallenged districts.

The race of the potential district constituents was not considered when creating the interim remedial district boundaries, nor were the 2011 district lines preserved.

The Committee engaged in an initial evaluation of the Lime, Maroon, and Orange Maps, and also considered the Plaintiffs' proffered map. In doing so, the group consensus indicated that the Maroon and Lime maps were the Committee's top two preferences.

The Committee rejected the Plaintiffs' map for the following reasons:

- Map did not keep incumbents in their current districts and paired incumbents against each other;
- Map disrupted the Council's current political balance between Republican and Democratic members;
- District 11 grouped together otherwise distinct and differentiated communities;
- Districts 10 and 14 did not follow the natural boundary created by interstate 295, but rather each crossed this major interstate at different points with no clear explanation; and
- Map mixed dissimilar areas together (i.e., urban and rural areas combined in a single district)

The Committee also rejected the Orange map for the following reasons:



- Map had a large district that spanned most of the east and northeast boundary;
- Map was based off of the Plaintiffs' map.

Throughout its deliberative process, which included receiving feedback from the public (via email and in-person), the Committee also voted to direct Dr. Johnson to evaluate whether district lines in the Maroon and Lime maps could be shifted to accomplish the following:

- Permit Councilmember Pittman to remain in her current geographic district, which would also shift Councilmember Clark-Murray's district to include the Woodstock area;
- Allow for a neighborhood in the northeast corner of District 11 to be included in either District 13 or District 3 due to easier ingress and egress into that area from Districts 13 and 3, rather than District 11;
- Allow for the historic Avondale, Riverside, and, if possible, Murray Hill, areas to be in the same district, either proposed district 8, 10 or 14.

In response, Dr. Johnson presented the Committee with three variations to the Maroon Map (Maroon IIA, Maroon IIB, and Maroon IIC). The Committee ultimately rejected all three proposed revisions due to feedback from the public, as well as from their own colleagues. In particular

- The new maps drew incumbents out of their districts;
- Drew candidates who would be elected for office on November 8, 2022, out of the districts for which they were seeking election; and
- Split the Springfield and downtown areas.

The Committee subsequently voted to recommend the Maroon map to the entire Council, but with amendments made by Dr. Johnson to attempt to accomplish the following:

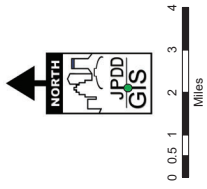
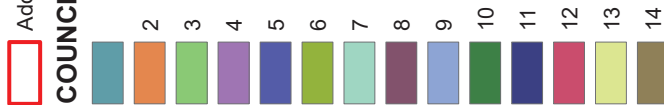
- Shift the Riverside and Avondale areas to District 10;
- Evaluate the data and potential outcomes from including the San Mateo area into District 2;
- Allow for the San Pablo area in the northeast corner of District 11 to be included in either District 13 or District 3 due to easier ingress and egress into that area from Districts 13 and 3, rather than District 11.

The Special Redistricting Committee believes that the Proposed Interim Remedial Plan appropriately, and to the extent possible, took into consideration these various criteria, the Court's Order, compliance with federal, state, and local law, as well as public and Committee requests to achieve the New Districts (2, 3, 7, 8, 9, 10, 11, 12, and 14) based on the Census Data for 2020.

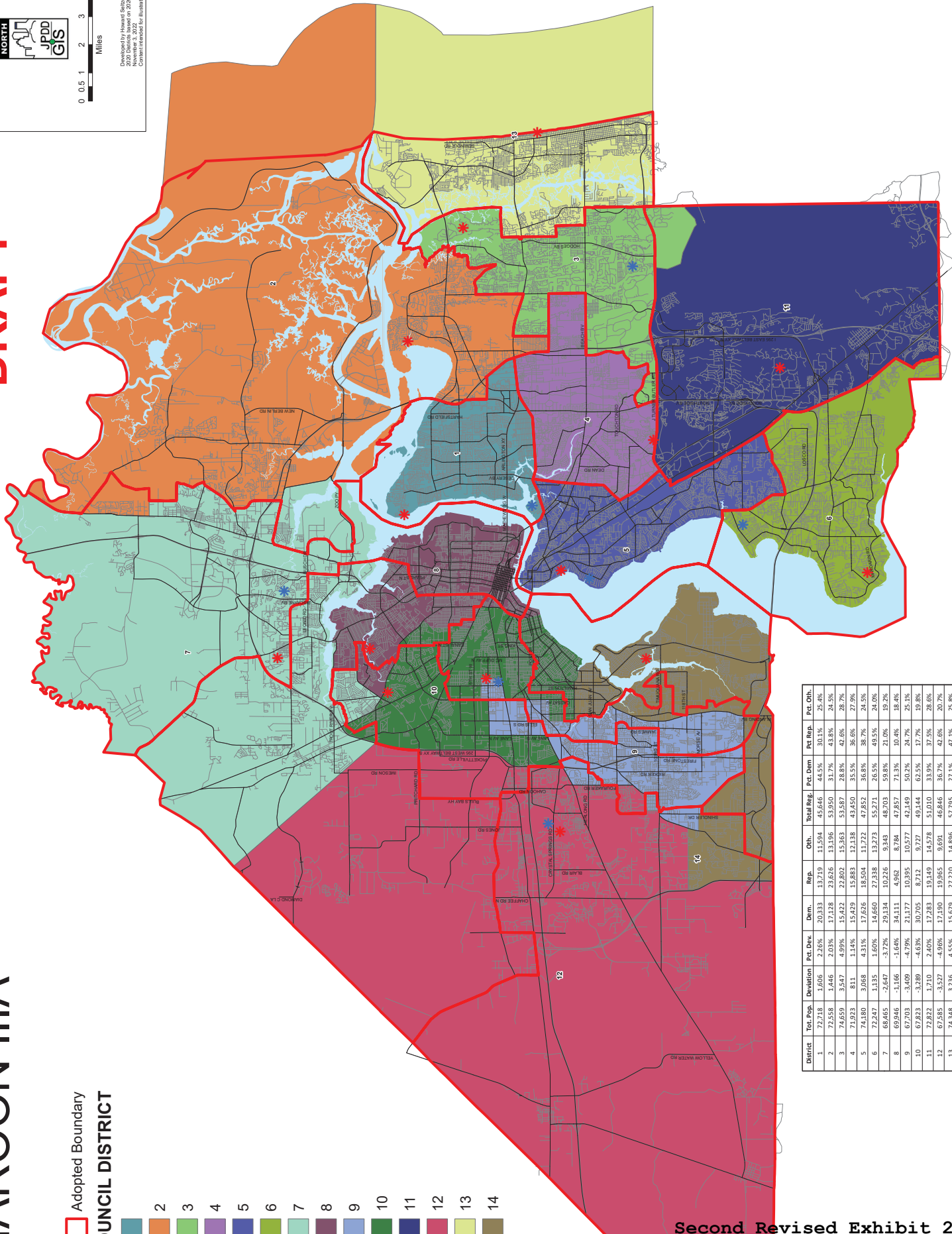
# MAROON IIIA

DRAFT

Adopted Boundary  
COUNCIL DISTRICT



Developed by Howard S. Jones, Esq.  
JPDD  
GIS  
November 3, 2022  
Circuit Court Case No. 22-000000-000000



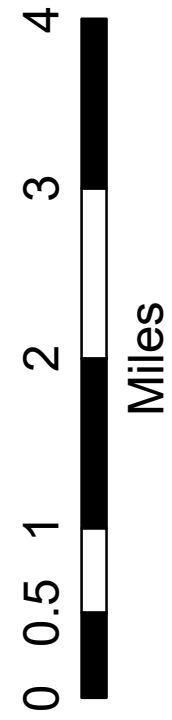
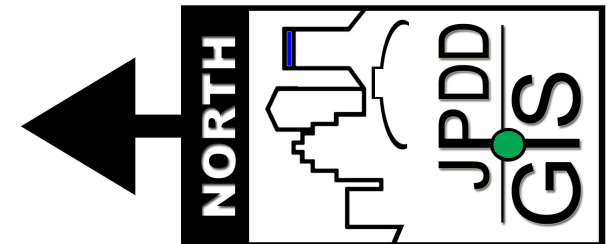
District	Total Pop.	Deviation	Pct. Dev.	Dem.	Rep.	OTH.	Total Reg.	Pct. Dem.	Pct. Rep.	Pct. OTH.
1	72,718	1,605	2.16%	20,313	13,719	11,594	45,646	44.5%	30.1%	25.4%
2	72,558	1,446	2.01%	17,128	23,626	13,196	53,950	31.7%	43.8%	24.5%
3	74,659	3,547	4.89%	15,432	27,802	15,863	53,587	28.8%	43.6%	28.7%
4	71,933	811	1.14%	17,459	15,883	12,338	43,440	35.5%	36.6%	27.9%
5	75,180	3,088	4.11%	17,665	15,504	11,721	47,552	36.8%	38.7%	24.5%
6	72,247	1,135	1.60%	14,660	27,238	13,273	55,271	26.5%	45.5%	28.0%
7	68,445	-2,647	-3.72%	29,114	20,226	9,345	48,703	59.8%	21.0%	19.2%
8	69,946	-1,166	-1.64%	34,111	4,982	8,784	47,857	71.3%	30.4%	18.4%
9	67,033	-3,409	-4.79%	30,705	10,395	10,577	42,149	50.2%	24.7%	25.1%
10	67,822	-3,289	-4.83%	30,705	8,712	9,727	49,144	62.5%	17.7%	19.8%
11	72,822	1,710	2.40%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
12	67,585	-3,527	-4.90%	17,190	19,965	9,091	46,846	36.7%	42.0%	20.7%
13	74,348	-3,236	-4.35%	15,679	27,220	14,896	57,795	27.1%	47.1%	25.8%
14	68,590	-2,522	-3.55%	19,937	17,749	11,721	47,397	37.8%	37.4%	24.7%



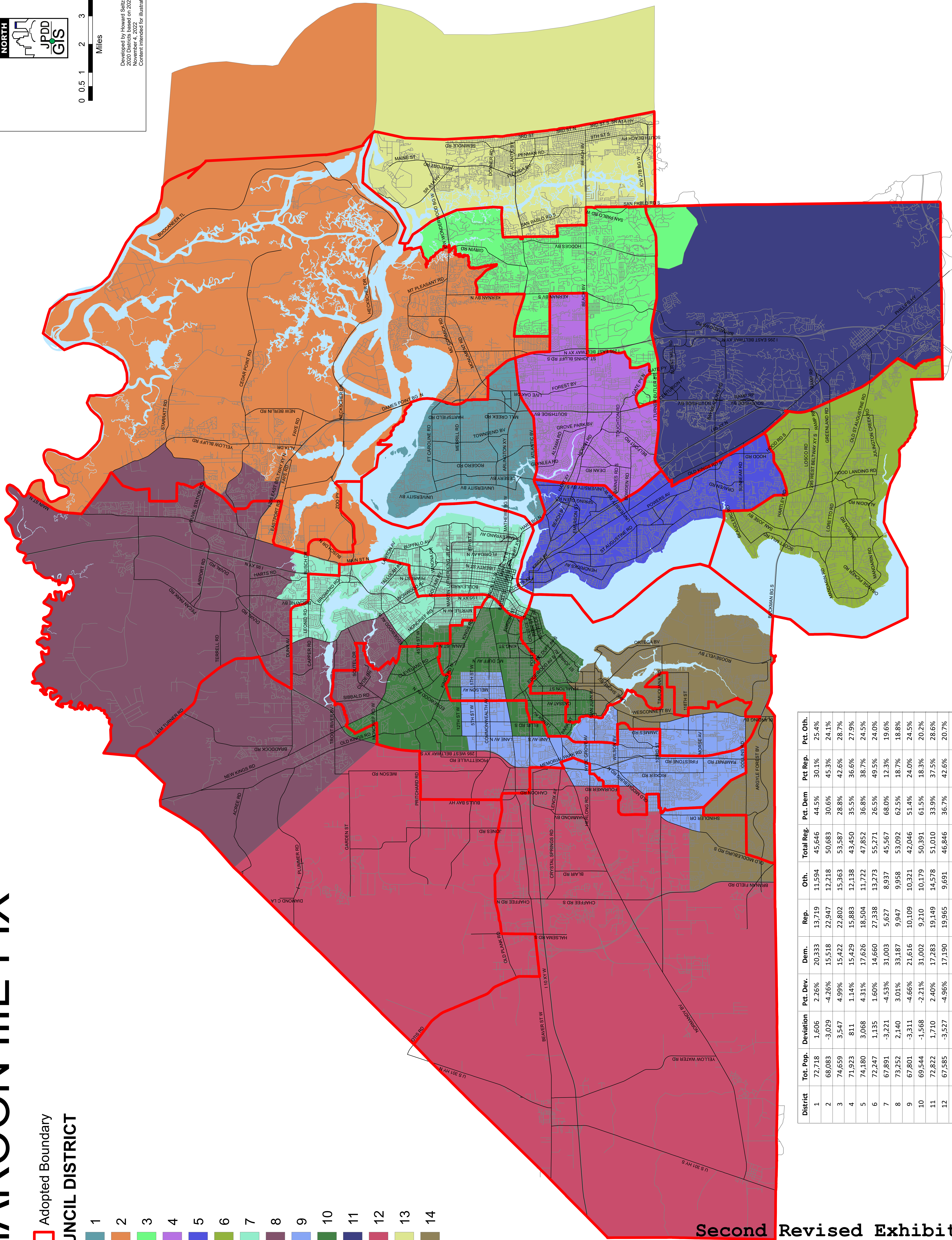
# MAROON III FIX

Adopted Boundary  
COUNCIL DISTRICT

- 1
- 2
- 3
- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14



Developed by Howard Seltzer heitler@coj.net  
2022  
Revised on 2020 US Census data  
November 4, 2022  
Content intended for illustrative purposes only



District	Tot. Pop.	Deviation	Pct. Dev.	Dem.	Rep.	Oth.	Total Reg.	Pct. Dem	Pct Rep.	Pct. Oth.
1	72,718	1,606	2.26%	20,333	13,719	11,594	45,646	44.5%	30.1%	25.4%
2	68,083	-3,029	-4.26%	15,518	22,947	12,218	50,683	30.6%	45.3%	24.1%
3	74,659	3,547	4.99%	15,422	22,802	15,363	53,587	28.8%	42.6%	28.7%
4	71,923	811	1.14%	15,429	15,883	12,138	43,450	35.5%	36.6%	27.9%
5	74,180	3,068	4.31%	17,626	18,504	11,722	47,852	36.8%	38.7%	24.5%
6	72,247	1,135	1.60%	14,660	27,338	13,273	55,271	26.5%	49.5%	24.0%
7	67,891	-3,221	-4.53%	31,003	5,627	8,937	45,567	68.0%	12.3%	19.6%
8	73,252	2,140	3.01%	33,187	9,947	9,958	53,092	62.5%	18.7%	18.8%
9	67,801	-3,311	-4.66%	21,616	10,109	10,321	42,046	51.4%	24.0%	24.5%
10	69,544	-1,568	-2.21%	31,002	9,210	10,179	50,391	61.5%	18.3%	20.2%
11	72,822	1,710	2.40%	17,283	19,149	14,578	51,010	33.9%	37.5%	28.6%
12	67,585	-3,527	-4.96%	17,190	19,965	9,691	46,846	36.7%	42.6%	20.7%
13	74,348	3,236	4.55%	15,679	27,220	14,896	57,795	27.1%	47.1%	25.8%
14	68,514	-2,598	-3.65%	17,856	17,830	11,735	47,421	37.7%	37.6%	24.7%



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120310013003033	7	120310174002002	7	120310010001000	7	120310001011029	7
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120310174001034	7	120310003003004	7	120310108003003	8	120310105032009	8
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120310102031016	8	120310105022001	8	120310103071009	8	120310109001021	8
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120310109002033	8	120310107003024	8	120310112002000	8	120310103082024	8
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120310103012034	8	120310105034002	8	120310118001043	9	120310135042001	9
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120310135231008	9	120310135043013	9	120310135262002	9	120310118003057	9
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## **2021 AT-LARGE RESIDENCE AREAS**

### **At-Large District 1:**

For a point of beginning, begin at the centerline of the mouth of the St. Johns River main trunk at the Atlantic Ocean; thence west along the centerline of the St. Johns River main trunk to centerline of Dunn Creek; thence north along the centerline of Dunn Creek to the centerline of I-295; thence northwest along the centerline of I-295 to the centerline of I-95; thence west and south along the centerline of I-295 to the centerline of Wilson BV; thence east along the centerline of Wilson BV to the centerline of Blanding BV; thence south along the centerline of Blanding BV to the centerline of Du-Clay RD; thence west along the centerline of Du-Clay RD to the centerline of Plantation Club DR; thence south along the centerline of Plantation Club DR to the centerline of Plantation Bay DR N; thence west along the centerline of Plantation Bay DR N to the northwestern corner of lot 1 of the Lakes of Westland Unit One subdivision; thence south 1454 feet more or less, along said westerly line of lot 1 of the Lakes of Westland Unit One subdivision to the centerline of Collins RD; thence west along the centerline of Collins RD to the centerline of I-295; thence south along the centerline of I-295 to the centerline of the Ortega River; thence southwest along the centerline of Ortega River to the centerline of Blanding BV; thence south along the centerline of Blanding BV to the southerly boundary line of Duval County and the northerly boundary line of Clay County; thence west along said county boundary lines to the southwest corner of Duval County (being the northwest corner of Clay County and also being a point on the easterly line of Baker County); thence north along the west line of Duval County to the northwest corner; thence northeast along the northerly Duval County boundary line to the centerline of Thomas Creek; thence east to the centerline of Nassau River; thence east into Nassau Sound; thence east to the easterly line of Duval County as it borders the Atlantic Ocean; thence south along the easterly line of Duval County to the point of beginning.

### **At-Large District 2:**

For a point of beginning, begin at the intersection of the centerline of the St. Johns River main trunk and the centerline of the Isaiah D. Hart XY Bridge; thence north, northeast, and east along the centerline of the St. Johns River to the Duval County Line/Atlantic Ocean; thence south along the Duval County Line to the Duval County/St. Johns County line; thence west along the Duval County line to the centerline of San Pablo RD S; thence north along the centerline of San Pablo RD S and San Pablo PY to the centerline of Beach BV; thence west along the centerline of Beach BV to the southeast corner of LOT 55 BLK 1 of Golden Glades Unit No1; thence north 2,916 feet more or less, along the east boundary of LOT 55 BLK 1 of GOLDEN GLADES UNIT NO 1 to the northeast corner of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2; thence west 1313 feet more or less, along the north property line of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2 to the centerline of Hodges BV; thence north along the centerline of Hodges BV to the centerline of Tom Morris DR; thence east to the southwest corner of LOT 15 of ST ANDREWS PLACE subdivision; thence east 387 feet more or less, along the southern boundary of LOT 15 of ST ANDREWS PLACE subdivision to the southeast corner of LOT 15 of ST ANDREWS PLACE subdivision; thence north 6694 feet more or less, along the eastern boundary of LOT 15 of ST ANDREWS PLACE subdivision to the centerline of Atlantic BV; thence west along the centerline of Atlantic BV to the centerline of Highland AVE; thence north along the centerline of Highland AVE to the centerline of the Isaiah D. Hart XY Bridge; thence northwest along the centerline of the Isaiah D. Hart XY Bridge 2132 feet more or less, to the point of beginning.

## At-Large District 3:

For a point of beginning, begin at the intersection of the Duval County line and the centerline of San Pablo RD S; thence south 53,319 feet more or less, along the eastern Duval County boundary line to the southeastern corner of Duval County; thence west 33,185 feet more or less, along the southerly boundary of Duval County to the southwest corner of 31-4S-28E 18.5 - PT LOTS 1,2,3,4 RECD - O/R 12024-1638 BEING PARCEL 100; thence north 5,890 feet more or less, along the westerly boundary of 31-4S-28E 18.5 - PT LOTS 1,2,3,4 RECD - O/R 12024-1638 BEING PARCEL 100 to the centerline of Julington Creek; thence southwest and west along the centerline of Julington Creek to the centerline of the St. Johns River main trunk; thence north along the centerline of the St. Johns River main trunk to the centerline of Goodby's Creek; thence east along the centerline of Goodby's Creek to the centerline of San Jose BV; thence north along the centerline of San Jose BV to the centerline of Baymeadows RD; thence east along the centerline of Baymeadows RD to the centerline of Baymeadows CR; thence north and east along the centerline of Baymeadows CR to the centerline of Southbrook DR; thence east along the centerline of Southbrook DR to the centerline of Southside BV; thence north along the centerline of Southside BV to the centerline of J. Turner Butler BV; thence east along the centerline of J. Turner Butler BV to the centerline of I-295; thence north along the centerline of I-295 to the centerline of St. Johns Bluff RD; thence north along the centerline of St. Johns Bluff RD to the centerline of Beach BV; thence east along the centerline of Beach BV to the centerline of Kernan BV; thence north along the centerline of Kernan BV to the centerline of Atlantic BV; thence east 10,976 feet more or less, along the centerline of Atlantic BV to the northeast corner of 38-2S-28E 36.52 - B DE CASTRO Y FERRER GRANT - PT RECD O/R 8590-2406 (EX PT R/W RECD O/R 13969-1800); thence south 6694 feet more or less, along the eastern boundary line of 38-2S-28E 36.52 - B DE CASTRO Y FERRER GRANT - PT RECD O/R 8590-2406 (EX PT R/W RECD O/R 13969-1800) to the southeast corner of LOT 15 of ST ANDREWS PLACE subdivision; thence west 387 feet more or less, along the southern boundary line of LOT 15 of ST ANDREWS PLACE subdivision to the centerline of Tom Morris DR; thence west along the centerline of Tom Morris DR to the centerline of Hodges BV; thence south along the centerline of Hodges BV 2,288 feet more or less, to a point laterally west of the northwest corner of W 65FT LOT 29 BLK 1 of GOLDEN GLADES UNIT 2; thence east 1,313 feet more or less, along the northern boundary of W 65FT LOT 29 BLK 1 of GOLDEN GLADES UNIT 2 to the northeast corner of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2; thence south 2,916 feet more or less, along the eastern boundary of PT LOTS 36,37 RECD O/R BK 3738-372 of GOLDEN GLADES UNIT NO 2 to the centerline of Beach BV; thence east along the centerline of Beach BV to the centerline of San Pablo RD S; thence south along the centerline of San Pablo RD S and San Pablo PY to the centerline of the Duval County Line and Clay County line to the point of origin.

## At-Large District 4:

For a point of beginning, begin at the intersection of the centerline of Atlantic BV and the centerline of Kernan BV; thence south along the centerline of Kernan BV to the centerline of Beach BV; thence west along the centerline of Beach BV to the centerline of I-295; thence south along the centerline of I-295 to the centerline of J. Turner Butler BV; thence west along the centerline of J. Turner Butler BV to the centerline of Southside BV; thence south along the centerline of Southside BV to the centerline of Southbrook DR; thence west along the centerline of Southbrook DR to the centerline of Baymeadows CR; thence west and south along the centerline of Baymeadows CR to the centerline of Baymeadows RD; thence west along the centerline of Baymeadows RD to the centerline of San Jose BV; thence south along the centerline of San Jose BV to the centerline of Goodby's Creek; thence west along the



centerline of Goodby's Creek to the centerline of the St. Johns River main trunk; thence southwest along the centerline of the St. Johns River main trunk to the centerline of I-295/Buckman Bridge; thence west along the centerline of I-295 to the Duval County line; thence west along the Duval County line to the centerline of the Ortega River; thence northeast along the centerline of the Ortega River to the centerline of I-295; thence northwest along the centerline of I-295 to the centerline of Collins RD; thence east 2,471 feet more or less, along the centerline of Collins RD to the southwest corner of TRACTS 9,10(EX PT R/W RECD O/R 14065-997) BLK 3 of JACKSONVILLE HEIGHTS; thence north 1454 feet more or less, along the western boundary line of TRACTS 9,10(EX PT R/W RECD O/R 14065-997) BLK 3 of JACKSONVILLE HEIGHTS to the intersection with centerline of Plantation Bay DR N; thence east along the centerline of Plantation Bay DR N to the centerline of Plantation Club DR; thence north along the centerline of Plantation Club DR to the centerline of Du-Clay RD; thence east along the centerline of Du-Clay RD to the centerline of Blanding BV; thence north along the centerline of Blanding BV to the centerline of the Cedar River; thence north along the centerline of the Cedar River to the centerline of Park ST; thence east along the centerline of Park ST to the centerline of Big Fishwier Creek; thence southeast along the centerline of Big Fishwier Creek to the centerline of the St. Johns River main trunk; thence northeast along the main trunk of the St. Johns River to the centerline of the Arlington River; thence east and southeast along the centerline of the Arlington River to the centerline of Atlantic BV; thence east along the centerline of Atlantic BV to the centerline of Kernan BV to the point of beginning.

#### At-Large District 5:

For a point of beginning, begin at the intersection of the centerline of the St. Johns River main trunk and the centerline of the Isaiah D. Hart XY Bridge; thence southwest along the centerline of St. Johns River main trunk to the centerline of Big Fishwier Creek; thence northwest along the centerline of Big Fishwier Creek to the centerline of Park ST; thence west along the centerline of Park ST to the centerline of the Cedar River; thence southeast along the centerline of the Cedar River to the centerline of Blanding BV; thence southwest along the centerline of Blanding BV to the centerline of Wilson BV; thence west along the centerline of Wilson BV to the centerline of I-295; thence north, northeast and east along the centerline of I-295 to the centerline of I-95; thence continue southeast on the centerline of I-295 to the centerline of Dunn Creek; thence south along the centerline of Dunn Creek to the centerline of the main trunk of the St. Johns River; thence west and south along the centerline of the St. Johns River to the intersection with the centerline of the Isaiah D. Hart XY Bridge and the point of beginning.

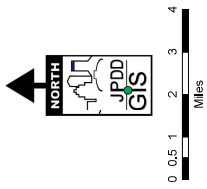
# SCHOOL BOARD FINAL

- School Board District 1: Council Districts 1 and 2
- School Board District 2: Council Districts 3 and 13
- School Board District 3: Council Districts 4 and 5
- School Board District 4: Council Districts 7 and 8
- School Board District 5: Council Districts 9 and 10
- School Board District 6: Council Districts 12 and 14
- School Board District 7: Council Districts 6 and 11

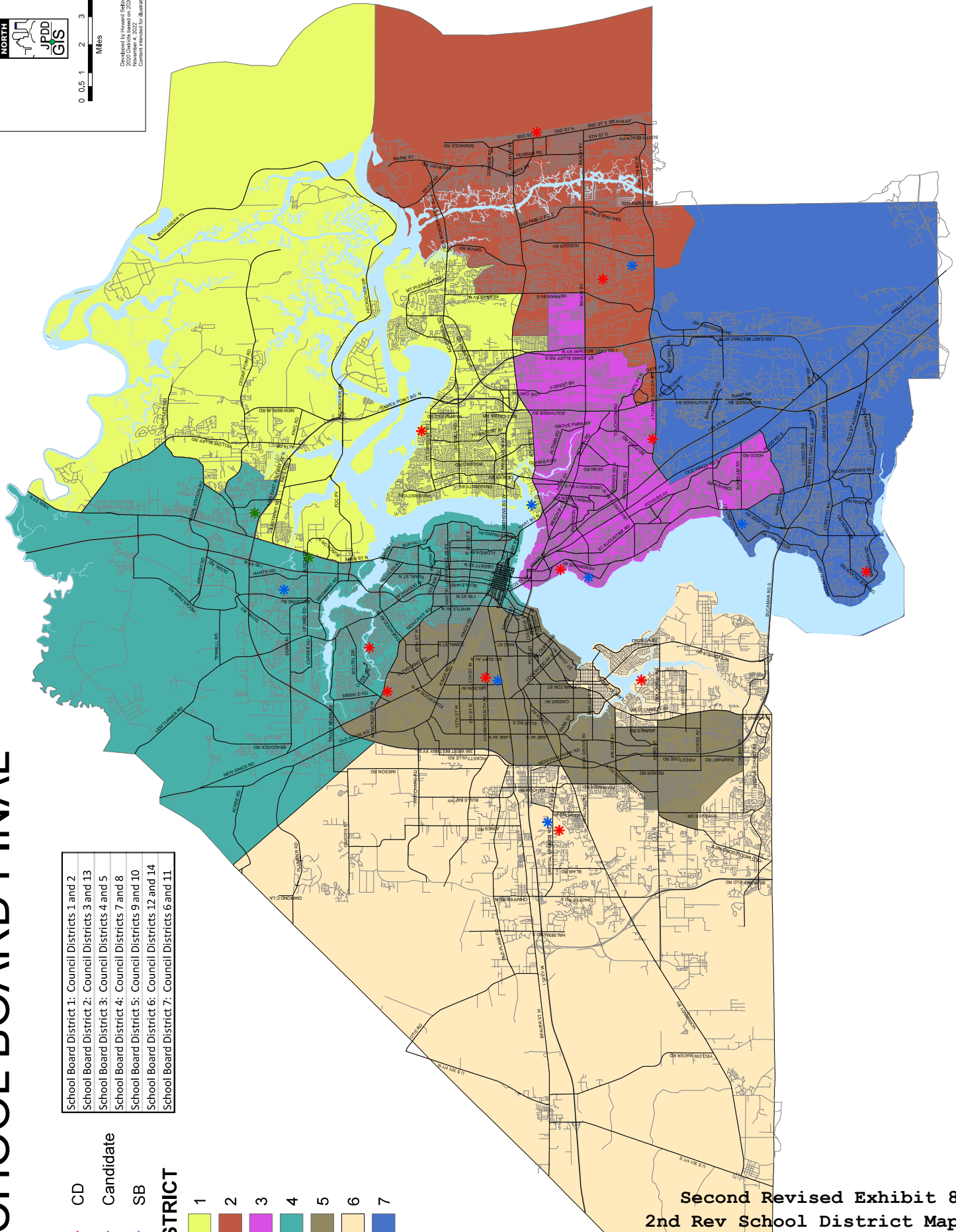
- CD
- Candidate
- SB

## DISTRICT

- 1
- 2
- 3
- 4
- 5
- 6
- 7



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November 4, 2022  
2022 Districts based on 2020 US Census data  
Colors reserved for illustrative purposes only



School District	Toal Population	Deviation	Pct. Dev.
1	140,801	-1,423	-1.00%
2	149,007	6,783	4.77%
3	146,103	3,879	2.73%
4	141,143	-1,081	-0.76%
5	137,345	-4,879	-3.43%
6	136,099	-6,125	-4.31%
7	145,069	2,845	2.00%

**Second Revised Exhibit 10 – Proposed School Board Districts Based on 2020 U.S. Census Data**

**Appendix 2 – School Board Districts**

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**Section 1. – Council District Composition of School Board Districts**

School Board District 1: Council Districts 1 and 2

School Board District 2: Council Districts 3 and 13

School Board District 3: Council Districts 4 and 5

School Board District 4: Council Districts 7 and 8

School Board District 5: Council Districts 9 and 10

School Board District 6: Council Districts 12 and 14

School Board District 7: Council Districts 6 and 11

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